

# **Compliance and Accountability to Penal Code § 933.05**

**Studying the Responses  
to the  
Placer County Grand Jury  
2023-2024 Final Report**



**Release: March 2025**

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# **Compliance with Penal Code § 933.05 and Accountability Studying the Responses to the Placer County Grand Jury 2023- 2024 Final Report**

## **Summary**

The primary duty of the Placer County Grand Jury is to investigate the functions of city and county government, school districts, and special districts. Each year the grand jury conducts inspections of the jails, holding facilities, and the juvenile detention center in the county. Additionally, the grand jury investigates different aspects of city and county government. Reports are written on the inspections and investigations conducted during the term with each report listing the grand jury's findings and recommendations. These documents are combined into a final report published each June. The full 2023-2024 Grand Jury report can be found at: <https://www.placer.courts.ca.gov/general-information/grand-jury/grand-jury-reports-resolutions/grand-jury-reports-2023-2024>.

A Response Report is published in the Winter of each term. The report contains the responses from the investigative entities to their respective findings and recommendations. The purpose of this report is to verify that responses to the Placer County Grand Jury 2023-2024 final report are Penal Code § 933.05 compliant.

## **Background**

The current sitting grand jury reviews the responses from the prior year's grand jury's findings and recommendations and compiles the Response Report for publication. The 2020-2021 Grand Jury issued the first compliance report, which held responding entities accountable to the citizens of Placer County.

## **Methodology**

The 2024-2025 Placer County Grand Jury (PCGJ) reviewed all the reports and responses to the 2023-2024 Placer County Grand Jury Final Report published on June 27, 2024. The final report contained thirteen (13) individual reports, with seventy-five (75) findings and thirty-three (33) recommendations. The current grand jury did not review nor have access to the prior grand jury's investigative evidence, which is confidential.

There were several follow-up letters sent by the 2024-2025 PCGJ to address late or incomplete responses.

## **Discussion**

### **What is a Fact?**

After research on a topic has been completed, the grand jury determines what facts of the investigation or inspection have been discovered. What are facts? They are:

- information proven to be true,
- verified by several sources,
- relative to the subject,
- objective – not subject to interpretation, and
- precise.

## Findings

Once the grand jury has determined the facts, findings are developed based upon those facts. The grand jury's findings are listed in each report and may or may not lead to a recommendation. What are findings? They are:

- conclusions or value judgments based on verified facts which express approval or disapproval and
- the link between the facts and the recommendations.

## Recommendations

Recommendations are actions the grand jury believes the investigated and inspected entities should implement. Recommendations should be SMART, meaning they are:

- Specific
- Measurable
- Actionable
- Reasonable
- Time framed

**Formatting note:** Not all Findings require a recommendation. However, Findings and Recommendations that are of the same subject should be numbered the same. Example R1 goes with F1, R2 goes with F2, etc.

## Required Responses

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requires a response from the following governing body:

Note: **REQUIRED** Responses includes **ONLY** these two groups:

**Governing boards** (board of supervisors, city councils, district boards, etc. )

**Elected county officials:** assessor, auditor, controller, clerk/recorder, District Attorney, sheriff, treasurer, tax collector, superintendent of schools, etc.

## Requested Responses

The Placer County Grand Jury requests a response from the following entities:

	<b>Recommendations Requiring Response</b>	<b>Response Due Date</b>
<b>City Manager</b> P.O. Box 123 City, CA 95713	<b>R1, R3</b>	<b>September 1, 202X</b>
<b>Placer County Executive Officer</b> 123 City Street City , CA 95603	<b>R2, R3</b>	<b>September 1, 202X</b>

Note: **REQUESTED** Responses are used to invite responses from entities not required by law to respond to the grand jury. Example: City Managers, City Attorney, General Managers, Directors of departments, etc.

## Disclaimer

Note any juror(s) who were excused from any part of the report. Example:

In the process of preparing this report, one grand juror was recused, and they took no part in the investigation, including interviews, deliberations, writing, and approval of this report.

## What is a Compliant Response?

Penal Code § 933.05 is very specific in what is required in a response. First, a respondent must address the findings listed in the report. There are only two responses allowed by the penal code. However, additional information is required if the respondent disagrees with a finding. If a report only lists findings and there are no recommendations, a response agreeing or disagreeing with each finding is not necessary. The responses allowed are:

The respondent <b>agrees</b> with the finding.
The respondent <b>disagrees</b> wholly or partially with the finding; in which case the <b>response shall specify the portion of the finding that is disputed and shall include an explanation of the reason(s) therefore.</b>

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Table 1

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following four actions with regards to the **Recommendation**:

The recommendation <b>has been implemented</b> with a summary regarding the implemented action.
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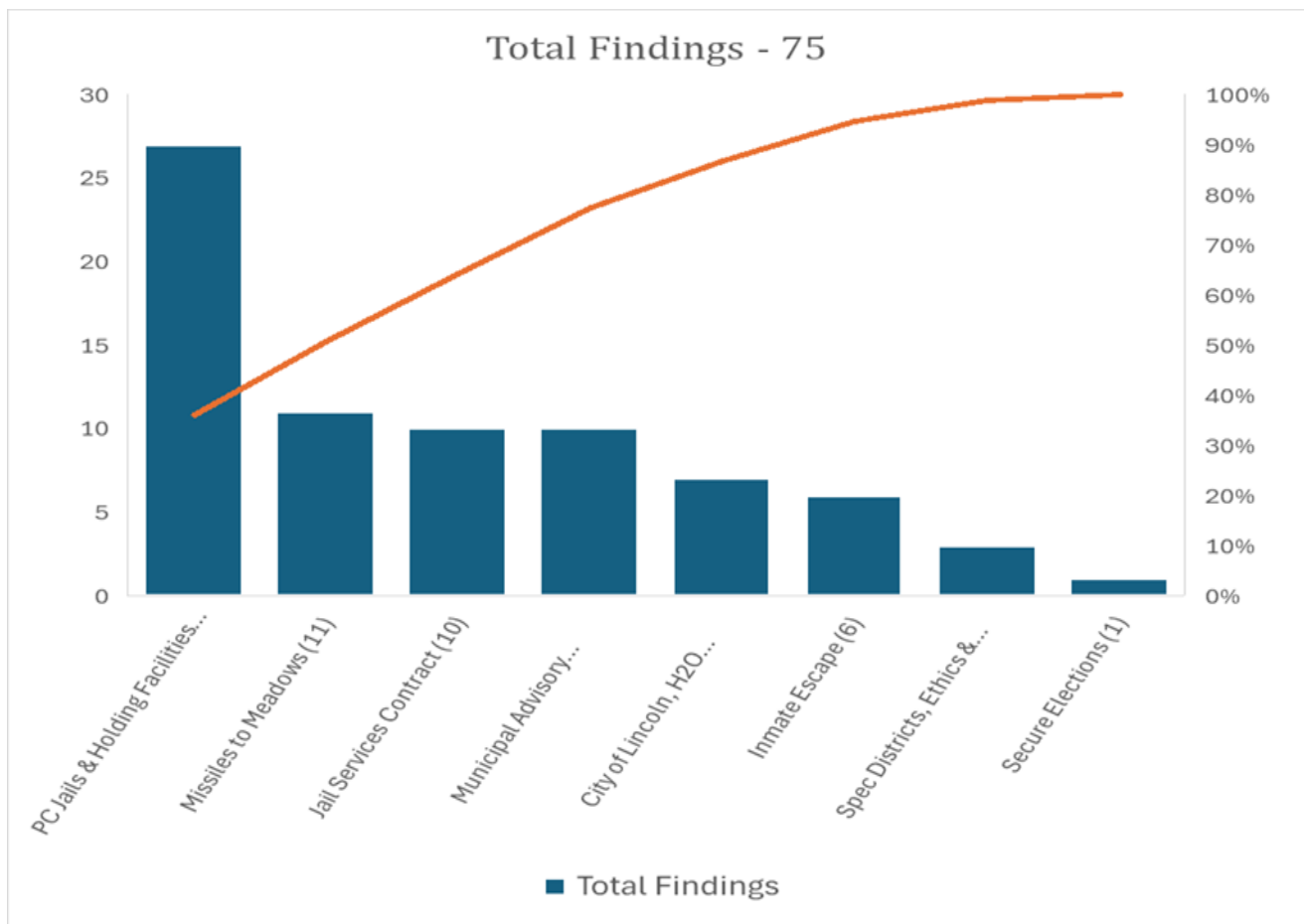
The recommendation <b><u>has not yet been implemented, but will be implemented</u></b> in the future, <b><i>with a timeframe for the implementation.</i></b>
The recommendation <b><u>requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe</u></b> for the matter to be prepared for discussion. <b><i>This timeframe shall not exceed six months from the date of publication of the grand jury's report.</i></b>
The recommendation <b><u>will not be implemented</u></b> because it is not warranted or is not reasonable, <b><i>with an explanation,</i></b> therefore.

Table 2

### 2023-2024 Findings and Recommendations

The Placer County Grand Jury Final Report released in June 2024 included seventy-five (75) **Findings** that required a response. There were an additional twenty-three (23) findings (typically positive or favorable comments on operations and practices) that did not require a response. An analysis of the responses was done to determine how many respondents agreed or disagreed with the findings or did not reply.

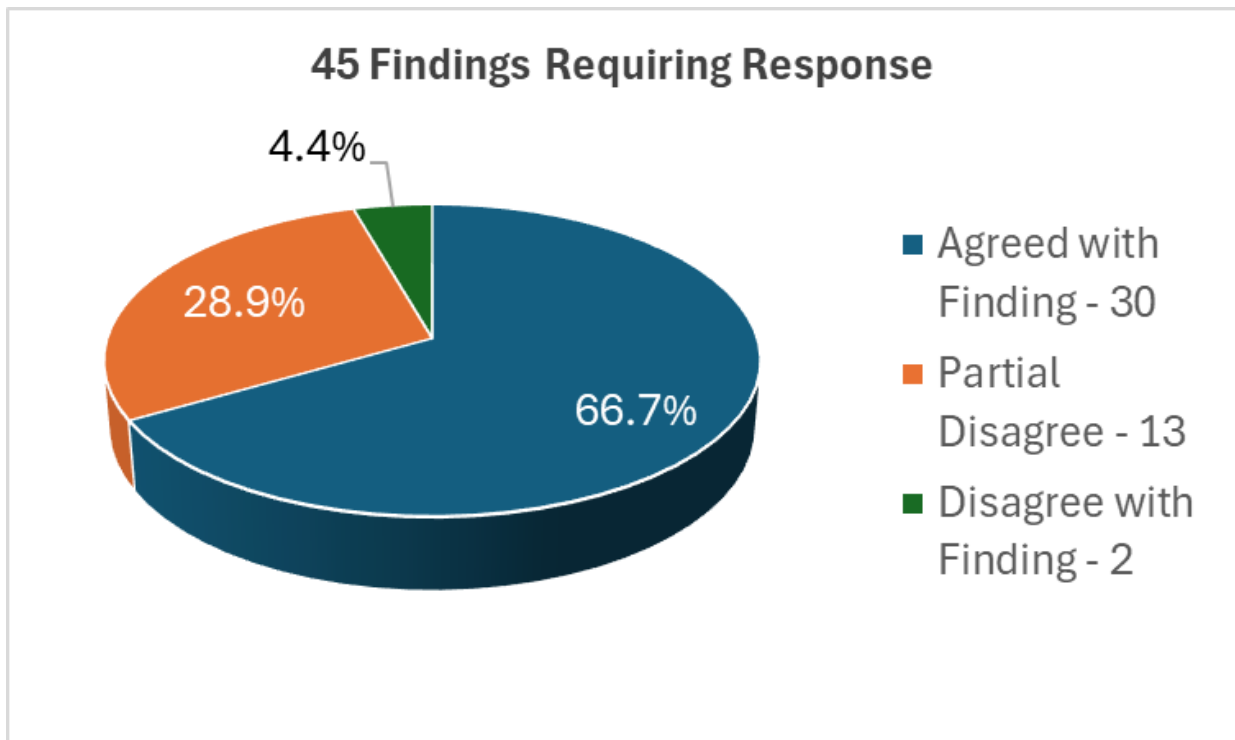
### Findings



## Findings (continued)

Report Title	Total Findings	Agreed To Findings	Partial Agree or Disagree	Disagree w/ Findings	No Response or Comment Only
Inmate Escape (6)	6	3	3	0	0
Secure Elections (1)	1	1	0	0	0
Missiles to Meadows (11)	11	10	0	0	1
Jail Services Contract (10)	10	4	4	0	2
Municipal Advisory Councils (10)	10	6	2	1	1
City of Lincoln, H2O Increase (7)	7	1	0	0	6
Spec Districts, Ethics & F700 (3)	3	2	0	1	0
PC Jails & Holding Facilities (27)	27	3	4	0	20
	75	30	13	2	30

The responses to the 2023-2024 Grand Jury's Findings and Recommendations were generally positive. Excluding the findings that did not require a response (typically a positive finding on execution of processes and procedures), 96% (43 of 45) responses were agreed to or partially agreed to.

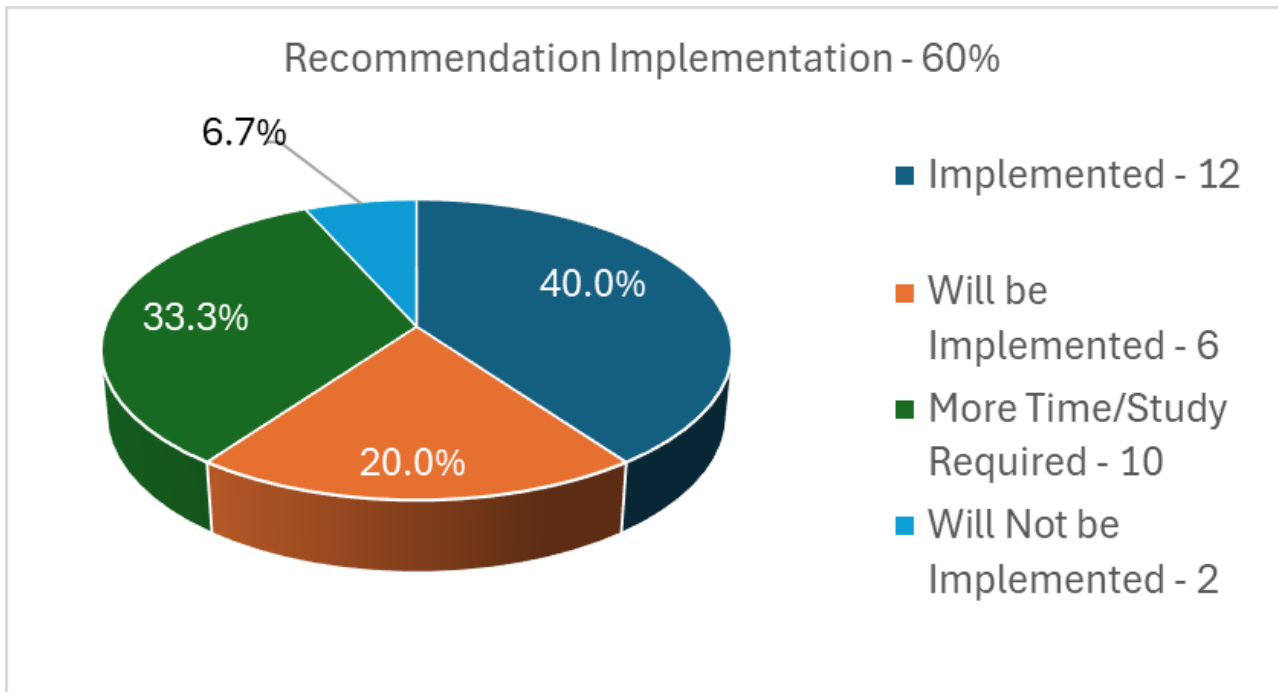


## Recommendations

There were thirty-three (33) **Recommendations** in the grand jury report that required thirty-one (31) responses. Several of the recommendations went to Boards where individual Board members responded. The total number of required responses to the recommendations was seventy-three (73). Responses from individual Board members were counted as “one” response.

	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Inmate Escape (6)	3	2	0	0	1	0
Secure Elections (1)	1	0	1	0	0	0
Missiles to Meadows (11)	4	1	3	0	0	0
Jail Services Contract (10)	4	0	1	2	1	0
Municipal Advisory Councils (10)	8	1	0	7	0	0
City of Lincoln, H2O Increase (7)	2	2	0	0	0	0
Spec Districts, Ethics & F700 (3)	5	3	0	0	0	2
PC Jails & Holding Facilities (27)	6	3	1	1	0	1
	33	12	6	10	2	3

Unlike the Respondents recognition of the 2023-2024 Grand Jury’s Findings, adoption and agreement with the Grand Jury Recommendations was mixed. While there was a 61% positive response, Implemented or Will be Implemented; 32% of the recommendations generated a request for more time and analysis. The “Will be Implemented” and “No Response” segments were the focus of the 2024-2025 Grand Jury follow-up actions.



## Response Report Follow-ups

The following sections will recap the seven reports that the 2023-2024 Grand Jury Investigated which required Respondent answers to the Findings and Recommendations and any subsequent follow-up responses obtained by the 2024-2025 Grand Jury.

### Inmate Escape and Subsequent Actions Taken

#### The Escape of Eric Abril July 9, 2023

In the early morning hours of July 9, 2023, an inmate in the custody of the Placer County Sheriff's Office escaped from the Sutter Roseville Medical Center. The report detailed the Placer County Grand Jury's investigation of the escape, Placer County Sheriff's Office policies and procedures, and the events which caused the escape to happen. The following Findings and Recommendations resulted from the investigation.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
Inmate Escape	6	3	3	0	0

Sheriff: F1-6, R1-3

**F1.** The classification decision tree does not consider the charges filed against the inmate. Response to F1: **Partial Disagree.** The decision tree is used to determine the initial classification and does consider charges filed. However, as the inmate remains in custody for extended periods of time the decision to reclassify mostly considers the inmates behavior patterns and psychological stability.

