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identify what services are available. It is an extremely useful tool. HHSa will work with the above partners to distribute this guide in accessible locations, such as the Napa County Library. However, a comprehensive, organized list of available resources alone is not sufficient to support all older adults in accessing the services that meet their needs. Therefore, as previously noted, the County has further enhanced the provision of I&A in our community through a separate contract with Providence. This contract builds upon the AAA contract for I&A services with Providence to serve as the gateway to navigating older adult services throughout the County. A unique feature of our County's I&A program is that it is partially operated onsite at HHSa where space is provided within our Comprehensive Services for Older Adults divisions. Co-locating this entry point for navigating older adult services within HHSa helps to centralize referrals and coordination with HHSa's directly administered older adult programs.

HHSa is also bolstering its support to increase awareness about I&A by committing resources to producing a video that helps direct older adults and caregivers to a single navigation point of contact and provides a brief overview of the rich array of services available in our community. HHSa reached out to Providence to collaborate on the content of this video production. This should help to increase utilization of I&A and nicely supplements the Aging and Disability Resource guide with easy-to-access personal system navigation and care coordination. HHSa is targeting that both the updated resource guide and video will be completed by September 30, 2024.

Finally, the Napa-Solano AAA Executive Director, the Independent Living Center (ILC) for Napa County the Disability Services and Legal Center), and Providence have jointly submitted a Letter of Interest to the California Department of Aging (CDA) to pursue the creation of an Aging and Disability Resource Center (ADRC) for Napa County. The ADRC is a partnership model whereby AAAs and ILCs can collaborate, integrate resources, and develop efficiencies that help them respond to increasing consumer service needs and expectations, and higher service demands given the growing number of Californians seeking Long-Term Services and Supports (LTSS). ADRCs are designed to develop coordinated networks to assist older adults, people with disabilities and caregivers in navigating the complex system of LTSS using a "No Wrong Door" partnership model. HHSa is excited that the AAA, ILC, and Providence are pursuing an ADRC and looks forward to the enhanced support to residents of our community.

The Board of Supervisors agrees with the Director of Health and Human Services Agency.

R3. By December 31, 2024, HHSa work in conjunction with the Commission on Aging, the Elder Abuse Task Force, and Healthy Aging Population Initiative (HAPI) to develop and implement a comprehensive communication plan aimed at both the elderly and the wider community. The objectives of this plan are to break down barriers for elder support, increase community engagement and inclusion, educate the community on recognizing and avoiding financial scams, and increase the awareness and understanding of elder abuse.

The recommendation requires further analysis.

HHSA participates in the Commission on Aging meetings, Elder Abuse Task Force meetings, HAPI meetings and various NOAA workgroup meetings. HHSA appreciates the ability to work in conjunction with these groups and individuals to enhance communication on these important issues.

The Director also incorporates prior responses which explain that Providence serves as the County's Information & Assistance (I&A) provider. Therefore, they are a critical and central player in the development of any communication plan since the goal is to direct residents to a single point of contact for older adult services and resources. Similarly, it is important for HHSA to work in collaboration with our AAA Executive Director, particularly as an ADRC is being pursued to ensure alignment of messaging and effort. At the same time, consistent with HHSA's prior Strategic Plan for 2020-2023 and our current Strategic Plan for 2024-2026, we have dedicated resources to building awareness of programs and services through increased communications.

In 2022, HHSA began publishing a quarterly 'Be Well' publication and in 2023, HHSA was fortunate to add a Communication Manager to support enhanced communications across all mediums. That position has been recently filled as of July 1, 2024. In the Summer 2024 Issue of 'Be Well,' an article was included that shared information about our APS program, elder abuse, and how to recognize and report suspected elder abuse. With June being Elder Abuse Awareness Month, it is a natural and appropriate time to elevate awareness through a targeted communication plan. HHSA's Communications Manager will work with APS staff to carry out a multi-media campaign to elevate awareness and understanding of elder abuse. It is anticipated that this will include radio spots, informational pamphlets, mailers, and a social media campaign. As mentioned previously, HHSA staff are already working with Providence to create a video that will be distributed online and through social media which will provide information on the I&A Program, how to access information, and where services are located. HHSA also recently added an APS Social Worker Supervisor to enhance programming, including additional community outreach, communication, and education in collaboration with HAPI, the Commission on Aging, and the Elder Abuse Task Force. Finally, HHSA is in the process of contracting with Wine Down Media to support agencywide communications about its many programs, services, and relevant topics, and focusing on older adults is necessarily included in that investment.

The Board of Supervisors agrees with the Director of Health and Human Services Agency.

R4. HHSA continues ongoing work with the District Attorney's Office and nonprofit organizations to develop and enhance scam awareness and promote prevention campaigns. The objectives of these campaigns are to assist the elderly to recognize and avoid potential scams and know how to respond if faced with one.

The recommendation has been implemented.

On June 28 of this year, the Napa County District Attorney's Office, along with Molly's Angels of Napa Valley, and HHSA, hosted the S.A.F.E. (Seniors Against Financial Exploitation) workshop.

This event highlighted the collaboration between agencies working to prevent and address financial exploitation of older adults in Napa County.