**F2.** The one-deputy escort of Abril was based on the classification decision tree, which did not consider the seriousness of the charges or the potential sentence those charges carried. Response to F2: **Partially Disagree:** The Deputy escort was based on behavioral history while in custody. As a result of AB109, inmates are spending more time in jail and in more restrictive conditions than they would in prison. In response, the Prison Law Office of California filed a class action lawsuit against Santa Clara County, leading to a settlement where the County agreed to reclassify inmates based on their in-custody behavior rather than their original offenses. This settlement has influenced how jails classify inmates, with ongoing reviews focusing on placement, improved conditions, and opportunities for inmates to demonstrate good behavior to remain in less restrictive housing.

**F3.** The Placer County Sheriff's Office provides no formal training for transporting an inmate to a location or for observing a hospitalized inmate.

Response to F3: **Agree:** Corrections Policy 1-18 currently addresses this finding. Additionally, as of July 2024 training has been implemented into the Field Training Officer program.

**F4.** The expense to taxpayers of Placer County was over \$109,000.

Response to F4: **Partially Disagree:** Based on the information we had, the estimated cost is approximately \$102,000. Without more detailed information on how the Grand Jury arrived at the figure of "over \$109,000", we cannot fully agree or disagree with the Grand Jury's assessment.

**F5.** The deputy's complacency and violations of policies and procedures, which allowed a violent felon to escape, put the public, fellow law enforcement, medical staff, and patients at risk. Response to F5: **Agree:** The deputy's complacency and violations of policies and procedures, which allowed a violent felon to escape, put the public, fellow law enforcement, medical staff and patients at risk.

**F6.** The radius of Everbridge/Placer Alert system notifications did not cover the entire south Placer region. Response to F6: No response

Other than F6, which was a statement of fact, the responses and date of responses met compliance requirements of Penal Code 933.05.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Inmate Escape	3	2	0	0	1	0

**R1.** By October 1, 2024, the classification decision tree be modified to include additional factors as set forth in the Scott Jones, Esq. report. This should include charges an inmate is facing and the potential sentence range assuming conviction, including sentencing enhancements, and pending out-of-county charges.

Response to R1: **The recommendation will not be implemented.** The Placer County's Sheriff's Office acknowledges the recommendation to create a Guard-Duty matrix that includes factors in accordance with PC 1192.7 ©. As of July 16, 2024, the Corrections Manual contains a policy that includes current charges and prior convictions. However, the Placer County Corrections Division Classification Unit does not have access to the potential sentences an inmate is facing or any sentence enhancements. This function is under the jurisdiction of the Courts. Additionally, the Corrections Unit lacks access to information on pending charges in other jurisdictions, except for known out-of-county warrants.

**R2.** By October 1, 2024, the Placer County Sheriff's Office will require command staff approval prior to any reclassification of any inmate currently charged with an aggravated felonies pursuant to Penal Code § 1192.7(c).

Response to R2: **The recommendation has been implemented.** The Placer County's Correctional Manual Policy 1-18, Guarding inmates, was modified on July 16, 2024, to include a process for downgrading inmates guard with jail commander approval.

**R3.** By January 1, 2025, the Placer County Sheriff’s Office will develop a curriculum and commence a formal training program for Placer County deputies for out of custodial facility transportation and monitoring duties, prior to deputy assignment, which includes hands-on, practical training.

Response to R3: **The recommendation has been implemented.** Deputies assigned to Field Operations who have not yet been jail trained will be trained by their Field Trainer on Jail Policy 1-18.

The responses and date of responses to the Grand Jury recommendations met compliance requirements of Penal Code (PC) 933.05.

## Ensuring Integrity in Placer County Elections

There have been many changes in elections processes over the past years, and a national focus on the conducting of fair and impartial elections perseveres. The 2023-2024 Placer County Grand Jury investigated the Placer County Elections Office to review its procedures for ensuring integrity in elections. The grand jury found the Elections Office to be professional and cooperative throughout its investigation and is pleased to report its Findings and Recommendations to the citizens of Placer County.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Agree or Disagree	Disagree w/ Findings	No Response or Comment Only
Election Integrity	1	1			

Thiessen, PC-CIO: F1, R1;

Ronco, PC-CC-RR Voters: F1-7, R1

**F1:** In 2022, the Placer County Information Technology Department engaged a contractor to perform a penetration testing of the cyber and physical security of Placer County Elections Office in Auburn.

Response to F1: **Agree** with this finding.

The responses and date of responses to the Grand Jury findings met compliance requirements of Penal Code (PC) 933.05.

### RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Election Integrity	1		1			

Thiessen, PC-CIO: F1, R1;

**R1.** By October 1, 2024, the Placer County Chief Information Officer will engage with a contractor to perform a penetration testing of the cyber and physical security of Placer County Elections Office in Rocklin, California.

Response to R1: **Recommendation has been partially completed.** The Information Technology Department has contracted with two vendors to complete the cyber and physical penetration testing by October 1, 2024. The cyber penetration testing is complete, and the physical penetration testing is underway. A confirmation letter was received from Jarrett Thiessen on October 17, 2024, stating that the testing was executed and completed on September 9, 2024. The requested documentation was not provided.

Follow-up to R1 Response: The Information Technology Department has fully completed the cyber and physical penetration testing. Responses are in full compliance with PC 933.05.

## **From Missiles to Meadows: Restoring Nature’s Balance Concern of Trichloroethylene Contamination**

The Lincoln, California Titan 1-A Missile site was part of the Cold War-era defense system. It housed intercontinental ballistic missiles designed to carry nuclear warheads. The site gained attention in 1991 due to the discovery of trichloroethylene southwest of the site during groundwater sampling. Trichloroethylene is a volatile organic compound that has infiltrated the site’s soil and groundwater, raising concerns about its impact on human health and the environment.

Subsequent investigations focused on understanding the extent of the trichloroethylene plume and its movement, crucial for implementing remediation measures. Cleanup efforts will require soil remediation and groundwater monitoring to mitigate environmental impacts.

To date, no remediation efforts have been completed, resulting in health and environmental concerns from the community. Without cleanup efforts, the contamination poses a risk to the surrounding environment and public health. It is essential for proper authorities to prioritize and initiate cleanup efforts to address these potentially serious hazards. This remediation project underscores the importance of monitoring and managing environmental contamination at former military sites to ensure public safety and environmental preservation.

The following Findings and Recommendations resulted from the investigation.

### **FINDINGS**

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
Missiles to Meadows	11	10	0	0	1

Lincoln City Council: F1, 3-11, R1-4; City Mgr: F1, 3-11, R1-4

**F1.** The City of Lincoln does not have a dedicated Lincoln Titan 1-A Missile Site webpage on the on their website.

Responses to F1: The City **agrees** with this finding

**F2.** The residents in the immediate vicinity of the trichloroethylene contamination at the former Lincoln Titan 1-A Missile Site are well-informed on this issue.

Responses to F2: The City **agrees** with this finding.

**F3.** It is unclear how aware residents outside Sun City Lincoln Hills are about the Lincoln Titan 1-A Missile Site contamination.

Responses to F3: The City **agrees** with this finding.

**F4.** There is a new Restoration Advisory Board coordinated by United States Army Corps of Engineers which includes Lincoln residents. Those meetings are not livestreamed or recorded.

Responses to F4: The City **agrees** with this finding.

**F5.** At the first Restoration Advisory Board meeting, several questions from the community went unanswered.

Responses to F5: The City **agrees** with this finding.

**F6.** Health issues associated with trichloroethylene include birth defects, respiratory illness, several types of cancers, and Parkinson's Disease.

Responses to F6: With the caveat responding parties are not toxicology or medical experts, generally, the City **agrees** with this finding.

**F7.** Local Congressional offices, the City of Lincoln, and a community awareness group have been encouraging the U.S. Army Corps of Engineers to begin remediation of the trichloroethylene contamination.

Responses to F7: The City **agrees** with this finding.

**F8.** The City of Lincoln has included Lincoln Titan 1-A Missile Site remediation in their 2023-2025 Strategic Plan.

Responses to F8: The City **agrees** with this finding.

**F9.** The U.S. Army Corps of Engineers has been aware of trichloroethylene contamination at the Lincoln Titan 1-A Missile Site since 1991 and has assumed responsibility for remediation.

Responses to F9: Without making admissions on behalf of the Army Corps, the City and Mr. Scully believe this statement to be correct.

**F10.** The U.S. Army Corps of Engineers is installing additional monitoring wells bordering Snapdragon Lane and Prunella Court in the Sun City Lincoln Hills Community.

Responses to F10: Without making admissions on behalf of the Army Corps, the City and Mr. Scully believe this statement to be correct.

**F11.** The U.S. Army Corps of Engineers abruptly ceased this project for nearly a decade to determine the source of contamination and responsibility for the cleanup from 2009 to 2018-2019.

Responses to F11: Without making admissions on behalf of the Army Corps, the City and Mr. Scully believe this statement to be correct.

Follow-up to F1 – F11 Responses: The City Council and City Manager of Lincoln, Ca, have met Compliance requirements for their responses to the Findings within the 2023-2024 Grand Jury report.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Missiles to Meadows	4	1	3	0	0	0

Lincoln City Cncl: F1, 3-11, R1-4; City Mgr: F1, 3-11, R1-4

**R1.** By October 1, 2024, the Lincoln City Council will create a dedicated Titan 1-A Missile Site page on the City of Lincoln’s website to include a link to the U.S. Army Corps of Engineers’ website, to disseminate information to the public, including a point of contact.

Responses to R1: Recommendation No. 1 has not yet been implemented but will be implemented in the future by October 1, 2024. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 9, 2024 and confirmed implementation.

**R2.** Beginning October 1, 2024, the Lincoln City Council will provide a quarterly status update report on the Lincoln Titan 1-A Missile Site at Lincoln City Council meetings.

Responses to R2: Recommendation No. 2 has not yet been implemented but will be implemented in the future by October 1, 2024. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 9, 2024 and confirmed implementation.

**R3.** By October 1, 2024, through completion of full remediation, the Lincoln City Council will request the United States Army Corps of Engineers, or their consultants, to livestream, record, publish, and archive Restoration Advisory Board meetings for full transparency.

Responses to R3: Recommendation No. 3 has not yet been implemented but will be implemented in the future by October 1, 2024. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 9, 2024 and confirmed implementation.

**R4.** By September 1, 2024, the Lincoln City Council will appoint a city representative to attend quarterly Restoration Advisory Board meetings.

Responses to R4: By September 1, 2024, the City Council will appoint the City Manager or designee as the representative to attend meetings of the Restoration Advisory Board. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 9, 2024 and confirmed implementation.

Follow-up to R1 – R4 Responses: The City Council and City Manager of Lincoln, Ca, have met Compliance requirements for their responses to the 2023-2024 Grand Jury report recommendations.

## A Fiscal Evaluation of the Contract for Jail Services Between Placer and Nevada Counties

Since 2001, the Placer County Sheriff’s Office has contracted with Nevada County Sheriff’s Office for jail services due to inadequate facilities at Burton Creek Tahoe Substation for housing detainees. While annual contract renewals indicate this is a favorable agreement, the fiscal demands show the complete opposite. As written, this contract has an automatic annual increase of 3 percent every fiscal year, resulting in a cost of detaining offenders more than twenty times higher than Placer County’s Daily Jail Rate and costs taxpayers over \$500,000 dollars per year.

Recently, the Placer County Board of Supervisors approved authorizing staff to begin land use consulting and project planning and entitlements to facilitate the design of the project to replace the facilities. The approved contract for the consultant work is to not exceed \$500,000. The goal being a building completion in 2030. The completion of a new facility, which includes a Type II jail, should eliminate the need for the contract.

The following Findings and Recommendations resulted from the investigation.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
Contract for Jail Services	10	4	4	0	2

Sheriff: F1-8, R1,2,4; PC BoS: F1-8, R1-3

**F1.** The current contract funding arrangement between Placer County Sheriff’s Office and Nevada County Sheriff’s Office is inconsistent with other jail services contracts Placer County has with other agencies.

***Response to F1:*** **The Board partially disagrees with this finding.** The contract between the Placer County Sheriff’s Office and the Nevada County Sheriff’s Office is different than other jail services contracts, but this is due to the differences in the services provided by Nevada County and therefore different metrics are used to calculate cost. This contract is intended to fully reimburse Nevada County for expenses incurred by PCSO’s utilization of the Truckee Jail. Insufficient reimbursement could lead to Nevada County cancelling this contract or the closure of the jail, which would negatively impact Placer County as well as other jurisdictions in the Tahoe region. **Sheriff Woo partially disagrees.** The contract is unlike any other Placer County Sheriff’s Office jail booking contract and does not follow typical jail services contracts. The contract with Nevada County is based on various factors, not solely on the number of bookings or "per inmate" fees. Cost of other jail services contracts are determined by several metrics such as staff time, inmate medical care and supervisors. The contract with Nevada County is reviewed annually, with cost comparisons of alternatives to ensure it is fiscally viable. The fiscal benefit of the contract outweighs its costs, making is a practical solution for Placer County and other agencies that rely on NCSO’s jail. Reduced funding could lead to the closure of

jail operations in Truckee, forcing all agencies to have to transport to Auburn for booking significantly impacting efficiency and resource allocation. Due to seasonal construction, inclement weather, and excessive drive times, the Washoe (Reno, NV) or El Dorado County (South Lake Tahoe) booking facilities are not feasible options.

**F2.** Placer County Sheriff's Office current jail contract with Nevada County Sheriff's Office has not been renegotiated since 2017.

Response to F2: **The Board partially disagrees with this finding.** The contract between Placer County Sheriff's Office and Nevada County Sheriff's Office is an annual agreement that is renewed each year based on the 2017 agreement. **Sheriff Woo partially agrees with the finding.** The contract is renewed each year based on the original 2017 agreement. There are no negotiables other than days, hours, and cost. Reduced funding may compel them to close the facility. The parties are in contract negotiations to renew for one more year, pending approval of the Board of Supervisors, and we will be meeting with the NCSO to discuss a new agreement. This contract is amended every year to include the standard 3% increase.

**F3.** The Board of Supervisors has made the Burton Creek Substation a Tier I Capital Improvement Project to direct funding to the project.

Response to F3: **The Board partially disagrees with this finding.** The Burton Creek Substation has been identified by the Board as a high priority and is included in the Tahoe Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the construction costs as well as operating costs once the project is complete. Placer County's current Capital Improvement Plan can be found inline here: <https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29> **Sheriff Woo partially agrees with the finding.** The project is moving forward and since the Sheriff's Office doesn't set the tiers, it would be considered a Tier 1 priority based on the Board's project prioritization system.

**F4.** The Placer County Sheriff's Office transports detainees from Burton Creek Substation to Auburn Main Jail any time Nevada County Sheriff's Office declines to accept a detainee

Response to F4: **The Board agrees with this finding,** however, would like to note that Nevada County accepts arrestees under most circumstances including overnight and on weekends. Instances where an arrestee may not be accepted by Nevada County would include combative, injured, medicated, or suicidal arrestees or if NCSO lacks adequate staffing such as a female deputy for female bookings. **Sheriff Woo partially agrees with the finding.** While it is true that the Nevada County Jail accepts Placer County bookings in the evenings, and weekends, they do not accept combative, injured, medicated, or suicidal arrestees. Additionally, if NCSO lacks adequate staffing, such as a female deputy for female bookings, they may refuse our booking. In such cases, the arrestee must be transported to the Auburn Jail either by a Tahoe deputy or by meeting with an Auburn deputy in Nyack if a west slope deputy is available.

**F5.** The jail contract for fiscal year 2022-2023 cost Placer County over a half-million dollars.

Response to F5: The Board **agrees** with this finding.

**F6.** The cost of the contract to Placer County automatically increases 3 percent each year regardless of the number of Truckee Jail bookings.

Response to F6: The Board **agrees** with this finding. As noted above, this contract is based on cost recovery. The three percent increase is intended to capture inflation and operational cost increases.

**F7.** Placer County is charged a flat rate per year instead of a daily per-person rate.

Response to F7: The Board **agrees** with this finding.

**F8.** The Burton Creek Substation is classified as a Type I jail facility.

Response to F8: The Board **agrees** with this finding.

**F9.** Placer County Daily Jail Rate is \$246 per day, while the contract paid over \$5,700 per day at the Truckee Jail based on the actual use of the FY 2022-23 contract.

Response to F9: No response required or requested.

**F10.** The Placer County Sheriff's Office contract with Nevada County Sheriff's Office for jail services is not providing taxpayers with the best value for their money.

Response to F10: No response required or requested.

Follow-up to F1 – F10 Responses: The Placer County Sheriff's Office and the Board of Supervisors, have met Compliance requirements for their responses to the Findings within the 2023-2024 Grand Jury report.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Contract for Jail Services	4	0	1	2	1	0

Sheriff: F1-8, R1,2,4; PC BoS: F1-8, R1-3

**R1.** By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be renegotiated annually to pay for services rendered.

Responses to R1: **The Board of Supervisor's state that Recommendation 1 has been implemented.** As noted above, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office for jail services is an annual agreement that follows the fiscal year. There is opportunity to renegotiate this agreement annually at the end of the contract term. **Sheriff Woo states that this recommendation needs further analysis.** The most current contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office for providing jail services to the North Tahoe region is set to expire on June 30, 2024. This contract term is from July 1, 2023, to June 20, 2024. A contract amendment is currently being prepared for renewal. Nevada County has presented this amendment to their Board of Supervisors for approval. Subsequently, it will be taken to our Board of Supervisors (BOS) for

approval in September. If approved, the new contract term will be from July 1, 2024, to June 10, 2025, with a 3% increase from the prior year. Further discussions will be held to renegotiate the contract terms and determine the duration of the new agreement for services rendered.

**R2.** By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be modified to a per person daily rate based upon the Placer County Daily Jail Rate.

Responses to R2: Recommendation 2 will not be implemented. As noted above, the contract between the Placer County Sheriff's Office and Nevada County Sheriff's Office is intended to fully reimburse Nevada County for expenses incurred by PCSO's utilization of the Truckee Jail. Insufficient reimbursement due to a transition to a per person daily rate could lead to Nevada County cancelling this contract or the closure of the jail, which would negatively impact Placer County as well as other jurisdictions in the Tahoe region. **Sheriff Woo states that Recommendation No. 2 will not be implemented.** The contract with the Nevada County Sheriff's Office (NCSO) is based on various factors, not solely on the number of bookings or "per inmate" fees. Costs are determined by specific metrics such as staff time, inmate medical care and supervisors. The contract is reviewed annually, with cost comparisons of alternatives to ensure it is fiscally viable. The fiscal benefit of the contract outweighs its costs, making it a practical solution for Placer County and other agencies that rely on NCSO's jail. NCSO relies on the contract with Placer County Sheriff's Office for revenue. Decreasing Nevada County's revenue could potentially cause a negative fiscal impact to their operations, which, in turn, could affect public safety. Any reduction in operational capacity might not only impact the ability to maintain current levels of public safety but could also have a fiscal repercussion for other agencies that depend on Nevada County's Services.

**R3.** By December 1, 2024, the Board of Supervisors continue to support building a replacement Burton Creek Substation facility and see it through to completion.

Responses to R3: The BOS stated that Recommendation No. 3 has been implemented. As noted above, the Board of Supervisors has identified the Burton Creek Substation as a high priority and continues to demonstrate commitment to the project for as long as the project remains feasible. The Burton Creek Substation is included in the Tahoe Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the construction costs as well as operating costs once the project is complete. Placer County's current Capital Improvement Plan can be found inline here: <https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29>.

**R4.** By December 1, 2024, Placer County Sheriff's Office explore alternative transportation methods for moving detainees from Burton Creek to the Auburn Main Jail.

Responses to R4: **Sheriff Woo stated that Recommendation No. 3 requires further analysis.** The cost of funding full-time transport deputies would exponentially outweigh the cost of the contract between Placer and Nevada County. Placer County is responsible for providing allied agencies such as CHP, CA State Parks and Probation with a booking facility for arrests made

within Placer County. The contract with Nevada County Jail ensures that officers making arrests in the eastern part of the county do not need to drive to the western end for booking. This arrangement not only saves time and resources but also allows officers to remain in their respective areas, maintaining a higher level of public safety and efficiency. By preventing long travel times for bookings, the contract helps keep law enforcement presence consistent across the country, avoiding the potential gaps in coverage that could arise if deputies were required to transport arrestees across significant distances.

*Follow-up to R1 – R4 Responses:* The Placer County Sheriff’s Office and the Board of Supervisors, have met Compliance requirements for their responses to the Recommendations within the 2023-2024 Grand Jury report.

### **Department of Public Works County Garage Fleet-Assigned Vehicles**

The Placer County Department of Public Works provides vehicle services to all Placer County departments. One of its main services is providing management and maintenance of fleet-assigned county vehicles consisting of various cars, trucks, and vans. The fleet is recognizable as the familiar white vehicles with the Placer County logo the public sees throughout the county. The report identified six (6) Findings, none of which required a formal response.

## **FINDINGS**

- F1.** The county garage uses a zero-profit business model with all costs for maintenance and repairs billed to supported departments. No response is requested or required.
- F2.** U.S. Bank Voyager gas cards are used to track fuel costs and mileage. No response is requested or required.
- F3.** AssetWorks software is used to track and manage all costs and the lifecycle of vehicles. No response is requested or required.
- F4.** Department of Public Works has their own garage to internally maintain all vehicles. No response is requested or required.
- F5.** The cost for any external maintenance for a vehicle out of warranty is less than 1 percent of the total \$11 million budget. No response is requested or required.
- F6.** Department of Public Works management has taken state EV mandates into consideration in their purchasing and operational decisions. No response is requested or required.

## Municipal Advisory Councils - What is a MAC?

The Municipal Advisory Councils in Placer County originally were originally intended as outreach facilitators between the public and the Planning Commission. Currently they are underutilized and do not align with their original purpose. Following redistricting, Municipal Advisory Councils no longer match Placer County Board of Supervisor boundaries leading to some being overseen by multiple supervisors. Furthermore, Municipal Advisory Councils board members lack adequate training on zoning laws, land use regulations, and Brown Act rules, contributing to a perception that citizen and board members’ concerns are not taken seriously.

As most of the grand jurors were unaware of these councils and their role, the 2023-2024 Placer County Grand Jury decided to investigate how Municipal Advisory Councils function. Through their investigation, grand jurors learned Municipal Advisory Councils are different in each supervisorial district ranging from how the councils are utilized to how often meetings are held.

The following Findings and Recommendations resulted from the investigation.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
<b>Municipal Advisory Councils</b>	10	6	2	1	1

All 5 District Supervisors: F1-9, R1-8

**F1.** The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.

*Response to F1:* 4 of 5 Board of Supervisors (BOS) **agree** with this finding

**F2.** Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.

*Response to F2:* All 5 BOS **agree** with this finding.

**F3.** Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.

*Response to F3:* 3 of 5 Board of Supervisors **agree** with this finding. **Two partial or fully disagreed.**

**F4.** Informing residents of Municipal Advisory Committee meetings is ineffective.

*Response to F4:* 3 of 5 Board of Supervisors **disagree or partially disagree** with this finding. Two respondents indicated that their email lists are current and/or their meetings are posted online and are included in their monthly newsletters.

**F5.** Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.

Response to F5: 3 of 5 Board of Supervisors **agree** with this finding. **Two partial or fully disagreed.** The BOS Clerical Staff forward all "Notice of Public Hearing", Placer County Parcel Review Committee (Division of CDRA - Community Development Resource Agency).

**F6.** Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.

Response to F6: All 5 BOS **agree** with this finding.

**F7.** Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.

Response to F7: 4 of 5 Board of Supervisors **agree** with this finding.

**F8.** Many Municipal Advisory Councils are not set up for virtual meetings.

Response to F8: All 5 BOS **agree** with this finding

**F9.** There are no term limits for how long a Municipal Advisory Council board member can serve.

Response to F9: All 5 BOS **agree** with this finding

**F10.** There is no specific budget or definable costs for Municipal Advisory Councils.

Response to F10: No response required

Follow-up to F1 – F10 Responses: The Placer County Board of Supervisors *have met Compliance requirements* for their responses to the Findings within the 2023-2024 Grand Jury report.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Municipal Advisory Councils	8	1	0	7	0	0

All 5 Dist Sprvsrs: F1-9, R1-8

**R1.** By January 31, 2025, the Placer County Board of Supervisors will update the Municipal Advisory Council handbook.

Response to R1: **Recommendation No. 1 requires further analysis. District 1-** *The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5).* Speaking as an individual supervisor, I support modernizing County and Board processes and value consistency in the Board's management of MACs. my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. **District 2** – Speaking as an individual supervisor, my opinion of

this recommendation is the Municipal Advisory Council Handbook needs to be updated.

**District 3** – Speaking as an individual supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. **District 4** – Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine whether the current handbook is adequate or in need of updating. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that it **should be implemented** in the given timeframe.

*Follow up to the responses to R1:* As of December 31, 2024, the *Placer County Board of Supervisors (BOS)* have not included any action item in the bi-monthly Board meetings to address the recommendations to update the Municipal Advisory Council Handbook.

**R2.** By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.

*Response to R2: Recommendation No. 2 requires further analysis. District 1- The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5).* Speaking as an individual Supervisor, this recommendation doesn't apply to District 1 with its single MAC. However, consolidating MAC's can be beneficial to save time and resources, especially when attendance is low for non-controversial issues. **District 2** – No additional submittal. **District 3** - Speaking as an individual supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. **District 4** - Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or feasibility of such a consolidation. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that it **should be implemented** in the given timeframe. While a study will be beneficial, the extent to which we consolidate will depend on a number of factors including community characteristics and geographic barriers. I recommend we commence this study after the November election as there may be several new board members.

*Follow up to the responses to R2:*

As of December 31, 2024, the *BOS* have not included any action item in the bi-monthly Board meetings to address the recommendations to *consolidate* the MAC's within District boundaries.

**R3.** By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.

*Response to R3: Recommendation No. 3 requires further analysis. District 1- The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5).* Speaking as an individual Supervisor, I believe the MAC boundaries reflect community interests, while district lines focus on equal population distribution. In 2021, we couldn't align MACs within a single supervisorial district, and since district lines change every decade but community

interests stay the same, it's important to keep MACs intact. Ideally, each MAC should have only one supervisor as its main contact. **District 2** – No additional submittal. **District 3** - Speaking as an individual supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. **District 4** - Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or feasibility of such a consolidation. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that it **should be implemented** in the given timeframe.

Follow up to the responses to R3: As of December 31, 2024, the BOS have not included any action item in the bi-monthly Board meetings to address the recommendations to align the MAC's within District boundaries.

**R4.** By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.

Response to R4: **District 1** has enhanced the timeliness and clarity of MAC notices in the "West Placer Bulletin" and created a link to the West Placer MAC website, "Placer.CA.Gov/WPMAC." This link is included in the monthly District 1 newsletter, which reaches 27,000 residents, and District 1 also maintains a list of interested residents for MAC and development updates. **District 2 has implemented this recommendation** and is met by the District 2 office through the use of effective email lists, our monthly newsletter includes the links to the MAC websites where meeting information is posted, and we post about our meetings in applicable Facebook groups such as the Sheridan Happenings Facebook page. This recommendation has been partially implemented in **District 3**, "District 3 Event Calendar" which notes all events/meetings to include our MAC meetings. It spans out a year at a time. In addition, our weekly/bi-weekly/monthly newsletter has our next current meeting listed. **District 4** Supervisor stated, "though I believe that my staff does an excellent job in this regard I will instruct them to look for ways to increase our reach to residents of my district. **District 5** office already utilizes these methods of communication for MAC meetings.

**R5.** By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.

Response to R5: **Recommendation No. 3 requires further analysis.** **District 1-** *The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5).* Speaking as an individual Supervisor, I favor this recommendation. It makes sense for Planning Services, which primarily interacts with the MACs, to set standards that the MACs would follow. **District 2** – No additional submittal. **District 3** - Speaking as an individual Supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. A realistic date would be further out to early-mid 2025. **District 4** - Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or

feasibility of such an undertaking. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that it **should be implemented** in the given timeframe.

Follow up to the responses to R5: As of December 31, 2024, the BOS have not included any action item in the bi-monthly Board meetings to address the recommendations to address having the Planning Services Division develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.

**R6.** Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.

Response to R6: Recommendation No. 6 requires further analysis. District 1- *The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5).* Speaking as an individual Supervisor, I **agree** with this recommendation. New MAC members appointed mid-year should also receive training. **District 2** - Speaking as an individual supervisor, my opinion of this recommendation is making the Brown Act, rezoning laws and procedures information available to MAC members is important, however I have concerns that a mandatory in-person training might be a hinderance to individuals who want to serve on the MAC but may have limited availability for extra trainings. I would personally be interested in an online training that MAC members can complete on their own time. **District 3** - Speaking as an individual Supervisor, my opinion of this recommendation is that we have subject expert staff that embody both institutional knowledge, and years of schooling, that sit on Boards (Zoning and Planning) and whom present agenda items to our Municipal Advisory Council. It would be quite costly to keep training courses up to date, and the hours of extra time could not be compensated. These Municipal Advisory Councils were designed to be a hearing body of our citizens to represent all citizens. **District 4** - Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or feasibility of such an undertaking. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that it **should be implemented** in the given timeframe.

Follow up to the responses to R6: The 2023-2024 Grand Jury set a February 2025 date for corrective action. As of December 31, 2024, the BOS have not included any action item in the bi-monthly Board meetings to address the recommendations to address Recommendation #6.

**R7.** By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.

Response to R7: Recommendation No. 7 requires further analysis. District 1- *The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's*

recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5). Speaking as an individual Supervisor, I favor this recommendation, provided it aligns with the County's standard document retention period. **District 2** - Speaking as an individual Supervisor, my opinion of this recommendation is it is important to have meeting agendas and minutes available and updated regularly. **District 3** - Speaking as an individual Supervisor, my opinion of this recommendation is that although a good idea, we are short-staffed, and this is not a realistic timeline to get this completed. Late 2024 to early 2025 would be a more realistic timeline. **District 4** - Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is needed to determine the necessity for this step. **District 5** - Speaking as an individual supervisor, my opinion of this recommendation is that this has already been handled by county staff.

**R8.** By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.

Response to R8: Recommendation No. 8 requires further analysis. **District 1-** *The Grand Jury (GJ) has requested that I, an individual Supervisor, respond. However, the GJ's recommendations is directed to the "Placer County Board of Supervisors", as a legislative body, to take specific actions. As an individual supervisor, I cannot bind or commit the Board to act (repeated in every Board of Supervisor response and will be omitted for Districts 2-5)*. Speaking as an individual Supervisor, I believe this recommendation is unreasonable. MACs are primarily in rural areas with unreliable internet, making it difficult to hold compliant public meetings. For instance, if a MAC meeting loses power or internet, it must be adjourned and rescheduled, which is highly inefficient. While recording and posting meetings online is a viable alternative, it would demand substantial county resources. **District 2** -Speaking as an individual supervisor, my opinion of this recommendation is virtual meetings are costly to host and virtual access is limited in much of the rural parts of the County where the Municipal Advisory Councils exist. During Covid, we provided virtual access, and did not see as increase in attendance. I believe the public is more likely to attend when an issue that impacts them directly is on the agenda, and providing virtual access will be a large expense to taxpayers, without a lot of benefit. **District 3** - Speaking as an individual supervisor, my opinion of this recommendation is that this is quite costly, and I don't believe it will be effective in drawing in additional citizens to this meeting.

Follow-up to R1 – R8 Responses: The Placer County Board of Supervisors *have met Compliance requirements per Penal Code § 933.05* for their responses to the Findings within the 2023-2024 Grand Jury report. However, as noted above several responses, no action has been taken or scheduled to be taken by the Placer County Board of Supervisors.

## Review of the 2023 Water Rate Increase by the City of Lincoln

The 2023-2024 Placer County Grand Jury received a citizen’s complaint regarding the newly established water rate increases, indicating continued concern over the City of Lincoln’s financial management. The grand jury has reviewed and investigated the history involving the 2023 water rate increases. The water rate increase was introduced October 1, 2023, to ensure water utility funds are stabilized to provide continued and reliable water utility services to City of Lincoln residents. This report gives a brief history of Lincoln’s water rate changes since 2013, and describes the processes used to determine the rate increase, resident notification, and implementation.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
Lincoln H2O Increase	7	1	0	0	6

Lincoln City Cncl: F1, R1-2; City Mgr: F1, R1-2

**F1.** The Lincoln City Council agreed with the 2023 Raftelis Water and Wastewater Study Report and findings.

Response to F1: The City Council and City Manager **agree** with this finding.

**F2.** The Lincoln City Council raised water rates due to a lack of funds to maintain the water utility according to the 2023 Raftelis Water and Wastewater Study Report recommendations.

No Response required to F2.

**F3.** The City of Lincoln was sued by a citizens’ group in 2016.

No Response required to F3.

**F4.** The Lincoln City Council gave some customers credits due to overcharging and raised water rates in 2017.

No Response required to F4.

**F5.** The City of Lincoln was audited by the California State Auditor’s Office in 2019.

No Response required to F5.

**F6.** The Lincoln City Council reduced water rates by 95 percent in 2021.

No Response required to F6.

**F7.** The Lincoln City Council properly and transparently increased water rates in 2023.

No Response required to F7.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Lincoln H2O Increase	2	2	0	0	0	0

Lincoln City Cncl: F1, R1-2; City Mgr: F1, R1-2

**R1.** By March 1, 2025, the Lincoln City Council will continue to support the ten-year water rate increase outlined in the Raftelis Water and Wastewater Study Report.

*Response to R1:* The City and Mr. Scully agree with this recommendation, and to the extent these parties are able to bind future Councils, it will be implemented. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 6, 2024 and confirmed implementation.

**R2.** Beginning March 1, 2025, the Lincoln City Council will review the ten-year water rates plan annually at a public meeting.

*Response to R2:* The City and Mr. Scully agree with this recommendation, it has already been implemented as City Staff already provide annual update and review of the rates plan at a public hearing. The 2024-2025 PC-GJ contacted the Lincoln City Manager on October 6, 2024 and confirmed implementation.

The City of Lincoln and Mr. Scully have been exemplary in their response and actions taken as recommended by the Grand Jury. Subsequent follow ups were also responded to promptly. Both the Findings and Recommendation responses were compliant with Penal Code 933.05.

### Cemetery Districts in Placer County - A Review of Current Operations, Finances, and Future Plans

Placer County has six cemetery districts that administer fifteen individual cemeteries. The earliest burial sites in some of the cemeteries date back to the early to mid-1800s and are of local historical significance. This report encompasses a review of the financial standing, operations, maintenance, and future plans within each district. The diverse age and locations of the individual cemeteries present different resource requirements, especially for maintenance and upkeep in the older, historical cemeteries. All the districts do a commendable job with upkeep and appearance, but the historical cemeteries have family plots that are abandoned, which poses maintenance challenges.