The morning session was open to older adults in the community and focused on financial abuse and scam prevention as well as healthy aging. Among the presenters were APS staff, the Long-Term Care Ombudsman, law enforcement, a gerontologist, and a panel of older adults who have experienced financial abuse. As mandated reporters, financial institutions play an important role in identifying and reporting abuse, and therefore, the afternoon session was geared toward staff from local financial institutions and focused on providing them information as to how to identify and report suspected financial elder abuse.

The event was a success with over 150 older adults in attendance and over 50 institutions represented. The feedback solicited about the event was very positive and there is interest in making this event an annual occurrence.

The Board of Supervisors agrees with the Director of Health and Human Services Agency.

R5. Beginning July 1, 2024, Napa County HHSA proactively increase their involvement in the California Master Plan for Aging to help shape future programs and be more aware of resources and grant availability.

The recommendation has been implemented.

By way of background, the California Master Plan for Aging (MPA) is a broad set of initiatives providing opportunities for local government agencies, AAAs, community-based organizations, and other healthcare providers to meet the needs of an aging population. The MPA sets forth five goals: Housing for all Ages & Stages; Health Reimagined; Inclusion & Equity, Not Isolation; Caregiving that Works; and Affording Aging. Within each of the five goals are four to six strategies that address Transportation, Elder Abuse, Caregiving, Income Security, and more. First and foremost, it should be noted that HHSA has been at the forefront of providing the foundation to help shape these priorities for Napa County. As previously noted, HHSA worked directly with our community-based organizations and Commission on Aging staff to help bring the multi-year NOAA to fruition. Both the Director of HHSA and staff from the County Executive Office are part of the Project Oversight and Support Team and HHSA staff also participate in the Steering Committee, and over \$400,000 in total funds from the County and HHSA (through the strategic alignment of Mental Health Services Act (MHSA) funding) has been leveraged to make the NOAA possible in the first place. This work is being carried out thoughtfully in conjunction with our AAA Executive Director to help ensure alignment since the AAA plays a critical role and is required to develop a separate Four- Year Area Plan for Napa and Solano counties. Second, HHSA also worked strategically and collaboratively to align the priority areas from its recently completed Community Health Assessment (CHA), done in conjunction with Providence, with the NOAA. Both the CHA and NOAA were presented to the Board of Supervisors on April 24, 2024. The presentation highlighted the fact that five priority areas emerged through our CHA and NOAA, consisting of Housing, Economic Stability, Access to Health Services, Racial Equity & LGBTQ Inclusion, and Behavioral Health, and within those areas, issues that were further elevated by the NOAA included Transportation, Fall Prevention, Food Access, Access to Dental

Care, and Communications/Digital Inclusion. Noteworthy is the fact that these areas align with the priorities in the MPA.

Beyond an obvious alignment with our CHA and NOAA to the MPA, is the fact that HHSA, using the CHA and NOAA, is developing a Community Health Improvement Plan (CHIP) with the input of community stakeholders. Our CHIP is being operationalized through the launching of a multi-pronged funding opportunity leveraging MSA, MHSA, and Opioid Settlement Funds resulting in 36 contracts to community-based providers. A total of approximately \$10.8 million in contracts that span two and three years each are directed specifically at community health, with \$3 million of the \$5 million in MSA funds directed at services for older adults. HHSA presented a summary of these investments and their alignment to our CHA, NOAA, and CHIP to the Board of Supervisors on June 4, 2024. This evidences that HHSA is aware of the available resources and has been very involved in addressing the priority areas in the MPA vis-à-vis our local work on our CHA, NOAA, and CHIP.

Further, a critical program within HHSA is our IHSS program. Effective May 2024, with the unanimous support of our Board of Supervisors, HHSA was able to increase the wages paid to our IHSS providers to \$20 per hour for the essential caregiving support they provide to older and disabled adults allowing them to remain in their homes. This was a significant increase from \$17.45 per hour and reflects the strategic investment by the County to help bolster caregiving resources in our community, including the provision of care by friends and family, all in alignment with the goals and strategies of the MPA. HHSA also works collaboratively with Solano County as part of our Napa-Solano AAA. The Director of Napa County HHSA, in partnership with the Director of Solano County Health and Social Services, prioritized the recent addition of a new position within the AAA to enhance the staffing infrastructure. The additional staffing, which we anticipate being filled within the next six months, will help our AAA assist with the MPA work in Napa County, explore and develop new programs, including creation of an ADRC, and, as both counties have discussed, assist in writing grant proposals relating to aging services for both Solano and Napa County.

Finally, with this new Fiscal Year 2024-2025, HHSA added an HHSA Management Analyst position to the Agency. This position will report to the Director of HHSA and among the many Agencywide priorities, this position will be dedicated part-time to help bolster the support of the NOAA work, work with the AAA Executive Director and Deputy Director of HHSA-CSOA division, and community-based organizations to help support the provision of older adult services in Napa County. It is this type of forward thinking, marshalling of resources, and overwhelming investment in services by HHSA and the County that positions us well to continue meeting the needs of our aging population.

The Board of Supervisors agrees with the Director of Health and Human Services Agency.

R6. Beginning July 1, 2024, law enforcement establishes periodic training that reinforces how to recognize and report elder abuse.

This recommendation has not yet been implemented.

The Napa County Sheriff's Office will work to implementing a tracking system for periodic trainings that reinforces skills and best practices in several topics, including elder abuse. The Sheriff's Office is committed to providing a well-trained and prepared work force to keep Napa County safe. In addition to the training that Deputies already receive related to elder abuse through the Police Academy and the Field Training Program, in 2019 the legislature passed, and the Governor signed, Senate Bill 338. SB338 created more policy mandates for law enforcement related to elder abuse and added a mandate for a minimum of 2 hours of training. The Napa County Sheriff's Office has implemented the requirements of SB338, reflected in the Sheriff's Office's Senior and Disability Victimization Policy, specifically Policy #317, which is a comprehensive policy that is 15 pages long and covers all recommendations described in SB338. In addition, all Deputies, after the Police Academy but prior to starting the Field Training Program, receive training on elder abuse as part of a series of training videos produced by the California Commission on Peace Officer Standards in Training (POST). Patrol Deputies, throughout their careers, will receive refresher trainings, known as "line-up training" or "briefings", headed by their supervisors, on a variety of topics to help refresh and sharpen their skills; these trainings often include topics related to elder abuse. Further, all Deputies are required to read and understand the policies of the Sheriff's Office and the Senior and Disability Victimization Policy provides an easily available resource - in addition to Sheriff's Office leadership - to any Deputy needing a refresher or guidance related to elder abuse at any time. The Sheriff's Office recognizes the importance of promptly identifying, preventing, and addressing elder abuse in all its forms and is committed to ensuring that all Sheriff's Deputies are proficient in doing so. Accordingly, the Sheriff's Office will remind supervisors to include elder abuse as part of their regularly scheduled training programs, which will focus on reinforcing how to recognize and report elder abuse.

The recommendation has not yet been implemented, but will be implemented in the future.

City of Napa

The State of California Commission on Peace Officers Standards and Training (CA POST) has established training guidelines for law enforcement personnel as it relates to incidents of reported or discovered elder and dependent adult abuse. The initial training for Napa Police Officers is handled by the CA POST certified Basic Law Enforcement Academy, pursuant to California Penal Code §13515.295 (identified by CA POST as Learning Domains LD-7: Crimes Against Persons/Death Investigations and LD-37: People with Disabilities). Additional training comes in the form of participation in the POST certified Napa Police Department Field Training Program, through on-the-job-experience, and advanced officer training.

The City of Napa Police Department has continued to offer training in this area in a limited capacity, but recognizes the importance of the Grand Jury's recommendation to establish a more formal program for periodic training on this topic.

By August 1, 2024, the Napa Police Department Professional Standards and Training Unit will identify and assign a 2-hour CA POST multimedia refresher training to re-affirm a baseline level of knowledge for City of Napa Police Department sworn Police Officers and designated professional staff to ensure employees can properly identify and respond to reports of elder and dependent adult abuse in our community. This individual self-paced training will be documented using the CA POST PASs system and completed by assigned on-duty personnel by September 30, 2024.

Additionally, the City of Napa Police Department will ensure departmental policy is updated and clarified. By August 1, 2024, the Napa Police Department Professional Standards and Training Unit will identify dates to conduct in-person review of department policy (City of Napa Police Department General Orders §319 - Senior and Disability Victimization) and regional reporting procedures with on-duty sworn personnel. This in-person training will be documented using Napa Police Department training rosters and will be completed by October 31, 2024.

R7. By September 30, 2024, HHSA develop plans for hiring additional social workers and mental health professionals to meet the growing demand of the increasing elderly population.

This recommendation has been implemented.

While we recognize that the growing elderly population will require increasing staffing to meet their needs, we already have the requisite mechanisms in place to increase that staffing as circumstances change. Since 2017, HHSA has expanded the number of APS social workers from four to seven. Just this year, an additional Social Worker Supervisor was added to support the growing unit and resource increased outreach, training, and education on elder abuse. Our caseloads in Napa County are consistent with comparable counties, and we continue to maintain excellence in timeliness standards. The Grand Jury astutely recognizes that responding to and preventing elder abuse exists in a broad context and array of services and therefore, responding to the needs of a growing older adult population requires more than planning for additional staffing.

By way of background, the mental health services directly provided by HHSA for older adults includes our Older Adult Full-Service Partnership (OAFSP) program where the overall goal is to divert adults with serious mental illness (SMI) to be maintained in the community living as independently as possible. HHSA also provides case management support to older adults who are conserved and non-conserved. Our OAFSP program provides clients with assistance with housing, linkage to employment and education, linkage to medical services, caregiving resources, social security, transportation, food resources, and any other identified barriers. The embedded unit within our CSOA division is staffed by a Supervising Mental Health Counselor, four Mental Health Counselors, and one Senior Mental Health Worker. Although there is currently one vacancy, HHSA, in conjunction with its Behavioral Health division leadership, continually evaluates staffing needs to ensure programs are appropriately and efficiently

resourced. HHSA will bring forward any needed requests for staffing in the normal course of business.