The larger cemetery districts are financially sound with significant property tax revenues and reserves at the four larger cemeteries. The two smallest cemetery districts have very limited tax income revenue and financial reserves, yet they maintain their balance sheets well. Finally, all the cemetery districts have sufficient developed and undeveloped land to accommodate their anticipated space needs into the future. Cemeteries in western Placer County, the largest area of population growth, have the most undeveloped land to accommodate growth and the largest financial reserves for future land purchases.

There are no response or compliance requirements for this investigation.

## Special Districts' Compliance with Form 700 and Ethics Training

Individual board members of Placer County Special Districts are required to submit a Form 700 on an annual basis and complete ethics training biannually if any board member of the special district receives any financial compensation (salary, stipend, or reimbursement for expenses). The 2023-2024 Placer County Grand Jury investigated the thirty-seven special districts in Placer County to ensure all special districts were compliant with the submission and training requirements. The Placer County Grand Jury verified that 97 percent of special district board members were compliant with the Form 700 submission and 91 percent were compliant for biannual ethics training as of December 31, 2023.

### FINDINGS

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
Special Districts - Form 700	3	2*	0	1*	2

Mosq Dist; FH-PUD, Aub Cem's; F1\*, 3 responses to F1. No responses required for F2-3.

**F1.** Thirteen of 176 (7 percent) special districts' board members have not had verifiable, current ethics training.

Response to F1: Placer Mosquito and Vector Control District disagreed and submitted information indicating compliance on two staffers. Foresthill PUD also disagreed and provided limited verification. Auburn Cemetery District agreed and implemented.

**F2.** Four of 176 (2 percent) active districts' board members have not filed a Form 700 for 2023 as of April 9, 2024.

No response required for F2.

**F3.** Of the thirty-six Placer County Special Districts, 172 of 176 (98 percent) of the board members are compliant with the submission of Form 700 to the Placer County Clerk-Recorder's Office.

No response required for F3.

Responses to the Findings meet compliance requirements.

### RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
Special Districts - Form 700	5	3	0	0	0	2

Mosq Dist; FH-PUD, Aub Cem's; F1\*, 3 responses to F1. No responses required for F2-3.

**R1.** By October 1, 2024, the Auburn Cemetery District (three board members) provide a current biannual ethics training certificate for their board members.

Response to R1: Completed: July 19, 2024

**R2.** By October 1, 2024, the Foresthill Public Utility District (two board members) provide a current biannual ethics training certificate for their board members.

Response to R2: Completed: October 18, 2024

**R3.** By October 1, 2024, the Newcastle Fire Protection District (two board members) provide a current biannual ethics training certificate for their board members.

Response to R3: Follow-up contact December 12, 2024. To be completed by March 2025.

**R4.** By October 1, 2024, the Placer Mosquito Vector Control District (two board members) provide a current biannual ethics training certificate for their board members.

Response to R4: Confirmed completed: September 11, 2024

**R5.** By October 1, 2024, the Tahoe Cemetery District (four board members) provide a current biannual ethics training certificate for their board members.

Response to R5: No response.

Responses to all Recommendations are presently complete except a letter of compliance from the Tahoe Cemetery District.

## Placer County Jails, Holding Facilities, and Coroner’s Office Annual Inspections

This report summarizes the Superior Court mandated 2023-2024 Placer County Grand Jury’s inspections of the three Placer County jails and three holding facilities. The grand jury conducted inspections at each of these facilities and found most to be clean and well-maintained. Findings for each facility are noted within their respective sections. The grand jury also visited the Placer County Sheriff’s Coroner’s Office.

### FINDINGS

There are a total of 27 findings. Only seven (7) of the Findings required responses and those are the Findings listed below.

Report	Total Findings	Agreed To Findings	Partial Disagree	Disagree w/ Findings	No Response or Comment Only
PC Jails & Holding Facilities	27	3	4	0	20

Sheriff: F4-6, 11, 14-16, R1-5; BoS: F15, R6

**F4.** No correctional staff or sheriff’s deputies were observed wearing department issued body-worn cameras.

Response to F4: Sheriff Woo **partially agrees**; Body worn cameras were issued and implemented in March 2023. Body Worn Cameras are required to be worn by policy and the

policy is enforced. If an employee was not wearing their body worn cameras, it was not within Sheriff's Office policy.

**F5.** The upper control booth was cluttered with staff personal items.

Response to F5: **Agree** - Sergeants are making daily rounds to each housing unit to ensure cleanliness.

**F6.** This facility is not compliant with The Americans with Disabilities Act, and all inmates who require this accommodation must be transferred to South Placer Adult Correctional Facility.

Response to F6: **Partially agree** - Inmates requiring ADA accommodations are accommodated accordingly within our capabilities. If the facility is unable to provide the necessary ADA accommodations, these inmates are transferred to the South Placer Adult Correctional Facility.

**F11.** Future mail technology may include all correspondence being electronically scanned and sent to inmates via email.

Response to F11: **Partially agree** - Future mail technology will include all correspondence being electronically scanned and sent to inmates via email.

**F14.** There is no covered entry or walkway to protect staff, visitors, detainees, or evidence from inclement weather, and is not compliant with The Americans with Disability Act.

Response to F14: **Partially agree** - There is no covered entry or walkway to inclement weather. protect staff, detainees, or evidence from inclement weather. We do have a covered entry in the front of the building for visitors and the two records clerks who generally use that entrance.

**F15.** The Placer County Board of Supervisors recently authorized land use consulting, project planning, and entitlements to facilitate the design of the new Tahoe Justice Center.

Response to F15: The Board of Supervisors **agree** with this finding. Sheriff Woo **agrees** - Facilities has agreed that they are working with a land use consultant to start the EIR and entitlements process for this project in Tahoe. This will be a long and slow process.

**F16.** Training programs that are taught at this facility include sewing, printing, embroidery, crafts, culinary arts, and landscaping.

Response to F16: **Agree** - Training programs that are taught at this facility include sewing, printing, embroidery, crafts, culinary arts and landscaping.

Responses to the Findings meet compliance requirements.

## RECOMMENDATIONS

Report	Total Recommendations	Implemented	Will Be Implemented	More Time/Study Required	Will Not be Implemented	Did Not Respond
PC Jails & Holding Facilities	6	3	1	1	0	1

Sheriff: F4-6, 11, 14-16, R1-5; BoS: F15, R6

**R1.** While on duty, all uniformed staff wear department-issued body-worn cameras by October 1, 2024.

Response to R1: This recommendation **has been implemented.** - The Placer County Sheriff's Office-Corrections Division implemented the wearing and use of body worn cameras in March 2023. PCSO General Order Operations 26 - Digital Evidence Capture Systems was effective March 1, 2024. Section 5 of the general order states: "All employees issued a BWC are required to wear (powered on) and use their BWC's per this policy when working in uniform, unless exemption exists. For the purpose of this order, a uniform shall be defined as apparel that visibly identifies the wearer as a peace officer or correctional officer of the PCSO, regardless of rank.

**R2.** Respiratory Personal Protection Equipment will be easily accessible for staff by October 1, 2024.

Response to R2: **This recommendation has been implemented.** PPE (face masks) are readily available to all staff in the event they need them.

**R3.** The upper control booth will be cleared of all unnecessary staff personal items and the remaining items be organized by October 1, 2024.

Response to R3: **This recommendation has been implemented.** The response was noted and immediately corrected. Sergeants check workstations daily to ensure cleanliness.

**R4.** The Placer County Sheriff's Office expand the incoming mail scanning equipment and procedures to all jail facilities by July 1, 2025.

Response to R4: **This recommendation has not yet been implemented.** As of July 30, 2024, contract negotiations are underway for these services. The implementation of the paperless mail will be completed prior to the July 1, 2025, date.

**R5.** The ten-year-old current software program used to record and categorize evidence be updated by July 1, 2025.

Response to R5: This recommendation **needs further analysis.** The Evidence Unit has been using the Revolution Property and Evidence Management System since May 2013. The Sheriff's Office is exploring replacement software but there are many considerations that need to be explored before implementation. One of the major challenges we face is the task of entering and barcoding 11 years of evidence data, which amounts to approximately 100,000 items. This includes capturing all notes, chain of custody information, and attached documents, as the vendor is currently unable to transfer this data effectively. Additionally, we need to find and purchase new digital evidence system to store all digital media, aside from VMEL. We are currently Beta testing for the Revolution Digital Evidence System. The Sheriff's Office is actively exploring new software options for evidence management to address these challenges and improve our overall efficiency.

**R6.** By January 1, 2025, the Placer County Board of Supervisors will continue moving the process of replacing the Tahoe Substation.

Response to R6: The Placer County Board of Supervisors has identified the Burton Creek Substation as a high priority and continues to demonstrate commitment to the project for as long as the project remains feasible. The Burton Creek Substation is included in the Tahoe

Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the construction costs as well as operating costs once the project is complete. Placer County's current Capital Improvement Plan can be found inline here:

<https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29>

Responses to the Recommendations meet compliance requirements.

# APPENDIX – RESPONSE LETTERS

## INMATE ESCAPE RESPONSES:



### PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF/CORONER/MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

August 26, 2024

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
PO Box 6169072  
Roseville, CA 95661

Dear Judge Pineschi,

After carefully reviewing the findings of the Placer County Grand Jury 2023-2024, I am pleased to submit the following responses to the Grand Jury Final Report – Inmate and Subsequent Actions Taken- The Escape of Eric Abril July 9, 2023.

#### Findings- The Escape of Eric Abril July 9, 2023

Agree with Findings F3 & F5, & F6. Partially disagree with F1 & F2, F4.

#### Agree:

F3. The Placer County Sheriff's Office provides no formal training for transporting an inmate to a location or for observing a hospitalized inmate.

**Agree.** Corrections Division Policy 1-18 currently addresses this finding. Additionally, as of July 2024 training has been implemented into the Field Training Officer program.

F5. The deputy's complacency and violations of policies and procedures, which allowed a violent felon to escape, put the public, fellow law enforcement, medical staff, and patients at risk.

**Agree.** The deputy's failure to follow established procedures and maintain situational awareness directly led to the escape of a violent felon, which subsequently put the public, fellow law enforcement, medical staff, and patients at risk. Moving forward, we have implemented changes in policy and training to ensure stricter adherence to protocols.

F6. The radius of Everbridge/Placer Alert system notifications did not cover the entire south Placer region.

#### Agree.

#### Partially Disagree:

HEADQUARTERS  
2400 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 889-7000

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 735-8800

SOUTH PLACER STATION  
6940 HENDERSON BAR ROAD, SUITE D  
LOOMIS, CA 95890  
(916) 922-2400

SOUTH PLACER JAIL  
11001 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 408-4100

NORTH LAKE TAHOE STATION  
P.O. BOX 1718  
TAHOE CITY, CA 96148  
(530) 581-0300



## PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER/MARSHAL

SHAYNE WRIGHT  
UNDER-SHERIFF

- F1. The classification decision tree does not consider the charges filed against the inmate.
- Partially disagree-** The decision tree is used to determine the initial classification and does consider charges filed. However, as the inmate remains in custody for extended periods of time, the decision to reclassify mostly considers the inmate's behavior patterns and psychological stability.
- F2. The one-deputy escort of Abril was based on the classification decision tree, which did not consider the seriousness of the charges or the potential sentence those charges carried.
- Partially disagree-** The deputy escort was based on behavioral history while in custody. As a result of AB109, inmates are spending more time in jail and in more restrictive conditions than they would in prison. In response, the Prison Law Office of California filed a class action lawsuit against Santa Clara County, leading to a settlement where the county agreed to reclassify inmates based on their in-custody behavior rather than their original offenses. This settlement has influenced how jails classify inmates, with ongoing reviews focusing on placement, improved conditions, and opportunities for inmates to demonstrate good behavior to remain in less restrictive housing.
- F4. The expense to taxpayers of Placer County was over \$109,000.
- Partially disagree-** Based on the information we have, the estimated cost is approximately \$102,000. Without more detailed information on how the Grand Jury arrived at the figure of "over \$109,000," we cannot fully agree or disagree with the Grand Jury's assessment.

### Recommendations

The grand jury recommends:

- R1. By October 1, 2024, the classification decision tree be modified to include additional factors as set forth in the Scott Jones, Esq. report. This should include charges an inmate is facing and the potential sentence range assuming conviction, including sentencing enhancements, and pending out-of-county charges.

**The recommendation will not be implemented.**

**Response:** The Placer County Sheriff's Office acknowledges the recommendation to create a Guard-Duty matrix that includes factors in accordance with PC 1192.7 (C). As of July 16, 2024, the Corrections Manual contains a policy that includes current charges and prior convictions. However, the Placer County Corrections Division Classification Unit does not have access to the potential sentences an inmate is facing or any sentencing enhancements. This function is under the jurisdiction of the Courts. Additionally, the Corrections Unit lacks access to information on pending charges in other jurisdictions, except for known out-of-county warrants.

HEADQUARTERS  
2600 RICHARDSON DRIVE  
MARIETTA, CA 95630  
(530) 939-1800

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-4500

SOUTH PLACER STATION  
8948 HORSESHOE BAR ROAD, SUITE D  
LOOMIS, CA 95650  
(916) 452-2400

SOUTH PLACER JAIL  
11801 GO FOR BROKE ROAD  
FOREVILLE, CA 95618  
(916) 439-9100

NORTH LAKE TAHOE STATION  
P.O. BOX 1730  
TAHOE CITY, CA 96148  
(530) 561-6100



## PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDEPUTY SHERIFF

- R2.** By October 1, 2024, the Placer County Sheriff's Office will require command staff approval prior to any reclassification of any inmate currently charged with an aggravated felonies pursuant to Penal Code § 1192.7(c).

**The recommendation has been implemented.**

The Placer County Sheriff's Office Correctional Manual Policy 1-18, Guarding inmates, was modified on 7/16/24 to include a process for downgrading inmates guard with jail commander approval.

- R3.** By January 1, 2025, the Placer County Sheriff's Office will develop a curriculum and commence a formal training program for Placer County deputies for out of custodial facility transportation and monitoring duties, prior to deputy assignment, which includes hands-on, practical training.

**The recommendation has been implemented.**

Deputies assigned to Field Operations who have not yet been jail trained will be trained by their Field Trainer on Jail Policy 1-18.

Sincerely,

Wayne Woo  
Sheriff-Coroner-Marshal

cc: Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Julia Reeves, Placer County Counsel  
Barbara Ferguson, Foreperson of the Placer County Grand Jury

HEADQUARTERS  
2878 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 889-7800

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95602  
(530) 745-8500

SOUTH PLACER STATION  
9145 HORNESBUSH LANE ROAD, SUITE D  
LEONIS, CA 95650  
(916) 652-2900

SOUTH PLACER JAIL  
11801 COLTON BROSKE ROAD  
ROSEVILLE, CA 95678  
(916) 429-4180

NORTH LAKE TAHOE STATION  
P.O. BOX 1700  
TAHOE CITY, CA 96145  
(530) 501-8300

**ENSURING ELECTION INTEGRITY RESPONSE LETTER**



**Information Technology**  
2962 Richardson Drive • Auburn, CA 95603

September 1, 2024

**RECEIVED**

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re:** Response – *Ensuring Integrity in Placer County Elections*

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the *2023-24 Grand Jury Final Report – Ensuring Integrity in Placer County Elections*.

**FINDINGS**

**F1:** In 2022, the Placer County Information Technology Department engaged a contractor to perform a penetration testing of the cyber and physical security of Placer County Elections Office in Auburn.

Response: I agree with this finding.

**RECOMMENDATIONS**

**R1:** By October 1, 2024, the Placer County Chief Information Officer will engage with a contractor to perform a penetration testing of the cyber and physical security of Placer County Elections Office in Rocklin, California.

Response: Recommendation 1 has been partially implemented. The Information Technology Department has contracted with two vendors to complete the cyber and physical penetration testing by October 1, 2024. The cyber penetration testing is complete, and the physical penetration testing is underway.

Sincerely,

Jarrett Thiesen  
Jarrett Thiesen / Aug 23, 2024 10:33 PDT

Jarrett Thiesen  
Chief Information Officer

Cc: Honorable Alan V. Pineschi, Presiding Judge  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

**MISSILES TO MEADOWS RESPONSE LETTERS**



August 27, 2024

**RECEIVED**

SEP 09 2024

PLACER COUNTY  
GRAND JURY

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
P. O. Box 619072  
Roseville, CA 95661

RE: Response to 2023-2024 Placer County Grand Jury Report  
From Missiles to Meadows: Restoring Nature's Balance

Dear Judge Pineschi:

The City of Lincoln has reviewed the 2023-2024 Placer County Grand Jury Report titled "From Missiles to Meadows: Restoring Nature's Balance," and hereby submits its response to the findings and recommendations of the Grand Jury as requested.

**Findings by the Grand Jury and the City's Response**

**F1:** The City of Lincoln does not have a dedicated Lincoln Titan 1-A Missile Site webpage on the on their [sic] website.

**Response to F1:** The City and Mr. Scully agree with this finding.

**F3:** It is unclear how aware residents outside Sun City Lincoln Hills are about the Lincoln Titan 1-A Missile Site contamination.

**Response to F3:** The City and Mr. Scully agree with this finding.

**F4:** There is a new Restoration Advisory Board coordinated by the United States Army Corps of Engineers which includes Lincoln residents. Those meetings are no livestreamed or recorded.