It is worth noting that HHSA also supports the provision of mental health services to older adults through numerous contracts with community-based providers. As previously explained, one of the many funding opportunities HHSA has made available over the years has included MSA grant awards and Requests for Proposals (RFPs) for services supported by MHSA funding. Through the MHSA RFP process, HHSA has been intentional in supporting community-based programs that support mental health services to older adults reflected in contracts totaling almost a million dollars over the next two years. These programs include Molly's Angels Comprehensive Assistance and Resources for the Elderly (CARE) program which will reduce social isolation and depression among older adults through wrap-around supportive services, Mentis' "Healthy Minds, Health Aging" program that provides therapeutic intervention for adults 60 years of age and older, a contract with Mentis to help implement Napa County's Strategic Plan for Suicide Prevention with benefits to older adults, and Up Valley Family Center's Senior Wellness Program providing individual and group counseling for older adults. While HHSA maintains staffing resources we are also continuously aligning and leveraging funding to meet the mental health and social service needs of Napa County's older adults in other ways.

The Board of Supervisors agrees with the Director of Health and Human Services Agency.

HITTING THE RESET BUTTON: ADDRESSING GANGS

Report Date: 4/10/2024

Response Date City of Napa: 6/18/2024 (69 days)

Response Date Napa County Sheriff/District Attorney: 7/3/2024 (84 days)

Response Date Board of Supervisors: 8/6/2024 (118 days)

Response Date Napa County Probation Department: 8/6/2024 (118 days)

Response Date NVUSD: 8/7/2024 (119 days)

Response Date NCOE: 8/14/2024 (136 days)

F1. The Jury found that gang activity and gang association in Napa County are on the rise.

The City of Napa agrees with the finding.

The District Attorney and Sheriff agree with this finding.

F2. The Jury found that due to the employment demographics in Napa County, increasing numbers of children are left unsupervised. This situation was exacerbated by the Covid Pandemic.

The City of Napa agrees with the finding.

The District Attorney and the Sheriff agree in part with this finding but would be interested in looking into more evidence to in support of this finding, or learning if it is California-wide, or unique to Napa County.

F3. The Jury found current gang activity and recruitment is more apparent in middle school and even younger ages.

The City of Napa agrees with the finding.

The District Attorney and Sheriff agree with this finding.

F4. The Jury found that despite it having been proved to be successful, vocational curriculum has been eliminated within the NVUSD.

The City of Napa agrees with the finding.

The District Attorney and Sheriff agree with this finding.

NVUSD disagrees with this finding. NVUSD has not eliminated its vocational curriculum.

NVUSD's vocational curriculum offerings have been relabeled as Career Technical Education or "CTE," and as described in more detail below, NVUSD has extensive offerings for students at all of NVUSD's high schools.

F5. The Jury found that Napa County has little to no after school activities for teens and preteens. There is a need for organized free programs, including sports and other after school activities.

The City of Napa disagrees partially with the finding. While the City of Napa agrees that additional programs would be beneficial to the community, we disagree that there are little to no programs available. Programs are available, as discovered by the members of the Grand Jury, however not all families are aware of the programs or may experience barriers to participating in the programming. For example, some programs may require a guardian or parent to pick up the child at a specific time.

The District Attorney and Sheriff agree in part, that more free and affordable programs would be good for the community. We disagree, however, with the description of "little to no" after school activities. In addition to the affordable programs for teens and pre-teens offered by the various Parks and Recreation departments of the various cities in Napa County, the Napa Valley Boys and Girls Club and the Boys and Girls Club of St. Helena and Calistoga offer a variety of after school programs for affordable fees that are largely subsidized by both government grants and local philanthropy. Napa County also offers a variety of youth sports including soccer (all levels), rugby, lacrosse, football, baseball, among others. The various youth sports organizations vary in pricing but most offer scholarships and financial aid with the assistance of local philanthropy. The Napa Sheriff's Activities League (SAL) also offers a variety of free sports programs including Boxing, Baseball skills, Judo, and Wrestling. SAL also has an after-school fitness center in East Napa. The SAL programs are free of charge. Besides SAL Boxing, there are four additional boxing clubs in Napa that are fee based, but affordable. The local mental health non-profit, Mentis, also offers "Napa Valley Teens Connect", which offers mental health, empowerment, wellness programs at various NVUSD school sites.

The School District disagrees with this finding in part. While the School District agrees that more after-school activities are needed throughout the County, as described in more detail below, the School District offers a number of organized free programs, including sports and other after-school activities at every single school in the School District.

F6. The Jury found that gang activity is supported by illegal money-making opportunities which can be attractive to underprivileged youth.

The City of Napa agrees with the finding.

The District Attorney and Sheriff agree with this finding.

F7. The Jury found that coordination and communication among law enforcement, educators, and local service providers is not effective.

The City of Napa disagrees partially with the finding.

The city supports additional efforts and recommendations to improve coordination and communication between partner agencies, however information that impacts the safety of the children is freely shared between public safety and academic organizations. Napa Police Department Youth Services/Student Resource Officers (SROs) and Napa Valley Unified School District are in regular communication. Leadership of these organizations also meet quarterly.

The District Attorney and Sheriff partially disagrees with this finding.