**Response to F4:** The City and Mr. Scully agree with this finding.

---

City Hall  
600 Sixth Street  
Lincoln, CA 95648  
(916) 434-2400  
[www.lincolncalifornia.gov](http://www.lincolncalifornia.gov)

City Manager's Office • Community Development • Engineering • Fire  
Library • Recreation • Police • Public Works • Support Services

**F5:** At the first Restoration Advisory Board meeting, several questions from the community went unanswered.

**Response to F5:** The City and Mr. Scully agree with this finding.

**F6:** Health issues associated with trichloroethylene include birth defects, respiratory illness, several types of cancers, and Parkinson's Disease.

**Response to F6:** With the caveat responding parties are not toxicology or medical experts, generally, the City and Mr. Scully agree with this finding.

**F7:** Local Congressional offices, the City of Lincoln, and a community awareness group have been encouraging the U.S. Army Corps of Engineers to begin remediation of the trichloroethylene contamination.

**Response to F7:** The City and Mr. Scully agree with this finding.

**F8:** The City of Lincoln has included Lincoln Titan 1-A Missile Site remediation in their 2023-2025 Strategic Plan.

**Response to F8:** The City and Mr. Scully agree with this finding.

**F9:** The U.S. Army Corps of Engineers has been aware of trichloroethylene contamination at the Lincoln Titan 1-A Missile Site since 1991 and has assumed responsibility for the remediation.

**Response to F9:** Without making admissions on behalf of the Army Corps, the City and Mr. Scully generally believe this statement to be correct.

**F10:** The U.S. Army Corps of Engineers is installing additional monitoring wells bordering Snapdragon Lane and Prunella Court in the Sun City Lincoln Hills Community.

**Response to F10:** Without making admissions on behalf of the Army Corps, the City and Mr. Scully generally believe this statement to be correct.

**F11:** The U.S. Army Corps of Engineers abruptly ceased this project for nearly a decade to determine the source of contamination and responsibility for the cleanup from 2009 to 2018-2019.

**Response to F11:** Without making admissions on behalf of the Army Corps, the City and Mr. Scully generally believe this statement to be correct.

**Recommendations by the Grand Jury and the City's Response**

**R1:** The Lincoln City Council will create a dedicated Titan 1-A Missile Site page on the City of Lincoln's website to include a link to the U.S. Army Corps of Engineers' website, to disseminate information to the public, including a point of contact, by October 1, 2024.

**Response to R1:** Recommendation No. 1 has not yet been implemented but will be implemented in the future by October 1, 2024.

**R2:** Beginning October 1, 2024, the Lincoln City Council will provide a quarterly status update report on the Lincoln Titan 1-A Missile Site at Lincoln City Council meetings.

**Response to R2:** Recommendation No. 2 has not yet been implemented but will be implemented in the future by October 1, 2024.

**R3:** The Lincoln City Council will request the United States Army Corps of Engineers, or their consultants, to livestream, record, public, and archive Restoration Advisory Board meetings for full transparency by October 1, 2024 through completion of full remediation.

**Response to R3:** Recommendation No. 3 has not yet been implemented but will be implemented in the future by October 1, 2024.

**R4:** By September 1, 2024, the Lincoln City Council will appoint a city representative to attend quarterly Restoration Advisory Board meetings.


**Response to R4:** By September 1, 2024, the City Council will appoint the City Manager or designee as the representative to attend the meetings of the Restoration Advisory Board.

\*\*\*\*\*

RE: 2023-2024 Placer County Grand Jury Report "From Missiles to Meadows: Restoring Nature's Balance"  
July 9, 2024  
Page 4 of 4

This concludes Mr. Scully and the City's response to the Grand Jury's recommendations from its 2023-2024 report titled "From Missiles to Meadows: Restoring Nature's Balance." Please do not hesitate to contact the City if you have questions regarding this response.

Sincerely,



Sean Scully  
City Manager



Dan Karleskint, Mayor  
City Council

cc: Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

U.S. Army Corps of Engineers  
FUDS Project Manager, Project #J09CA1108-01  
1325 J Street, Room 1640  
Sacramento, CA 95814

Central Valley Regional Water Quality Control Board  
Project Geologist  
11020 Sun Center Drive, Room 200  
Rancho Cordova, CA 95670-6114

## Response to Placer County Grand Jury Report Form

Report Title: From Missiles to Meadows: Restoring Nature's Balance

Response By: Dan Karleskint Title: Mayor  
Sean Scully City Manager

### What is a Compliant Response?

Penal Code § 933.05 is very specific in what is required in a response. First, a respondent must address the findings listed in the report. There are only two responses allowed by the penal code. However, additional information is required if the respondent disagrees with a finding. If a report only lists findings and there are no recommendations, a response agreeing or disagreeing with each finding is not necessary.

### FINDINGS

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following two actions with regards to each finding.

The respondent agrees with the finding.

The respondent disagrees wholly or partially with the finding; in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reason(s) therefore.

- I (we) agree with the finding(s) numbered: E1, E3-E11
- I (we) disagree wholly or partially with the finding(s) numbered: \_\_\_\_\_  
*Describe any portions of the finding(s) that are disputed or not applicable; include an explanation of the reason(s).*

**RECOMMENDATIONS**

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following four actions with regards to each recommendation.

The recommendation <u>has been implemented</u> with a summary regarding the implemented action.
The recommendation <u>has not yet been implemented</u> , but will be implemented in the future, <i>with a timeframe for the implementation.</i>
The recommendation <u>requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe</u> for the matter to be prepared for discussion. <i>This timeframe shall not exceed six months from the date of publication of the grand jury's report.</i>
The recommendation <u>will not be implemented</u> because it is not warranted or is not reasonable, <i>with an explanation</i> , therefore.

- Recommendations numbered \_\_\_\_\_ have been implemented.  
*(Describe the implemented actions.)*
- Recommendations numbered R1-R4 have not yet been implemented but will be implemented in the future, with a targeted completion date of 10/1/24 and 9/1/24  
*as indicated.*  
*Per Penal Code § 933.05(b)(2), a time frame for implementation must be included.*
- Recommendations numbered \_\_\_\_\_ require further analysis. The further analysis will be completed by \_\_\_\_\_.  
*Describe the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.*
- Recommendations numbered \_\_\_\_\_ will not be implemented because they are not warranted or are not reasonable.

*Provide an explanation.*

Date:

2/28/24

Signed:



Number of pages attached 4

**RESOLUTION 2024 - 165**

RESOLUTION OF THE CITY COUNCIL OF LINCOLN APPROVING THE ATTACHED RESPONSES TO PLACER GRAND JURY REPORTS "REVIEW OF THE 2023 WATER RATE INCREASE" AND "FROM MISSILES TO MEADOWS: RESTORING NATURE'S BALANCE".

**WHEREAS**, the Placer Grand Jury has issued reports "Review of the 2023 Water Rate Increase" and "From Missiles to Meadows: Restoring Nature's Balance"; and

**WHEREAS**, the reports contain a number of findings and recommendations and the Placer Grand Jury has requested that the City of Lincoln respond to multiple Findings and Recommendations contained in the reports; and

**WHEREAS**, staff have drafted responses which are attached to this resolution; and

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LINCOLN AS FOLLOWS:**

Section 1. The City Council hereby approves the attached responses to the Placer Grand Jury reports and hereby authorizes the City Manager to execute the response and transmit it to the Placer Grand Jury and Presiding Judge.

**PASSED AND ADOPTED** this 27<sup>th</sup> day of August, 2024:

AYES: COUNCILMEMBERS: Joiner, Brown, Andreatta, Lauritsen, Karleskint

NOES: COUNCILMEMBERS:

ABSENT: COUNCILMEMBERS:

*Daniel Karleskint*

Dan Karleskint, Mayor

ATTEST:

*Gwen Scanlon*

Gwen Scanlon, City Clerk

I hereby certify that this is a true and correct copy of  
Resolution 2024 - 165  
adopted by the City of Lincoln City Council on the  
following date August 27, 2024  
*Gwen Scanlon*  
City Clerk

# PLACER COUNTY JAIL CONTRACT w/ NEVADA COUNTY RESPONSE LETTERS

## County of Placer Board of Supervisors

175 Fulweiler Avenue  
Auburn, California 95603  
(530) 889-4010  
bos@placer.ca.gov

BONNIE GORE  
District 1  
SHANTI LANDON  
District 2  
JIM HOLMES  
District 3  
SUZANNE JONES  
District 4  
CINDY GUSTAFSON  
District 5



October 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**Re:** Board of Supervisors Response – *A Fiscal Evaluation of the Contract for Jail Services Between Placer and Nevada Counties*

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, the Placer County Board of Supervisors ("Board") is pleased to submit the following responses to the *2023-24 Grand Jury Report - A Fiscal Evaluation of the Contract for Jail Services Between Placer and Nevada Counties*.

### **FINDINGS**

The Board agrees with the findings F4, F5, F6, F7, F8.

The Board partially disagrees with the findings F1, F2, F3.

**Finding No. 1:** **The current contract funding arrangement between Placer County Sheriff's Office and Nevada County Sheriff's Office is inconsistent with other jail services contracts Placer County has with other agencies.**

The Board partially disagrees with this finding. The contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office is different than other jail services contracts, but this is due to the difference in the services provided by Nevada County and therefore different metrics are used to calculate cost. This contract is intended to fully reimburse Nevada County for expenses incurred by PCSO's utilization of the Truckee Jail. Insufficient reimbursement could lead to Nevada County cancelling this contract or the closure of the jail, which would negatively impact Placer County as well as other jurisdictions in the Tahoe region.

**Finding No. 2:** **Placer County Sheriff's Office current jail contract with Nevada County Sheriff's Office has not been renegotiated since 2017.**

The Board partially disagrees with this finding. The contract between Placer County Sheriff's Office and Nevada County Sheriff's Office is an annual agreement that is renewed each year based on the 2017 agreement.

**Finding No. 3: The Board of Supervisors has made the Burton Creek Substation a Tier I Capital Improvement Project to direct funding to the project.**

The Board partially disagrees with this finding. The Burton Creek Substation has been identified by the Board as a high priority project and is included in the Tahoe Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the construction costs as well as operational costs once the project is complete. Placer County's current Capital Improvement Plan can be found online here:

<https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29>

**Finding No. 4: The Placer County Sheriff's Office transports detainees from Burton Creek Substation to Auburn Main Jail any time Nevada County Sheriff's Office declines to accept a detainee.**

The Board agrees with this finding, however would like to note that Nevada County accepts arrestees under most circumstances including on evenings and weekends. Instances where an arrestee may not be accepted by Nevada County would include combative, injured, medicated, or suicidal arrestees or if NCSO lacks adequate staffing such as a female deputy for female bookings.

**Finding No. 5: The jail contract for fiscal year 2022-2023 cost Placer County over a half-million dollars.**

The Board agrees with this finding.

**Finding No. 6: The cost of the contract to Placer County automatically increases 3 percent each year regardless of the number of Truckee Jail bookings.**

The Board agrees with this finding. As noted above, this contract is based on cost recovery. The three percent increase is intended to capture inflation and operational cost increases.

**Finding No. 7: Placer County is charged a flat rate per year instead of a daily per-person rate.**

The Board agrees with this finding.

**Finding No. 8: The Burton Creek Substation is classified as a Type I jail facility.**

The Board agrees with this finding.

### **RECOMMENDATIONS**

- R1. By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be renegotiated annually to pay for services rendered.

*Recommendation 1 has been implemented.*

As noted above, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office for jail services is an annual agreement that follows the fiscal year. There is opportunity to renegotiate this agreement annually at the end of the contract term.

- R2. By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be modified to a per person daily rate based upon the Placer County Daily Jail Rate.**

*Recommendation 2 will not be implemented.*

As noted above, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office for jail services is intended to fully reimburse Nevada County for expenses incurred by PCSO's utilization of the Truckee Jail. Insufficient reimbursement due to a transition to a per person daily rate could lead to Nevada County cancelling this contract or the closure of the jail, which would negatively impact Placer County as well as other jurisdictions in the Tahoe region.

- R3. By December 1, 2024, the Board of Supervisors continue to support building a replacement Burton Creek Substation facility and see it through to completion.**

*Recommendation 3 has been implemented.*

As noted above, the Board has identified the Burton Creek Substation as a high priority and continues to demonstrate commitment to the project for as long as the project remains feasible. The Burton Creek Substation is included in the Tahoe Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the construction costs as well as operational costs once the project is complete. Placer County's current Capital Improvement Plan can be found online here: <https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29>

Sincerely,



Suzanne Jones, Chair  
Placer County Board of Supervisors

Cc: Placer County Board of Supervisors  
Karin Schwab, Placer County Counsel



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

August 26, 2024

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
PO Box 6169072  
Roseville, CA 95661

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

Dear Judge Pineschi,

After carefully reviewing the findings of the Placer County Grand Jury 2023-2024, I am pleased to submit the following responses to the Grand Jury Final Report –A Fiscal Evaluation of the Contract for Jail Services Between Placer and Nevada Counties.

**Findings-A Fiscal Evaluation of the Contract for Jail Services Between Placer and Nevada Counties:**

Placer County Sheriff's Office agrees with the following: F5, F6, F7, F8, and partially agrees with F1, F2, F3, and F4.

**Agree:**

- F5. The jail contract for fiscal year 2022-2023 cost Placer County over a half-million dollars.
- F6. The cost of the contract to Placer County automatically increases 3 percent each year regardless of the number of Truckee bookings.
- F7. Placer County is charged a flat rate per year instead of a daily per-person rate.
- F8. The Burton Creek Substation is classified as a Type 1 jail facility.

**Partially Agree:**

- F1. The current contract funding arrangement between Placer County Sheriff's Office and Nevada County Sheriff's Office is inconsistent with other jail services contracts Placer County has with other agencies.

**Partially agree.** The contract is unlike any other Placer County Sheriff's Office jail booking contract and does not follow typical jail services contracts. The contract with Nevada County is based on various factors, not solely on the number of bookings or "per inmate" fees. Cost of other jail service contracts are determined by several metrics such as staff time, inmate medical care and supervision.

The contract with Nevada County is reviewed annually, with cost comparisons of alternatives to ensure it is fiscally viable. The fiscal benefits of the contract outweigh its costs, making it a practical solution for Placer County and other agencies that rely on NCSO's jail. Reduced funding could lead to the closure of jail operations in Truckee, forcing all agencies to have to transport to Auburn for booking, significantly

HEADQUARTERS  
2029 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 885-7830

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-8500

SOUTH PLACER STATION  
6140 HORSESHOE BAY ROAD, SUITE D  
LOCHESS, CA 95850  
(916) 852-2400

SOUTH PLACER JAIL  
11801 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 439-8100

NORTH LAKE TAHOE STATION  
P.O. BOX 1710  
TAHOE CITY, CA 96146  
(530) 581-6300



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF/CORONER/MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

impacting efficiency and resource allocation. Due to seasonal construction, inclement weather, and excessive drive times, the Washoe (Reno, NV) or El Dorado County (South Lake Tahoe) booking facilities are not feasible options.

- F2. Placer County Sheriff's Office current jail contract with Nevada County Sheriff's Office has not been renegotiated since 2017.

**Partially Agree.** The contract is renewed each year based on the original 2017 agreement. There are no negotiables other than days, hours, and cost. Reduced funding may compel them to close the facility. The parties are in contract negotiations to renew for one more year, pending approval by the Board of Supervisors, and we will be meeting with NCSO to discuss a new agreement. This contract is amended every year to include a standard 3% increase.

- F3. The Board of Supervisors has made the Burton Creek Substation a Tier 1 Capital Improvement Project to direct funding to the project.

**Partially agree.** The project is moving forward, and since the Sheriff's Office doesn't set the tiers, it would be considered a Tier 1 priority based on the Board's project prioritization system.

- F4. The Placer County Sheriff's Office transports detainees from Burton Creek Substation to Auburn Main Jail any time Nevada County Sheriff's Office declines to accept a detainee.

**Partially agree.** While it is true that the Nevada County Jail accepts Placer County bookings in the evenings and weekends, they do not accept combative, injured, medicated, or suicidal arrestees. Additionally, if NCSO lacks adequate staffing, such as a female deputy for female bookings, they may refuse our booking. In such cases, the arrestee must be transported to the Auburn Jail either by a Tahoe deputy or by meeting with an Auburn deputy in Nyack if a west slope deputy is available.

## Recommendations

The grand jury recommends:

- R1. By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be renegotiated annually to pay for services rendered.

**This recommendation needs further analysis.** The most current contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office for providing jail services to the North Tahoe region is set to expire on June 30, 2024. This contract term is from July 1, 2023, to June 30, 2024.

A contract amendment is currently being prepared for renewal. Nevada County has presented this amendment to their Board for approval. Subsequently, it will be taken to our Board of Supervisors (BOS) for approval in September. If approved, the new contract term will be from July 1, 2024, to June 30, 2025,

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2826 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 889-7500

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-8300

SOUTH PLACER STATION  
8140 HORSESHOE BAR ROAD, SUITE D  
LOOMIS, CA 95660  
(916) 652-2400

SOUTH PLACER JAIL  
15801 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 409-8100

NORTH LAKE TAHOE STATION  
P.O. BOX 1710  
TAHOE CITY, CA 96146  
(530) 581-0300



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

with a 3% increase from the prior year. Further discussions will be held to renegotiate the contract terms and determine the duration of the new agreement for services rendered.

- R2.** By March 1, 2025, the contract between the Placer County Sheriff's Office and the Nevada County Sheriff's Office, providing jail services for the North Tahoe region, be modified to a per person daily rate based upon the Placer County Daily Jail Rate.

**This recommendation will not be implemented.** The contract with the Nevada County Sheriff's Office (NCSO) is based on various factors, not solely on the number of bookings or "per inmate" fees. Costs are determined by specific metrics such as staff time, inmate medical care, and supervision. The contract is reviewed annually, with cost comparisons of alternatives to ensure its fiscally viable. The fiscal benefits of the contract outweigh its costs, making it a practical solution for Placer County and other agencies that rely on NCSO's jail. Nevada County Sheriff's Office relies on the contract with Placer County Sheriff's Office for revenue. Decreasing Nevada County's revenue could potentially cause a negative fiscal impact to their operations, which, in turn, could affect public safety. Any reduction in operational capacity might not only impact the ability to maintain current levels of public safety but could also have fiscal repercussions for other agencies that depend on Nevada County's Services.

- R4.** By December 1, 2024, the Placer County Sheriff's Office explore alternative transportation methods for moving detainees from Burton Creek to the Auburn Mail Jail.

**This recommendation requires further analysis.** The cost of funding full-time transport deputies would exponentially outweigh the cost of the contract between Placer and Nevada County. Placer County is responsible for providing allied agencies such as CHP, CA State Parks, and Probation with a booking facility for arrests made within Placer County. The contract with Nevada County Jail ensures that officers making arrests in the eastern part of the county do not need to drive to the western end for booking.

This arrangement not only saves time and resources but also allows officers to remain in their respective areas, maintaining a higher level of public safety and efficiency. By preventing long travel times for bookings, the contract helps keep law enforcement presence consistent across the county, avoiding the potential gaps in coverage that could arise if deputies were required to transport arrestees across significant distances.

Sincerely,

Wayne Woo  
Sheriff-Coroner-Marshal

HEADQUARTERS  
2835 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 882-7400

AUBURN MAIL JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-8668

SOUTH PLACER STATION  
8145 HORSESHOE BAR ROAD, SUITE D  
LDD MS, CA 95665  
(916) 652-2400

SOUTH PLACER JAIL  
11801 GD FOR HORSE ROAD  
HORSVILLE, CA 95626  
(916) 438-8100

NORTH LAKE TAHOE STATION  
P.O. BOX 1716  
TAHOE CITY, CA 96145  
(530) 581-4300



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDER-SHERIFF

cc: Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Julia Reeves, Placer County Deputy County Counsel  
Barbara Ferguson, Foreperson of the Placer County Grand Jury

HEADQUARTERS  
2020 RICHARDSON DRIVE  
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(530) 888-7800

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-8300

SOUTH PLACER STATION  
8140 HORSESHOE BAR ROAD, SUITE D  
LOOMIS, CA 95669  
(916) 653-3400

SOUTH PLACER JAIL  
18001 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 409-8100

NORTH LAKE TAHOE STATION  
P.O. BOX 1710  
TAHOE CITY, CA 96148  
(530) 591-6300

**DEPT of PUBLIC WORKS – FLEET GARAGE: No response was required**

**MUNICIPAL ADVISORY COUNCILS RESPONSE LETTERS**

**County of Placer**  
**Board of Supervisors**  
175 FULWEILER AVENUE  
AUBURN, CALIFORNIA 95603  
530-889-4010 • FAX: 530-889-4009

BONNIE GORE  
District 1  
SHANTI LANDON  
District 2  
JIM HOLMES  
District 3  
SUZANNE JONES  
District 4  
CINDY GUSTAFSON  
District 5



September 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re:** Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following District 1 responses to the 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

**FINDINGS**

I agree with findings F2, F3, F4, F5, F6, F7, F8, F9.

**F1. The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.**

I disagree partially with finding 1. A handbook dated September 2019 was provided to the District 1 Office at that time.

**F2. Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.**

I agree with finding 2.

**F3. Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.**

I agree with finding 3.

**F4. Informing residents of Municipal Advisory Committee meetings is ineffective.**

I agree with finding 4.

**F5. Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.**

I agree with finding 5.

**F6. Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.**

I agree with finding 6.

**F7. Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.**

I agree with finding 7.

**F8. Many Municipal Advisory Councils are not set up for virtual meetings.**

I agree with finding 8.

**F9. There are no term limits for how long a Municipal Advisory Council board member can serve.**

I agree with finding 9.

[Note: No response directed to F10.]

### **RECOMMENDATIONS**

**R1. By January 31, 2025, the Placer Board of Supervisors will update the Municipal Advisory County Council handbook.**

*Recommendation 1 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, I support modernizing County and Board processes and value consistency in the Board's management of MACs.

**R2. By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.**

*Recommendation 2 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, this recommendation doesn't apply to District 1 with its single MAC. However, consolidating MACs can be beneficial to save time and resources, especially when attendance is low for non-controversial issues.

- R3. By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.**

*Recommendation 3 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, I believe the MAC boundaries reflect community interests, while district lines focus on equal population distribution. In 2021, we couldn't align MACs with a single supervisorial district, and since district lines change every decade but community interests stay the same, it's important to keep MACs intact. Ideally, each MAC should have only one Supervisor as its main contact.

- R4. By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.**

*Recommendation 4 has been implemented in District 1.*

District 1 has enhanced the timeliness and clarity of MAC notices in the "West Placer Bulletin" and created a link to the West Placer MAC website, "Placer.CA.Gov/WPMAC." This link is included in the monthly District 1 newsletter, which reaches 27,000 residents, and District 1 also maintains a list of interested residents for MAC and development updates.

- R5. By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.**

*Recommendation 5 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Planning Services Division" to take specific action. As an individual supervisor I cannot bind or commit a County department or division to take specific actions. Speaking as an individual supervisor, I favor this recommendation. It makes sense for Planning Services, which primarily interacts with the MACs, to set the standards that the MACs would follow.

- R6. Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.**

*Recommendation 6 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an

individual supervisor, I agree with the recommendation. New MAC members appointed mid-year should also receive training.

- R7. By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.**

*Recommendation 7 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, I favor the recommendation, provided it aligns with the county's standard document retention period.

- R8. By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.**

*Recommendation 8 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, I believe this recommendation is unreasonable. MACs are primarily in rural areas with unreliable internet, making it difficult to hold compliant public meetings. For instance, if a MAC meeting loses power or internet, it must be adjourned and rescheduled, which is highly inefficient. While recording and posting meetings online is a viable alternative, it would demand substantial county resources.

Sincerely,



Bonnie Gore  
Placer County Supervisor

Cc: Placer County Grand Jury, Foreperson  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

# PLACER COUNTY BOARD OF SUPERVISORS



**MAIN OFFICE**  
175 FULWEILER AVENUE  
AUBURN, CA 95603

**SHANTI S. LANDON**  
SUPERVISOR, DISTRICT TWO

**CONTACT**  
(530) 889-4010  
SLANDON@PLACER.CA.GOV

July 9, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re:** Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Dear Placer County Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

## **FINDINGS**

I agree with fundings F1, F5, F6, F7, F8, and F9

I partially disagree with findings F2 and F4.

I disagree wholly with finding F3.

**Finding No. 1. The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.**

I agree with Finding 1.

**Finding No. 2. Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.**

I disagree partially with finding 2. A few, but not all, of the Municipal Advisory Council boundaries overlap with multiple supervisorial districts.

**Finding No. 3. Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.**

I disagree with finding 3, being that the Municipal Advisory Councils are primarily comprised of rural communities, consolidating them might lead to decreased attendance and participation.

**Finding No. 4. Informing residents of Municipal Advisory Committee meetings is ineffective.**

I disagree partially with finding 4 as it relates to the Municipal Advisory Councils in District 2 as we keep effective email lists to notify residents of meetings.

**Finding No. 5. Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.**

I agree with finding 5.

**Finding No. 6. Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.**

I agree with finding 6.

**Finding No. 7. Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.**

I agree with finding 7.

**Finding No. 8. Many Municipal Advisory Councils are not set up for virtual meetings.**

I agree with this finding 8.

**Finding No. 9. There are no term limits for how long a Municipal Advisory Council board member can serve.**

I agree with Finding 9.

[Note: No response directed to F10.]

### RECOMMENDATIONS

**R1. By January 31, 2025, the Placer Board of Supervisors will update the Municipal Advisory County Council handbook.**

***Recommendation 1 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual supervisor, my opinion of this recommendation is the Municipal Advisory Council handbook needs to be updated.

- R2. By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.**

***Recommendation 2 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

- R3. By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.**

***Recommendation 3 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

- R4. By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.**

***Recommendation 4 has been implemented.***

This recommendation has been implemented in District Two and is met by my office through the use of effective email lists, our monthly newsletter includes the links to the MAC websites where meeting information is posted, and we post about meetings in applicable, active Facebook groups such as the Sheridan Happenings Facebook page.

- R5. By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.**

***Recommendation 5 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Planning Services Division" to take specific action. As an individual supervisor I cannot bind or commit a County department or division to take specific actions.

- R6. Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.**

***Recommendation 6 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board") , as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is making the Brown Act, rezoning laws and procedures information available to MAC members is important, however I have concerns that a mandatory in-person training might be a hinderance to individuals who want to serve on the MAC but may have limited availability for extra trainings. I would personally be interested in an online training that MAC members can complete on their own time.

- R7. By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.**

***Recommendation 7 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board") , as a legislative body, to take specific actions. Speaking as an individual supervisor, my opinion of this recommendation is it is important to have meeting agendas and minutes available and updated regularly.

- R8. By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.**

***Recommendation 8 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board") , as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is virtual meetings are costly to host and virtual access is limited in much of the rural parts of the County where the Municipal Advisory Councils exist. During Covid, we provided virtual access, and did not see an increase in attendance. I believe the public is more likely to attend when an issue that impacts them directly is on the agenda, and providing virtual access will be a large expense to taxpayers, without a lot of benefit.

Sincerely,



SHANTI LANDON  
Supervisor, District 2  
Placer County Board of Supervisors

Cc: Placer County Grand Jury, Foreperson  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

# County of Placer Board of Supervisors

175 Fulweiler Avenue  
Auburn, California 95603  
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BONNIE GORE  
District 1  
SHANTI LANDON  
District 2  
JIM HOLMES  
District 3  
SUZANNE JONES  
District 4  
CINDY GUSTAFSON  
District 5



September 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re:** Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

## **FINDINGS**

I agree with the findings F1, F2, F3, F6, F7, F8, and F9.

I disagree wholly with findings F4 and F5.

**Finding No. 1.** The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.

I agree with Finding 1.

**Finding No. 2.** Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.

I agree with Finding 2.

**Finding No. 3.** Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.

I agree with Finding 3.

**Finding No. 4.** Informing residents of Municipal Advisory Committee meetings is ineffective.

Re: Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

I disagree with Finding 4. MAC meetings are posted to the website, & the monthly newsletter, and once the current agenda has been sent to the MAC Members, it is also posted on the website. It is effective if citizens are engaged in signing up for newsletters, agendas, or following the website.

**Finding No. 5. Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.**

I disagree with Finding 5. Our BOS Clerical Staff forward all "Notice of Public Hearing", "Placer County Parcel Review Committee" (Division of CDRA) on projects within MAC Boundaries, to each of the MAC Members prior to the "Hearing".

**Finding No. 6. Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.**

I agree with Finding 6.

**Finding No. 7. Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.**

I agree with Finding 7; however, I am happy to report that this has changed. Recently we put a process in place to ensure meetings are posted consistently in going forward.

**Finding No. 8. Many Municipal Advisory Councils are not set up for virtual meetings.**

I agree with Finding 8. This is costly with staffing, and a limited number of citizens typically don't utilize it, except for the period during COVID, where the county did adhere to the States order to have virtual meetings.

**Finding No. 9. There are no term limits for how long a Municipal Advisory Council board member can serve.**

I agree with Finding 9.

[Note: No response directed to F10.]

## **RECOMMENDATIONS**

**R1. By January 31, 2025, the Placer Board of Supervisors will update the Municipal Advisory County Council handbook.**

*Recommendation 1 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Re: Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Speaking as an individual Supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update.

**R2. By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.**

*Recommendation 2 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual Supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. This timeline is not realistic.

**R3. By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.**

*Recommendation 3 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual Supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update.

**R4. By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.**

*Recommendation 4 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual Supervisor, , this recommendation has been partially implemented in District 3 : "District 3 Event Calendar" which notes all events/meetings to include our MAC meetings. It spans out a year at a time. In addition, our weekly/bi-weekly/monthly newsletter has our next current meeting listed.

**R5. By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.**

*Recommendation 5 requires further analysis.*

Re: Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Planning Services Division" to take specific action. As an individual supervisor I cannot bind or commit a County department or division to take specific actions.

Speaking as an individual Supervisor, my opinion of this recommendation is that it would be best to discuss this as a hearing body as it may need to be pushed further out to give staff adequate time to update. A realistic date would be further out to early-mid 2025.

- R6. Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.**

*Recommendation 6 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual supervisor, my opinion of this recommendation is that we have subject expert staff that embody both institutional knowledge, and years of schooling, that sit on Boards (Zoning, & Planning) and whom present agenda items, to our Municipal Advisory Council. It would be quite costly to keep training courses up to date, and the hours of extra time could not be compensated. These Municipal Advisory Council were designed to be a hearing body of our citizens to represent all citizens.

- R7. By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.**

*Recommendation 7 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

Speaking as an individual supervisor, my opinion of this recommendation is that although a good idea, we are short-staffed, and this is not a realistic timeline to get this completed. Late 2024 to early 2025 would be a more realistic timeline.

- R8. By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.**

*Recommendation 8 requires further analysis.*

The Grand Jury has requested that I, an individual Supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act.

September 1, 2024  
Placer County Grand Jury  
County of Placer

Re: Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Speaking as an individual Supervisor, my opinion of this recommendation is that this is quite costly, and I don't believe it will be effective in drawing in additional citizens to this meeting.

Sincerely,

COUNTY OF PLACER



---

Jim Holmes  
Placer County Supervisor District 3

Cc: Judge Alan V. Pineschi  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

# County of Placer

## Board of Supervisors

175 FULWEILER AVENUE  
AUBURN, CALIFORNIA 95603  
530-889-4010 • FAX: 530-889-4009  
Roseville District Office: 916-787-8960

Suzanne Jones

District 4 Supervisor  
2024 Board Chair



September 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re:** Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

Dear Foreperson and members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses for District 4 to the 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

### FINDINGS

I agree with findings F1, F2, F3, F6, F8, F9.

I partially disagree with findings F4, F5, F7.

**F1. The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.**

I agree with Finding 1.

**F2. Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.**

I agree with Finding 2

**F3. Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.**

I agree with Finding 3.

**F4. Informing residents of Municipal Advisory Committee meetings is ineffective.**

I partially disagree with Finding 4 in that some of the effectiveness of communicating lies with the residents and their level of engagement. There is no "perfect" way of informing residents.

**F5. Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.**

I partially disagree with finding 5. The members of the three MACs I am involved with are well aware of how they receive information on pending projects. The other MACs I cannot speak for

**F6. Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.**

I agree with Finding 6

**F7. Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.**

I partially disagree with Finding 7. The three MACS I am involved with post their minutes consistently. I cannot speak for the other MACS.

**F8. Many Municipal Advisory Councils are not set up for virtual meetings.**

I agree with Finding 8.

**F9. There are no term limits for how long a Municipal Advisory Council board member can serve.**

I agree with Finding 9.

[Note: No response directed to F10.]

### RECOMMENDATIONS

**R1. By January 31, 2025, the Placer Board of Supervisors will update the Municipal Advisory County Council handbook.**

*Recommendation 1 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine whether the current handbook is adequate or in need of updating.

**R2. By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.**

*Recommendation 2 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or feasibility of such a consolidation.

**R3. By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.**

*Recommendation 3 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity and/or feasibility of such a consolidation.

**R4. By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.**

*I agree partially with Recommendation 4.*

Though I believe that my staff does an excellent job in this regard I will instruct them to look for ways to increase our reach to the residents of my district.

**R5. By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.**

*Recommendation 5 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Planning Services Division" to take specific action. As an individual supervisor I cannot bind or commit a County department or division to take specific actions. Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity or feasibility of such an undertaking.

**R6. Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.**

*Recommendation 6 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that further analysis is required to determine the necessity or feasibility of such an undertaking.

**R7. By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.**

**Recommendation 7 requires further analysis.**

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is further analysis is needed to determine the necessity for this step.

**R8. By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.**

**Recommendation 8 requires further analysis.**

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is further analysis is required to determine the financial feasibility of this recommendation and whether the IT Department has sufficient staff and equipment to carry it out.

Sincerely,



Suzanne Jones, Chair  
Placer County Board of Supervisors  
District 4

Cc: Hon. Alan V. Pineschi, Presiding Judge of the Superior Court  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

# PLACER COUNTY BOARD OF SUPERVISORS



**MAIN OFFICE**  
175 FULWEILER AVENUE  
AUBURN, CA 95603

**CINDY GUSTAFSON**  
SUPERVISOR, DISTRICT FIVE

**CONTACT**  
(530) 889-4010  
CINDYGUSTAFSON@PLACER.CA.GOV

September 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**RECEIVED**

SEP 06 2024

PLACER COUNTY  
GRAND JURY

**Re: Response to 2023-24 Grand Jury Final Report – Municipal Advisory Councils.**

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the 2023-24 Grand Jury Final Report – Municipal Advisory Councils.

## FINDINGS

I agree with findings F1, F2, F6, F8, F9.

I partially disagree with findings F3, F4, F5, F7.

**F1. The Municipal Advisory Councils of Placer County Handbook was first developed in 1998 and has not been updated since 2013.**

I agree with Finding 1.

**F2. Municipal Advisory Council boundaries do not align with current supervisorial district boundaries.**

I agree with Finding 2. Currently, District 5 shares the North Auburn MAC with District 3 even though the boundaries of this MAC are fully within the Fifth District. District 5 also shares the Newcastle Ophir MAC with Districts 3 and 4. Current supervisorial districts may split communities, resulting in divided recommendations.