We support efforts to expand coordination and communication to share information and intelligence through relationships, phone calls, and virtual and in-person meetings. The Napa County law enforcement community, and particularly the members of this community involved in juvenile crime prevention and enforcement, is small. Napa Police Department's Youth Services Bureau (YSB), the various School Resource Officers (SROs) from all agencies, juvenile probation officers, prosecutors, and many of the service providers are in frequent communication already. Their meetings and relationships are such that they can discuss or call one another with any questions or information as needed.

F8. The Jury found that data on gang membership and activity is limited and ineffective at gang intervention and prevention.

The City of Napa agrees with the finding.

The District Attorney and Sheriff agree that the data is limited, and that this limitation can hinder gang intervention and prevention.

F9. The Jury found that some state legislation and propositions passed by the voters are hindering law enforcement's ability to interdict gang crime and, in doing so, improve gangs' ability to make money, which attracts more gang members.

The City of Napa agrees with the finding.

The District Attorney and Sheriff Office agree with this finding.

R1. By December 31, 2024, Napa Valley Unified School District and Napa County Office of Education will implement programs that focus on elementary and middle schools with gang prevention and parental education programs.

The School District already offers a wide range of curricular and community resources to students and their families to educate, intervene, and support students so that they make good choices in their lives, resist the allure of gangs, and are able to focus on their future goals, including college and vocational careers. The following summarizes existing programs, partnerships and parental education programs that were offered in 2023-2024 and which will continue in 2024-2025. We are always open to additional opportunities and partnerships with not only the Napa County Office of Education but other community organizations and groups.

Prevention and Intervention Services Impacting Students and Families

1. **Positive Behavior Intervention and Support:** All school sites participated in a relaunch of Positive Behavior Intervention Support ("PBIS") in August 2023. PBIS is an evidence-based, tiered framework for supporting students' behavioral, academic, social, emotional, and mental health. When implemented with fidelity, PBIS improves social-emotional competence, academic success, and school climate. It also improves teacher

health and well-being. It is a way to create positive, predictable, equitable, and safe learning environments where everyone thrives.

2. **Social Emotional Learning:** To support our students on their educational journey we have a multi-faceted approach to social-emotional learning (“SEL”).
 - a. At the elementary level, curriculum such as the TOOLBOX Project, Second Step, and Building Effective Schools Together (“BEST”) all support children in understanding and managing their emotional, social, and academic success by uncovering human capacities that reside within all of us.
 - b. In the middle grades, the Second Step Middle School program provides schools with a common language that helps everyone reinforce social-emotional skills and concepts throughout the school day. These skills are taught and supported through the Advisory period.
3. **Wellness Centers:** Seven campuses now house Wellness Centers, including the four middle schools: American Canyon Middle School, Redwood Middle School, Silverado Middle School, and Unidos Middle School. Wellness counselors and licensed social workers/mental health therapists are available to support students; outside referrals are also made as needed. Youth Outreach Coordinators coordinate services and work in partnership with student leaders to design and facilitate wellness-related events on school sites. Research shows that wellness services result in greater school and student outcomes, including improved academic performance, increased school engagement, reduction in suspensions and expulsions, decreased referrals to Special Education, and increased graduation rates.
 - a. Our Community Schools also support student wellness.
 - b. NVUSD partners with Care Solace to support our community’s mental health.
4. **Partnership with Napa CARES:** School District staff are members of Napa Connection and Resilience to Empower Students (“CARES”) is a network led by the Napa County Office of Education (“NCOE”) that unites non-profits, Local Education Agencies (“LEAs”), and Community-Based Organizations (“CBOs”) to enhance school safety by addressing the needs of Napa’s youth through holistic, wraparound services. This initiative facilitates effective communication between multiple agencies, resulting in streamlined and increased access to services for youth and their families. By providing individualized support through an intensive case management approach, Napa CARES enhances early intervention and violence prevention. This is achieved by offering youth and families facing challenges a comprehensive “backpack of services” tailored to their unique situations.

Connections with Law Enforcement Agencies

The School District has existing collaborative partnerships with local law enforcement agencies, such as our School Resource Officer (“SRO”) program, in addition to the Napa County Probation Department, as well as other community organizations and experts that we routinely partner with to provide students with resources and support. This support can be one-on-one, small group, or large group presentations, depending on the need.

Parent Education Programs

NVUSD provides parent education and support to all school sites through the Community and Parent Liaison. The Community & Parent Liaison provides a home to school connection to foster the academic and socio-emotional growth of our students, while providing parents voice and support around parent education, parent engagement, and parent advocacy.

The School District's partnership with On the Move supports Family Resources Centers ("FRCs") at McPherson, Napa Junction, Phillips, Shearer, and Snow Elementary Schools. FRCs bridge the gap between home and school. They provide full wrap-around service support for families. FRCs support Parent University which engages parents in school health and wellness efforts and provide parents with the knowledge, skills, and support needed to maintain their children on the path of health, wellness, and academic success. These services are strategically located so that all NVUSD parents/legal guardians can access services provided through the FRCs.

Safe Transportation / Safe Routes to School Program

The School District collaborates with the Napa County Bicycle Coalition and participates in the Safe Routes to School Program, which ensures that elementary and middle school students can safely navigate their way to school. Recognizing that not all students are driven to school by their parents due to work commitments, this program addresses and removes barriers to safe walking and biking. Initiatives such as walking school buses and community rides offer family-friendly opportunities for students to experience biking in a positive, group setting. By promoting these safe routes, we aim to help students avoid potential threats, including gang-related activities in the community.

Youth Development / Leadership Skills Programs

Through partnership, the School District provides youth leadership development programs that foster positive relationships, increase healthy choices, and develop leadership skills. These program options foster student engagement and support, which contribute to protective factors such as enhanced self-esteem, improved relationships with peers, teachers and school, and parents/caregivers, and the ability to resist pressures to join gangs while focusing on future goals, including college and vocational careers.

1. Mariposa and Bridging Brothers serve over 150 youth across 10 middle and high schools in Napa and American Canyon. Mariposa is a girl empowerment initiative with an emphasis on Latino culture and is implemented in all middle and high schools across the district. Bridging Brothers is a program designed to support young men and aims to be introduced in the coming year at all locations where Mariposa is offered.
2. The School District partners with On the Move to support The Neighborhood Initiative which aims to build a neighborhood in Napa where every child can claim a future in which all possibilities are real and attainable. We do this by increasing educational outcomes for children and youth, engaging families to empower themselves and their children, and developing community leadership. The most common demographic in the Initiative is first generation Latino children, youth and families. The Initiative runs four core programs on different sites and a common thread linking all of the programs is a

“Pipeline of Success” in which each program builds upon the next in order to show the leadership development and growth of the youth over time.

- a. Elementary School Leadership Academies at McPherson and Phillips Shearer Elementary Schools and Shearer TK-8 School
 - b. A Middle School Leadership Academy at Silverado Middle School
 - c. A High School Leadership Academy at Napa High School
 - d. Family Resource Centers at both McPherson and Phillips Elementary Schools
3. Joven Nobel Con Palabra: Starting in 2024-2025, the district will partner with National Compadres Network and the Napa Valley Education Foundation to provide a three-day in-person training to all NVUSD social workers and counselors. Upon completion, staff will receive the Joven Noble Con Palabra Curriculum Certificate which allows staff to provide a youth leadership development program that supports and guides youth by focusing on the prevention of substance abuse, teen pregnancy, relationship violence, gang prevention and school failure. Napa County Probation Officers will join NVUSD in this training.

New Graduation Requirements Effective Starting in 2024-2025

In October 2021, the state of California passed AB101 which requires school districts to add a one-semester course in ethnic studies to the graduation requirements beginning with the graduating class of 2029-30. To meet this graduation requirement, the NVUSD Board of Education reviewed various options and ultimately approved changes to the high school graduation requirement policy beginning with the Class of 2028. The policy includes the adoption of a stand-alone, one-semester Ethnic Studies course and a stand-alone, one-semester Health Education course in ninth grade. These two courses will support students transitioning from 8th to 9th grade. Ethnic Studies courses have proven to support higher attendance rates, increased engagement, lower disciplinary incidents, and improved academic achievement, especially for at-risk youth. The addition of a health course is aimed at improving NVUSD’s ability to implement the California State requirements for health education supporting student social, emotional, physical and mental well-being by developing life-long skills and habits.

Gang Awareness Night

In April 2024, the District had planned a “Gang Awareness Night” with the Napa County Probation Department, but, due to unforeseen circumstances, this event was cancelled. We plan to hold this event during the 2024-2025 school year instead. At this event, parents learn the common indicators of gang involvement, proactive measures to support children, strategies for intervention, and the many resources available to help support our young people.

The NVUSD Board of Education adopted Vision 2024 and a new Strategic Plan in June 2024. One of the 15 strategies is focused on the development of “a comprehensive approach to improvement in school and district safety”. As the District implements this plan, we will look to strengthen and expand our support of student safety and parent engagement through prevention and intervention.

First, regarding Finding 5, we would like to note that the Napa County Office of Education (NCOE) has extensive programs in partnership with all five school districts in the county to provide and support after school/expanded learning programming. NCOE directly runs the current COOL School expanded learning programs at the following elementary schools: Alta Heights, Bel Aire Park, Northwood, Phillips Snow, Shearer, and Vichy. Programs are open every school day until 6PM and during winter and summer breaks. The program aligns with the school day curriculum and includes social-emotional learning, enrichment activities, STEAM, sports and active recess, and provides a healthy snack. The program also includes daily time for homework support and reading. The remainder of the elementary schools in the County have afterschool programs provided by the Boys and Girls Clubs and district-run programs. NCOE directly runs ACE programs at Silverado Middle School and Calistoga Junior/Senior High school as well as the middle school grades at Shearer; the remainder of middle schools are served by Boys and Girls Clubs. Additionally, there are Community School programs designed to provide wrap-around support services to those students most in need at McPherson, Phillips, Shearer, Snow, Silverado, Valley Oak, Calistoga Elementary and Junior/Senior High, Howell Mountain K-8, Pope Valley K-8, and Camille Creek.