**F3. Municipal Advisory Councils, within some supervisorial districts, could be consolidated for greater efficiencies.**

I partially disagree with Finding 3. Before the Grand Jury report was released, my office began the process of redrawing the District 5 MAC boundaries with the intention of 1) making sure everyone is represented by a MAC and 2) combining MACs as appropriate in order to maximize efficiency and community participation. While consolidation may make sense for certain MACs, others, like the Foresthill Forum, would be negatively impacted if we were to combine them with another MAC. The geographic size of District 5 makes it challenging to group areas together, and we want to ensure that MAC meetings are reasonably close to the communities represented and don't require excessive travel for constituents.

**F4. Informing residents of Municipal Advisory Committee meetings is ineffective.**

I partially disagree with Finding 4. District 5 has 8 MACs, each with a varying degree of participation and attendance. My office utilizes Nextdoor, Facebook, and newsletters to inform residents of MAC meetings, and we have asked the current MAC members to assist in getting the word out to their neighbors.

**F5. Municipal Advisory Council board members are unaware of how they receive information on pending projects in advance of receiving the meeting agenda.**

I partially disagree with Finding 5. District 5 MAC members are always welcome to request information on projects from our office, but this is not something that we've dealt with in the past. If there's a large item coming to the MAC that requires background materials, we ensure those are provided in a timely manner.

**F6. Municipal Advisory Councils are not provided annual training, specifically on zoning laws and changes, land use regulations, and Brown Act rules and procedures.**

I agree with Finding 6.

**F7. Municipal Advisory Council meeting minutes are not posted consistently on the Municipal Advisory Council webpages.**

I partially disagree with Finding 7. Meeting minutes are posted by the MAC Coordinator after they are approved. If there is an extended period of time between meetings, it may appear as though minutes are missing. However, that is because draft minutes cannot be posted until they are approved by the MAC at the next MAC meeting. The process for approval is to add the draft minutes to the next meeting agenda for approval. After the minutes are approved by the MAC, they are posted.

**F8. Many Municipal Advisory Councils are not set up for virtual meetings.**

I agree with Finding 8.

**F9. There are no term limits for how long a Municipal Advisory Council board member can serve.**

I agree with Finding 9.

[Note: No response directed to F10.]

**RECOMMENDATIONS**

**R1. By January 31, 2025, the Placer Board of Supervisors will update the Municipal Advisory County Council handbook.**

***Recommendation 1 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that it should be implemented in the given timeframe.

**R2. By October 1, 2024, the Placer County Board of Supervisors will commence a study to consolidate Municipal Advisory Councils within supervisorial districts.**

---

***Recommendation 2 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that it should be implemented in the given timeframe. While a study will be beneficial, the extent to which we consolidate will depend on a number of factors including community characteristics and geographic barriers. I recommend that we commence this study after the November election as there may be several new board members.

**R3. By January 31, 2025, the Placer County Board of Supervisors will realign Municipal Advisory Council district boundaries to match the supervisors' district boundaries.**

***Recommendation 3 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that it should be cautiously implemented in the given timeframe.

**R4. By January 1, 2025, each Placer County Supervisor will increase public outreach of Municipal Advisory Council meetings through social media, newsletters, and email blasts.**

***Recommendation 4 has been implemented.***

Our office already utilizes these methods of communication for MAC meetings.

**R5. By November 1, 2024, the Placer County Planning Services Division will develop written procedures to inform Placer County Supervisors, Municipal Advisory Councils, and county staff how information is transmitted among these parties.**

***Recommendation 5 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Planning Services Division" to take specific action. As an individual supervisor I cannot bind or commit a County department or division to take specific actions. Speaking as an individual supervisor, my opinion of this recommendation is that it should be implemented in the given timeframe.

**R6. Beginning in February 2025, the Placer County Board of Supervisors will authorize mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils. Beginning in February 2025, the Placer County Board of Supervisors will ensure mandatory annual training on the Brown Act and new rezoning laws and procedures relevant to the Municipal Advisory Councils board members occurs.**

***Recommendation 6 requires further analysis.***

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board"), as a legislative body, to

take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that it should be implemented in the given timeframe.

**R7. By September 1, 2024, the Placer County Board of Supervisors will ensure all current and past meeting agendas and approved minutes are posted to the Municipal Advisory Council webpages.**

*Recommendation 7 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board") , as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that this has already been handled by county staff.

**R8. By January 1, 2025, the Placer County Board of Supervisors will provide virtual access for all Municipal Advisory Councils meetings to the public.**

*Recommendation 8 requires further analysis.*

The Grand Jury has requested that I, an individual supervisor, respond. However, the Grand Jury's recommendation is directed to the "Placer County Board of Supervisors" ("Board") , as a legislative body, to take specific actions. As an individual supervisor I cannot bind or commit the Board to act. Speaking as an individual supervisor, my opinion of this recommendation is that a blanket approach isn't useful or fiscally prudent. Our office utilizes Zoom for certain MACs when there is a large item on the agenda that may lead to high turnout. For smaller MAC meetings, it is not cost efficient to have IT staff attend the meeting and run Zoom. We did an analysis last year and it costs approximately \$1,000 per meeting to have IT run Zoom at our Eastern Placer MAC meetings. We have also tracked virtual participation on MAC meetings that don't have large items of public interest, and consistently had fewer than 5 residents join the meeting via Zoom. Because we don't have a county-owned building in eastern Placer that we can use for large meetings, the locations we book for our meetings often don't have adequate IT equipment for staff to run Zoom.

Sincerely,



Cindy Gustafson  
Supervisor, District 5  
County of Placer

Cc: Placer County Superior Court  
Placer County Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Karin Schwab, Placer County Counsel

LINCOLN CITY H2O RATES RESPONSE LETTER



August 27, 2024

RECEIVED

SEP 09 2024

PLACER COUNTY  
GRAND JURY

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
P. O. Box 619072  
Roseville, CA 95661

RE: Response to 2023-2024 Placer County Grand Jury Report by the City Council and Sean Scully, City Manager to its Review of the 2023 Water Rate Increase by the City of Lincoln

Dear Judge Pineschi:

The City of Lincoln has reviewed the 2023-2024 Placer County Grand Jury Report regarding its review of the 2023 water rate increase by the City of Lincoln, and hereby submits its response to the findings and recommendations of the Grand Jury as requested.

**F1:** The Lincoln City Council agreed with the 2023 Raftelis Water and Wastewater Study Report and findings.

**Response to F1:** The City and Mr. Scully agree with this finding.

**R1:** By March 1, 2025, the Lincoln City Council will continue to support the ten-year water rate increase outlined in the Raftelis Water and Wastewater Study Report.

**Response to R1:** The City and Mr. Scully agree with this recommendation, and to the extent these parties are able to bind future Councils, it will be implemented.

**R2:** Beginning March 1, 2025, the Lincoln City Council will review the ten-year water rates plan annually at a public meeting.

**Response to R2:** The City and Mr. Scully agree with this recommendation, it has already been implemented as City staff already provide annual update and review of the rates plan at a public meeting.

---

City Hall

600 Sixth Street  
Lincoln, CA 95648  
(916) 434-2400  
[www.lincolnca.gov](http://www.lincolnca.gov)

City Manager's Office • Community Development • Engineering • Fire  
Library • Recreation • Police • Public Works • Support Services

RE: 2023-2024 Placer County Grand Jury Report - 2023 Water Rate Increase by the City of Lincoln  
July 9, 2024  
Page 2 of 2

This concludes Mr. Scully and the City's response to the Grand Jury's recommendations from its 2023-2024 report regarding the 2023 water rate increase by the City of Lincoln. Please do not hesitate to contact the City if you have questions regarding this response.

Sincerely,



Sean Scully  
City Manager



Dan Karleskint, Mayor  
City Council

cc: Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

## Response to Placer County Grand Jury Report Form

Report Title: Review of the 2023 Water Rate Increase by the City of Lincoln  
Response By: Dan Karleskint Title: Mayor  
Sean Scully City Manager

### What is a Compliant Response?

Penal Code § 933.05 is very specific in what is required in a response. First, a respondent must address the findings listed in the report. There are only two responses allowed by the penal code. However, additional information is required if the respondent disagrees with a finding. If a report only lists findings and there are no recommendations, a response agreeing or disagreeing with each finding is not necessary.

### FINDINGS

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following two actions with regards to each finding.

<p><b>The respondent agrees with the finding.</b></p>
<p><b>The respondent disagrees wholly or partially with the finding; in which case the response shall specify the portion of the finding that is disputed and shall include an explanation of the reason(s) therefore.</b></p>

- I (we) **agree** with the finding(s) numbered: F1.
- I (we) **disagree** wholly or partially with the finding(s) numbered: \_\_\_\_\_.  
*Describe any portions of the finding(s) that are disputed or not applicable; include an explanation of the reason(s).*

**RECOMMENDATIONS**

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following four actions with regards to each recommendation.

The recommendation <b>has been implemented</b> with a summary regarding the implemented action.
The recommendation <b>has not yet been implemented</b> , but will be implemented in the future, <b>with a timeframe for the implementation</b> .
The recommendation <b>requires further analysis</b> , with an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion. <b>This timeframe shall not exceed six months from the date of publication of the grand jury's report</b> .
The recommendation <b>will not be implemented</b> because it is not warranted or is not reasonable, <b>with an explanation</b> , therefore.

- Recommendations numbered R2 **have been** implemented.  
*(Describe the implemented actions.)*
- Recommendations numbered R1 **have not yet been** implemented but will be implemented in the future, with a targeted completion date of March 1, 2025  
*Per Penal Code § 933.05(b)(2), a time frame for implementation must be included.*
- Recommendations numbered \_\_\_\_\_ **require further analysis**. The further analysis will be completed by \_\_\_\_\_  
*Describe the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.*
- Recommendations numbered \_\_\_\_\_ **will not be** implemented because they are not warranted or are not reasonable.

*Provide an explanation.*

Date: 8/28/24

Signed: 

Number of pages attached 2

**RESOLUTION 2024 - 165**

RESOLUTION OF THE CITY COUNCIL OF LINCOLN APPROVING THE ATTACHED RESPONSES TO PLACER GRAND JURY REPORTS "REVIEW OF THE 2023 WATER RATE INCREASE" AND "FROM MISSILES TO MEADOWS: RESTORING NATURE'S BALANCE" .

**WHEREAS**, the Placer Grand Jury has issued reports "Review of the 2023 Water Rate Increase" and "From Missiles to Meadows: Restoring Nature's Balance"; and

**WHEREAS**, the reports contain a number of findings and recommendations and the Placer Grand Jury has requested that the City of Lincoln respond to multiple Findings and Recommendations contained in the reports; and

**WHEREAS**, staff have drafted responses which are attached to this resolution; and

**NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LINCOLN AS FOLLOWS:**

**Section 1.** The City Council hereby approves the attached responses to the Placer Grand Jury reports and hereby authorizes the City Manager to execute the response and transmit it to the Placer Grand Jury and Presiding Judge.

**PASSED AND ADOPTED** this 27<sup>th</sup> day of August, 2024:

AYES: COUNCILMEMBERS: Joiner, Brown, Andreatta, Lauritsen, Karleskint

NOES: COUNCILMEMBERS:

ABSENT: COUNCILMEMBERS:

*Daniel Karleskint*

Dan Karleskint, Mayor

ATTEST:

*Gwen Scanlon*

Gwen Scanlon, City Clerk

<p>I hereby certify that this is a true and correct copy of <u>Resolution 2024-165</u> adopted by the City of Lincoln City Council on the following date <u>August 27, 2024</u> <u>Gwen Scanlon</u> City Clerk</p>
--

**CEMETARY DISTRICTS: No response required**

**SPECIAL DISTRICTS FORM 700 & ETHICS COMPLIANCE RESPONSES**

COPY



**PLACER COUNTY GRAND JURY**

11532 B Avenue, Auburn, CA 95602  
 Email: [info@placergrandjury.org](mailto:info@placergrandjury.org)

RECEIVED  
 AUG 21 2022  
 PLACER COUNTY  
 GRAND JURY  
 Phone: 530-886-5200  
 530-886-5201

**INSTRUCTIONS FOR RESPONDENTS**

The legal requirements affecting respondents and responses to grand jury findings and recommendations are contained in California Penal Code § 933.05. The full text of the law is attached.

The two different time periods for responses, and to whom you must respond is defined in Penal Code § 933(c). They are as follows:

Type of Agency	Time Frame	To Whom
Governing Boards	Ninety (90) Days	<ul style="list-style-type: none"> <li>Presiding Judge of the Placer County Superior Court</li> <li>Placer County Grand Jury</li> </ul>
Elected County Officials	Sixty (60) Days	<ul style="list-style-type: none"> <li>Presiding Judge of the Placer County Superior Court</li> <li>Placer County Grand Jury</li> <li>Information copy to the Placer County Board of Supervisors</li> </ul>

An original signed copy of the response must be provided to both of the following:

1. Placer County Superior Court at the address listed below:  
 The Honorable Alan V. Pineschi  
 Presiding Judge of the Superior Court  
 County of Placer  
 P.O. Box 619072  
 Roseville, CA 95661
2. Placer County Grand Jury at the address listed below:  
 Placer County Grand Jury  
 11532 B Ave  
 Auburn, CA 95603

When responding to more than one report, respondents must respond to each report separately. Use the Response to Placer County Grand Jury Report Form, attached, to help format and organize your response. An electronic version is available upon request by contacting the grand jury at (530) 886-5200 or [info@placergrandjury.org](mailto:info@placergrandjury.org).

## Response to Placer County Grand Jury Report Form

Report Title: Special District Compliance Regarding Form 700 and Ethics Training  
Response By: Earl Wilson Title: President - Board of Trustees

### What is a Compliant Response?

Penal Code § 933.05 is very specific in what is required in a response. First, a respondent must address the findings listed in the report. There are only two responses allowed by the penal code. However, additional information is required if the respondent disagrees with a finding. If a report only lists findings and there are no recommendations, a response agreeing or disagreeing with each finding is not necessary.

### FINDINGS

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following two actions with regards to each finding.

The respondent **agrees** with the finding.

The respondent **disagrees** wholly or partially with the finding; in which case the **response shall specify the portion of the finding that is disputed and shall include an explanation of the reason(s) therefore.**

- I (we) **agree** with the finding(s) numbered: FL.
- I (we) **disagree** wholly or partially with the finding(s) numbered: \_\_\_\_\_  
*Describe any portions of the finding(s) that are disputed or not applicable; include an explanation of the reason(s).*

**RECOMMENDATIONS**

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following four actions with regards to each recommendation.

The recommendation <b>has been implemented</b> with a summary regarding the implemented action.
The recommendation <b>has not yet been implemented</b> , but will be implemented in the future, <b>with a timeframe for the implementation</b> .
The recommendation <b>requires further analysis</b> , with an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion. <b>This timeframe shall not exceed six months from the date of publication of the grand jury's report.</b>
The recommendation <b>will not be implemented</b> because it is not warranted or is not reasonable, <b>with an explanation</b> , therefore.

- Recommendations numbered R 2 **have been** implemented.  
*(Describe the implemented actions.)*
- Recommendations numbered \_\_\_\_\_ **have not yet been** implemented but will be implemented in the future, with a targeted completion date of \_\_\_\_\_.  
*Per Penal Code § 933.05(b)(2), a time frame for implementation must be included.*
- Recommendations numbered \_\_\_\_\_ **require further analysis**. The further analysis will be completed by \_\_\_\_\_.  
*Describe the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.*
- Recommendations numbered \_\_\_\_\_ **will not be** implemented because they are not warranted or are not reasonable.  
*Provide an explanation.*

Date: July 19, 2024

Signed: 

Number of pages attached \_\_\_\_.



**RECEIVED**

**SEP 24 2024**

**PLACER COUNTY  
GRAND JURY**

July 7, 2024

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
P.O. Box 619072  
Roseville, CA 95661

**RE: RESPONSE TO 2023-2024 GRAND JURY FINAL REPORT: SPECIAL DISTRICTS  
COMPLIANCE REGARDING FORM 700 AND ETHICS TRAINING**

Dear The Honorable Alan V. Pineschi:

Thank you for providing the Placer Mosquito and Vector Control District (District) the opportunity to review the above referenced Grand Jury Report (Report). The District, however, disagrees (wholly) to Finding F1's application to the District.

The District received the Grand Jury's request (via email) On October 9, 2023, and submitted its response to on October 19, 2023 (via email); providing copies of each Trustee's then current ethics training certificates. Because of this, the District's position is that Finding F1 is in error and that the District should be considered to be in full compliance with ethics training regulations.

Recommendation R5 requests that the District provide "current biannual ethics training certificate for their [two] board members." The District's response to Recommendation R5 is that it is unwarranted or, alternatively, has already been implemented when the District provided current ethics certificates for all Trustees on October 19, 2023.

Without specific information in Finding F1 as to why two Trustees ethics training compliance was described as "unverified" in the Report, the District reviewed the previously submitted documents. Two possible reasons were identified:

- Trustee Will Stockwin's submitted ethics certificate expired 10/30/2023. Trustee Stockwin had completed ethics training on 10/18/2023, however, the District had not received the new certificate before submitting its response. The current certificate with an expiration date of 10/17/2025 is listed on the website below.
- Trustee Peter Gilbert's submitted ethics certificate was current as of the date submitted, but subsequently expired on 10/20/2024. Trustee Gilbert completed ethics training on 12/6/2023. The current certificate with an expiration date of 12/05/2025 is listed on the website below.