Additionally, all middle and high schools are served by the Mariposa program, which is dedicated to addressing the needs of Napa's youth by offering essential social-emotional support in a safe environment that promotes growth and leadership. A majority of participants in Mariposa are Latinx girls with additional representation from students of color and those who identify as LGBTQ+. Over the last three years, interested students have also had the opportunity to participate in Ballet Folklorico, connecting with their heritage and culture. While our programs target students who are most at risk of gang involvement, participation is voluntary, and we recognize that those students are not always as likely to attend. We have cultivated strong partnerships with school district administrators, nonprofit and community organizations, and we are redoubling our efforts to more effectively collaborate with law enforcement, SRO's, probation and other agencies that deal with gangs, to assist us in identifying the students most at risk and finding incentives to encourage their participation in our programs. To that end, we will be holding a meeting on September 5 with representatives of all relevant agencies, non-profits, school districts, and others who might be able to assist us in developing a strategic plan for expansion and improvement of gang prevention and parental education programs. As a result of this meeting, it is anticipated that a countywide strategic plan will be developed and circulated by the end of September 2024 and program implementation will begin by December 31; as recommended.

R2. By the fall of 2025, Napa Valley Unified School District and Napa County Office of Education restore free high school vocational curriculums (CTE- Career and Technology Education) and partner with local industries to align their course offerings with labor market needs.

As mentioned above, vocational curriculum, which has been relabeled Career Technical Education or "CTE," has not been eliminated within the School District. We support Career Technical Education in all five high schools, and all CTE programs include

industry-aligned classes and programs. CTE course offerings available at district high schools from the 2023-2024 school year include the following:

1. **American Canyon High School**
Business, Culinary Arts and Hospitality, Education, Sports Medicine, Sustainable Construction
2. **Napa High School**
Engineering and Robotics, Manufacturing and Product Development, Medical Science, Sustainable Construction
3. **New Technology High School**
Digital Design
4. **Valley Oak High School**
Design, Visual and Media Art
5. **Vintage High School**
Agriscience, Animal Science, Business, Culinary Arts and Hospitality, Multimedia Production, Printing and Graphics, Woodworking

The alignment of college and career readiness is a priority of the Board of Education and staff as evidenced in the new NVUSD Vision 2040 and Strategic Plan.

During the 2023-2024 school year, NVUSD partnered with one of the leading National organizations in CTE who supported the evaluation of our current CTE programs. As a result, NVUSD is redesigning the CTE programming in order to align with industry demands and position students to have a competitive advantage in the current regional workforce. This work is led by the District's College and Career Leadership Team that includes Executive Cabinet, site leaders, CTE and general education staff, TK-12 parents, as well as students. As a first step, we transitioned all CTE teachers to our District from the Napa County Office of Education and provided summer professional learning. We also applied for a \$2 million grant through the Golden State Pathways Grant to support the alignment and expansion of CTE over the next 3-5 years.

Agriculture Innovation Center

The district was awarded the K12 Strong Workforce Program Round 6 Grant for the Agricultural Science Innovation Center at Vintage High School. The district was one of 33 Local Education Agencies ("LEAs") funded out of 55 total applicants and was awarded \$755,496 (see Bay Area R6 K12 SWP Preliminary Awards for more details). The funding will help us upgrade CTE pathways, integrate technology, provide relevant support for underserved populations, and facilitate student transitions to Napa Valley College in Agricultural and Natural Resource Pathways and Agricultural Science.

We will upgrade three existing CTE pathways: Agriscience, Culinary & Hospitality, and Animal Science, as well as help us explore the addition of one new pathway: AgTech. This revitalization of our CTE Pathways will include upgrading curriculum and aligning innovative technology; targeting recruitment, counselor and scheduling support for CTE Pathway completion; increasing continuation to post-secondary education pathways with our partnership with Napa Valley College; and increasing CTE teacher capacity through externships and professional

development. Given Napa County's agricultural industry, the district is very excited about its ability to pursue this grant and expand its CTE offerings for students.

Work Based Learning

At New Technology High School, during the 2023-2024 school year, the district piloted students having "work experience" as a course offering for credit while students are also enrolled at the school. Overall, the District was pleased with the results and will continue with the work experience program this upcoming school year, as well as look to expand at American Canyon High School (ACHS).

In addition, since 2019, in conjunction with the Napa Valley Education Foundation ("NVEF"), the district has sponsored the Summer Mentor Program. Over 100 students typically participate during the summer in paid mentorships. In 2022, the district launched its own program where students are mentored by District employees in Maintenance and Operations and Transportation. This expanded in 2023 and 2024 to include the District's Communication, Food Service (NOSH), Human Resources, Instructional Services, and Technology departments.

Expanded Partnership with Napa Valley College

The district is launching an Early College Program with Napa Valley College ("NVC") at New Technology High School beginning in the 2024-2025 school year.

NVC and the District came together for the first-ever joint board meeting on March 19, 2024 to discuss crucial initiatives aimed at enhancing student opportunities and outcomes. At the forefront of the discussions were key programs such as dual enrollment, career pathways, and the Early College Program at New Technology High School, highlighting the collaborative efforts between NVC and the District to align their visions for student success. NVC has also expanded its dual-enrollment course offerings from 10 classes (available during the 2021-2022 school year) to 18 (available during the 2024-2025 school year).