**BOARD OF TRUSTEES**

Peter Gilbert City of Lincoln • Merry Holliday-Hanson, PhD Placer County • Russ Kelley Town of Loomis  
Will Stockwin City of Colfax • Ross Hutchings City of Roseville • Jill Gayaldo City of Rocklin • Sandy Bendorf City of Auburn

## Response to Placer County Grand Jury Report Form

Report Title: 2023-2024 Grand Jury Final Report: Special Districts Compliance Regarding Form 700 and Ethics Training  
Response By: Joel Buettner Title: General Manager

### What is a Compliant Response?

Penal Code § 933.05 is very specific in what is required in a response. First, a respondent must address the findings listed in the report. There are only two responses allowed by the penal code. However, additional information is required if the respondent disagrees with a finding. If a report only lists findings and there are no recommendations, a response agreeing or disagreeing with each finding is not necessary.

### FINDINGS

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following two actions with regards to each finding.

<u>The respondent agrees</u> with the finding.
<u>The respondent disagrees wholly or partially</u> with the finding; in which case the <b><i>response shall specify the portion of the finding that is disputed and shall include an explanation of the reason(s) therefore.</i></b>

- I (we) **agree** with the finding(s) numbered: \_\_\_\_\_.
- I (we) **disagree** wholly or partially with the finding(s) numbered: \_\_\_\_\_ <sup>F1 & R5</sup>.  
*Describe any portions of the finding(s) that are disputed or not applicable; include an explanation of the reason(s). See attached letter*

**RECOMMENDATIONS**

For purposes of subdivision (b) of Penal Code § 933.05, the respondent shall report one of the following four actions with regards to each recommendation.

The recommendation <b>has been implemented</b> with a summary regarding the implemented action.
The recommendation <b>has not yet been implemented</b> , but will be implemented in the future, <b>with a timeframe for the implementation</b> .
The recommendation <b>requires further analysis, with an explanation and the scope and parameters of an analysis or study, and a timeframe</b> for the matter to be prepared for discussion. <b>This timeframe shall not exceed six months from the date of publication of the grand jury's report.</b>
The recommendation <b>will not be implemented</b> because it is not warranted or is not reasonable, <b>with an explanation</b> , therefore.

- Recommendations numbered F1, R5 **have been** implemented.  
*(Describe the implemented actions.)* See attached letter
- Recommendations numbered \_\_\_\_\_ **have not yet been** implemented but will be implemented in the future, with a targeted completion date of \_\_\_\_\_.  
*Per Penal Code § 933.05(b)(2), a time frame for implementation must be included.*
- Recommendations numbered \_\_\_\_\_ **require further analysis**. The further analysis will be completed by \_\_\_\_\_.  
*Describe the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.*
- Recommendations numbered \_\_\_\_\_ **will not be** implemented because they are not warranted or are not reasonable.  
*Provide an explanation.*

Date: 9/11/2024

Signed: 

Number of pages attached <sup>4</sup> \_\_\_\_\_

# PLACER COUNTY JAILS RESPONSE LETTERS

## County of Placer Board of Supervisors

175 Fulweiler Avenue  
Auburn, California 95603  
(530) 889-4010  
bos@placer.ca.gov

BONNIE GORE  
District 1  
SHANTI LANDON  
District 2  
JIM HOLMES  
District 3  
SUZANNE JONES  
District 4  
CINDY GUSTAFSON  
District 5



October 1, 2024

Placer County Grand Jury  
11532 B Avenue  
Auburn, CA 95603

**Re:** Board of Supervisors Response – *Placer County Jails, Holding Facilities, and Coroner's Office: Annual Inspections*

Dear Foreperson and Members of the Grand Jury:

After careful review of the findings and recommendations of the Placer County Grand Jury, the Placer County Board of Supervisors ("Board") is pleased to submit the following responses to the *2023-24 Grand Jury Report - Placer County Jails, Holding Facilities, and Coroner's Office: Annual Inspections*.

### FINDINGS

**Finding No. 15:** Tahoe Substation - The Placer County Board of Supervisors recently authorized land use consulting, project planning, and entitlements to facilitate the design of the new Tahoe Justice Center.

The Board agrees with this finding.

### RECOMMENDATIONS

**R6. Tahoe Substation - By January 1, 2025, the Placer County Board of Supervisors will continue moving the process of replacing the Tahoe Substation.**

*Recommendation 6 has been implemented.*

The Placer County Board of Supervisors has identified the Burton Creek Substation as a high priority and continues to demonstrate commitment to the project for as long as the project remains feasible. The Burton Creek Substation is included in the Tahoe Justice Center project, with an estimated total cost of \$50 million. Placer County has identified existing and future funding sources for approximately half of the funding needed for this project, or just over \$25 million, with additional funding still being sought for the remainder of the

construction costs as well as operational costs once the project is complete. Placer County's current Capital Improvement Plan can be found online here: <https://www.placer.ca.gov/DocumentCenter/View/80666/Placer-County-CIP-24-29>

Sincerely,



Suzanne Jones, Chair  
Placer County Board of Supervisors

Cc: Placer County Board of Supervisors  
Karin Schwab, Placer County Counsel



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER/MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

October 21, 2024

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
PO Box 6169072  
Roseville, CA 95661

Dear Judge Pineschi,

After carefully reviewing the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Continuity and Accountability- Review of Placer County Grand Jury Reports from 2019-2020.

## RECOMMENDATIONS:

By October 31, 2024, the Placer County Sheriff's Office will provide an updated response to the recommendations from the 2019-2020 grand jury report indicating a timeline for implementation in compliance with § 933.05.

## Placer County Jails and Holding Facilities

**R1:** By October 1, 2020, develop a plan and cost analysis of expanding successful work programs for inmates at the minimum-security jail

**Response:** Recommendation numbered R1 have not yet been implemented but will be implemented in the future.

The Placer County Sheriffs Office, Corrections Division, offered a variety of work programs through the Minimum Security facilities that had to be placed on hold during the Covid-19 pandemic. The programs below are, or will be, coordinated from within the Placer School for Adults out of the South Placer Jail. Costs for inmate programs are funded through the Inmate Welfare Fund (IWF).

- In the short term, the following programs are ready to be started again with minimal cost as soon as the pandemic resolves: Call rans Work Crew, CalFire Chipper Crew, Sewing, Embroidery, PCSO Fleet Vehicle Maintenance, Placer County Small Engine Repair.

HEADQUARTERS  
2928 ROCHARDSON DRIVE  
ALBUQUERQUE, CA 95693  
(530) 689-7600

ALBUQUERQUE JAIL  
3775 ROCHARDSON DRIVE  
ALBUQUERQUE, CA 95683  
(530) 745-8300

SOUTH PLACER STATION  
6146 HORSESHOE BAR ROAD, SUITE D  
LOOKS, CA 95656  
(916) 632-2400

SOUTH PLACER JAIL  
11801 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 463-8100

NORTHLAKE TANDIE STATION  
P.O. BOX 1770  
TANDIE CITY, CA 95745  
(530) 591-6300



## PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-COLONEL-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

- In the near term, the following programs were nearing implementation, but again were put on hold because of the pandemic: Culinary Training, California ServSafe Certification, Forklift Operator Certification, Placer County Landscaping, Media Design/Printing. Each of the programs will be implemented with minimal cost, as they involve contracts already in place in the Corrections Division, and/or equipment previously purchased and re-tasked within the Sheriff's Office.
- Within 2-3 years, The Corrections Division will begin construction on a \$30 Million vocational training center to be located on the South Placer Jail campus. The training programs will be based around partnerships with local businesses and could include options in construction, automotive repair and bodywork/painting, cosmetology, etc. The training center is being funded through state grants and as the program moves closer to implementation, costs of the training itself will be determined based on the courses offered and community involvement.

*Update 10/24- Recommendation number R1 has been implemented with modifications. The Placer County Sheriff's Office, Corrections Division, offered a variety of work programs through the Minimum Security facilities that had to be placed on hold during the Covid-19 pandemic. The programs below are, or will be, coordinated from within the Placer School for Adults out of the South Placer Jail. Costs for inmate programs are funded through the Inmate Welfare Fund (IWF). The following programs are now available.*

- *The following programs have been started again with minimal cost from the Inmate Welfare Fund: Sewing, Embroidery, PCSO Fleet Vehicle Maintenance, Culinary Training, Serve Safe, Forklift Operator Certification*
- *In the near term, the following programs will be considered (in conjunction with PSA) upon completion of the new Medium Security Vocation Training unit: Media Design/Printing/Engraving, Commercial Truck Driving, Welding, Carpentry. Each of the programs will be implemented with minimal cost, as they involve contracts already in place in the Corrections Division, and/or equipment previously purchased and re-tasked within the Sheriff's Office. The training center is being funded through state grants and as the program moves closer to implementation, costs of the training itself will be determined based on the courses offered and community involvement.*

**R2:** By October 1, 2020, replaced the keyed gate to the sally port at the Historic Courthouse with a magnetic fob to allow for easier operation of the gate.

**Response:** Recommendation numbered R2 requires further analysis.

HEADQUARTERS  
1628 RICHARDSON DRIVE  
ALBURN, CA 95603  
(530) 885-7300

ALBURN WIRE JAIL  
2775 RICHARDSON DRIVE  
ALBURN, CA 95603  
(530) 745-8368

SOUTH PLACER STATION  
6140 HORSESHOE BAY ROAD, SUITE 0  
LIDONS, CA 95650  
(916) 692-2400

SOUTH PLACER JAIL  
11801 00 FOR BROKE ROAD  
ROOSEVILLE, CA 95678  
(916) 463-0100

NORTH LAKE TANDU STATION  
P.O. BOX 1710  
TANDE CITY, CA 95145  
(530) 561-0200



## PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

While replacing the keypad gate with a magnetic fob may provide easier access, the keypad is currently operational and not posing any notable significant safety concern. This will be reviewed over the next six months to determine the frequency of safety issues as they arise.

*Update 10/24-* This recommendation has been implemented. Through the months of December 2022-March 2023 the Historic courthouse replaced many locks within the building from "keyed only" locks to FOB controlled. This included the sally port gate as indicated in the 2019/2020 Grand Jury Report.

**R3:** By October 1, 2020, evaluate surveillance cameras at the Historic Courthouse. Replace poorly functioning security camera and add cameras in a few key areas. Install new cameras and surveillance improvements with 180 days of the evaluation.

**Response:** Recommendation numbered R3 has not yet been implemented but will be implemented in the future.

The Sheriff's Office agrees the security cameras at the Historic Courthouse are in the need of upgrades but defers to the AOC (Administrative Office of the Courts) for further analysis on this issue, as they are responsible for the Auburn Historic Courthouse facility.

This request has been made through the Judicial Council, and Sheriff's Court Security staff will work with the Court and Judicial Council on implementation efforts once funding is approved. Unfortunately, due to a statewide Trial Court budget reduction of \$168 million, there are no allocated funds or time-frame available for the video system upgrade.

*Update 10/24-* This recommendation has been implemented. During the months of November- December 2021, in partnership with the Judicial Council of California, the camera system at the Historic Court house were changed to improve surveillance and safety around and within the courthouse. Several "hot spots" were located in the building where cameras were needed and eventually installed.

Sincerely,

Wayne Woo  
Sheriff-Coroner-Marshal

cc: Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer

HEADQUARTERS  
2826 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 885-7800

AUBURN MAIN JAIL  
3775 RICHARDSON DRIVE  
AUBURN, CA 95603  
(530) 745-8500

SOUTH PLACER STATION  
6140 HORNED LICK BAR ROAD, SUITE D  
LOOMIS, CA 95890  
(530) 602-7400

SOUTH PLACER JAIL  
11881 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678  
(916) 409-8100

NORTH LAKE TRINITY STATION  
P.O. BOX 1718  
TRINITY CITY, CA 95540  
(530) 581-6300



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

---

Julia Reeves, Deputy County Counsel  
Gary Haynes, Foreperson of the Placer County Grand Jury



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

August 26, 2024

The Honorable Alan V. Pineschi  
Presiding Judge of the Superior Court  
County of Placer  
PO Box 6169072  
Roseville, CA 95661

Dear Judge Pineschi,

After carefully reviewing the findings of the Placer County Grand Jury 2023-2024, I am pleased to submit the following response to the Grand Jury Final Report – the Placer County Jails, Holding Facilities, and Coroner's Office Inspection.

#### **Findings- Jails, Holding Facilities Inspection and Coroner's Office:**

The Placer County Sheriff's Office agrees with F5, F15, F16 and partially agree with F4,F6, F11, F14.

#### **Agree:**

**F5.** The upper control booth was cluttered with staff personal items

**Agree-** Sergeants are making daily rounds to each housing unit to ensure cleanliness.

**F15.** The Placer County Board of Supervisors recently authorized land use consulting project planning, and entitlements to facilitate the design of the new Tahoe Center.

**Agree-** Facilities has agreed that they are working with a land use consultant to start the EIR and entitlements process for this project in Tahoe. This will be a slow and long process.

**F16.** Training programs that are taught at this facility include sewing, printing, embroidery, crafts, culinary arts, and landscaping.

**Agree.**

#### **Partially Agree:**

**F4.** No correctional staff or sheriff's deputies were observed wearing department-issued body-worn cameras.

HEADQUARTERS  
2929 RICHARDSON DRIVE  
AUBURN, CA 95603

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603

SOUTH PLACER STATION  
8140 HORSESHOE BAR ROAD, SUITE D  
LOCKER, CA 95660

SOUTH PLACER JAIL  
11801 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678

NORTH LAKE TAHOE STATION  
P.O. BOX 1710  
TAHOE CITY, CA 96146



# PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER/MARSHAL

SHAYNE WRIGHT  
UNDERSHERIFF

**Partially Agree-** Body worn cameras were issued and implemented in March 2023. Body Worn Cameras are required to be worn by policy and the policy is enforced. If an employee was not wearing their body worn cameras it was not within Sheriff's Office policy.

- F6. The facility is not compliant with The Americans with Disabilities Act, and all inmates who require this accommodation must be transferred to South Placer Adult Correctional Facility.

**Partially agree-** Inmates requiring ADA accommodations are accommodated accordingly within our capabilities. If the facility is unable to provide the necessary ADA accommodations, these inmates are transferred to the South Placer Adult Correctional Facility.

- F11. Future mail technology may include all correspondence being electronically scanned and sent to inmates via email.

**Partially Agree-** Future mail technology will include all correspondence being scanned and sent to inmates via electronic tablet.

- F14. There is no covered entry or walkway to protect staff, visitors, detainees, or evidence from inclement weather.

**Partially Agree-** There is no covered entry or walkway to protect staff, detainees, or evidence from inclement weather. We do have a covered entry in the front of the building for visitors and the two records clerks who generally use that entrance.

## Recommendations

The grand jury recommends:

- R1. While on duty, all uniformed staff wear department-issued body-worn cameras by October 1, 2024.

**This recommendation has been implemented.**

**Response:** The Placer County Sheriff's Office – Corrections division implemented the wearing and use of body worn cameras in March 2023. PCSO General Order Operations 26 – Digital Evidence Capture Systems was effective March 1, 2024. Section 5 of the listed general order states:

*"All employees issued a BWC are required to wear (powered on) and use their BWC's per this policy while working in uniform, unless exemption exists. For the purpose of this order, a uniform shall be defined as any apparel that visibly identifies the wearer as a peace officer or correctional officer of the Placer County Sheriff's Office, regardless of rank."*

- R2. Respiratory Personal Protection Equipment will be easily accessible for staff by October 1, 2024.

**This recommendation has been implemented.**

HEADQUARTERS  
2525 RICHARDSON DRIVE  
AUBURN, CA 95603

AUBURN MAIN JAIL  
2775 RICHARDSON DRIVE  
AUBURN, CA 95603

SOUTH PLACER STATION  
5140 HORSESHOE BAR ROAD, SUITE D  
LOOMIS, CA 95650

SOUTH PLACER JAIL  
11801 GO FOR BROKE ROAD  
ROSEVILLE, CA 95678

NORTH LAKE TAHOE STATION  
P.O. BOX 1250  
TAHOE CITY, CA 96145



## PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO  
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT  
UNDER-SHERIFF

**Response:** PPE (facemasks) are readily available to all staff in the event they need them.

- R3. The upper control booth will be cleared of all unnecessary staff personal items and the remaining items be organized by October 1, 2024.

**This recommendation has been implemented.**

**Response:** This response was noted and immediately corrected. Sergeants check workstations daily to ensure cleanliness.

- R4. The Placer County Sheriff's Office expand the incoming mail scanning equipment and procedures to all jail facilities by July 1, 2025.

**This recommendation has not yet been implemented.**

**Response:** As of July 30, 2024, contract negotiations are underway for these services. The implementation of the paperless mail will be completed prior to the July 1, 2025, date.

- R5. The ten-year-old current software used to record and categorize evidence to be updated by July 1, 2025.

**This recommendation needs further analysis.**

**Response:** The Evidence Unit has been using the Revolution Property and Evidence Management System since May 2013. The Sheriff's Office is exploring replacement software but there are many considerations that need to be explored before implementation.

One of the major challenges we face is the task of entering and barcoding 11 years of evidence data, which amounts to approximately 100,000 items. This includes capturing all notes, chain of custody information, and attached documents, as the vendor is currently unable to transfer this data effectively. Additionally, we need to find and purchase a new digital evidence system to store all digital media, aside from VMEL. We are currently in beta testing for the Revolution Digital Evidence System.

The Sheriff's Office is actively exploring new software options for evidence management to address these challenges and improve our overall efficiency.



**PLACER COUNTY  
SHERIFF'S OFFICE**

**WAYNE WOO**  
SHERIFF-CORONER-MARSHAL

**SHAYNE WRIGHT**  
UNDERSHERIFF

Sincerely,

Wayne Woo  
Sheriff-Coroner-Marshal

cc: Board of Supervisors  
Daniel Chatigny, Placer County Executive Officer  
Julia Reeves, Placer County Counsel  
Barbara Ferguson, Foreperson of the Placer County Grand Jury