NCOE: We want to note that Finding 4, indicating that "vocational curriculum has been eliminated" is not accurate. The Napa County Office of Education has traditionally operated a robust program of vocational or what is now termed Career Technology Education (CTE) classes, from the time that it was funded through the Regional Occupational Program (ROP) model in which NCOE was directly funded for these programs, to the current system under the Local Control Funding Formula (LCFF) model in which the high school districts receive CTE funding from the State. Since the onset of LCFF in the 2013-14 fiscal year the three Napa County districts with high schools (NVUSD, St. Helena and Calistoga) have contracted with NCOE to operate some of these programs for them. CTE programs have always had a requirement to work with labor partner advisory groups and to ensure that our programs are meeting the needs of the current labor market. When the labor market shifts, courses that are not preparing students for increasing-demand jobs are eliminated, sometimes causing chagrin in the community when a favorite class is dropped. But we know that industries change, and the skills students need for success must keep up with the needs of the labor market.

During the 2023-24 school year, NVUSD indicated that they wished to directly operate the CTE programs in their district starting in 2024-25. NCOE has been designated by the California Department of Education as a Technical Assistance Center for this region, and we will continue

to provide professional development and assistance to the CTE teachers and programs in NVUSD. The Napa County Office of Education's College and Career Readiness Department provides Career Technical Education (CTE) support and work-based learning experiences to 24 career pathways in 10 industry sectors across Napa County and around the region. Pathways are taught by CTE credentialed teachers, meet the University of California 'A-G' requirements for admission, industry certification and/or earn college credit through articulation or College and Career Access Partnership (CCAP) agreements. Centers of Excellence Labor Market Information (LMI) data for the North and East Bay is used to determine needs in Napa County.

Current Industry Sectors:

1. Agriculture and Natural Resources
2. Arts, Media and Entertainment
3. Building and Construction Trades
4. Business and Finance
5. Education, Child Development and Family Services
6. Energy, Environment and Utilities
7. Engineering and Architecture
8. Health Science and Medical Technology
9. Hospitality, Tourism and Recreation
10. Manufacturing and Product Development

High school students throughout Napa County have had opportunities for paid internships in local business and industries for several years during the summer break, and there are plans to continue and expand internship options so that all students get the chance to work in a real business and observe and learn the skills they will need for success. Camille Creek, although it is the smallest of the high schools with the most students at-risk for gang involvement, offers 2 programs, Culinary and Welding, and students have the opportunity for paid internships. These programs provide students with real world experiences and a roadmap for how they can be prepared to be hired for entry-level jobs in the career area of their choice. They also learn about all aspects of the industry that they will need to know to get hired and to advance in their chosen field.

R3. By the fall of 2025, Napa Valley Unified School District and Napa County Office of Education, to maximize OTS (out of school time), partner with non-profit stakeholders to provide enriching experiences that provide lasting developmental benefits.

Napa Valley Unified School District (NVUSD)

Besides the myriad academic, co-curricular, and social-emotional in-school experiences our certificated and classified staff members provide our students every day of the school year, our District provides students with significant OTS activities. These programs provide a safe environment for students to learn and play until 6:00 pm. We have maximized our ELOP funding, particularly with respect to elementary students, to ensure that they have a safe, engaging, and welcoming environment in which they can play and learn after-school and during vacation breaks between school sessions. Moreover, as described above, we have many

existing partnerships with a variety of nonprofit and community organizations that help support both our students and our families. Among the many skills that are supported in the OTS programs, some of them include:

1. Elementary students learn how to socialize, regulate their emotions, make friends, and engage in healthy physical activity.
2. Middle school students learn about developing positive relationships (e.g., navigating friendships, healthy boundaries), responsible technology use; they also have recreational opportunities and homework tutoring is available.
3. All students have more specialized interventions and OTS programs and supports that can be tailored to them on a case-by-case basis. These programs are outlined in more detail below.

Elementary School After-School Programs

1. **Expanded Learning Opportunities Program (“ELOP”):** The State provides funding for after-school, intersession, and summer enrichment programs for TK-6 graders. In 2023-2024, the School District was able to utilize ELOP funding to develop:
 - a. Expanded TK to all elementary schools in the district. In 2021, we had only 7 TK classrooms; in the 2024-2025 school year, we will have 19 TK classrooms.
 - b. Expanded childcare, after-school programs, & enrichment opportunities: The District collaborates with numerous community organizations and over 2,500 TK-6th grade students enroll in these programs. Our families benefit from our partnerships with NVUSD Childcare, Boys and Girls Club, and Cool School. Parents know that their students have a welcoming place where their students can learn, have fun, and be safe when not in school. These programs provide free access for qualifying families in grades TK-6, often serving our most vulnerable populations.

Middle School After-School Programs

1. **Community Partnerships:** All middle school students have access to expanded learning through Boys and Girls Club or ACE Excel (NCOE). Academic intervention and enrichment are embedded in the after-school program at the middle school level.
2. **Expanded Athletic Programming:** Beginning in 2022-2023, our middle schools offered two competitive 6th grade sports and seven competitive sports for 7th and 8th grades. The district continued to offer a full range of competitive sports at the middle school level.

High School Intervention and After-School Programs

NVUSD partners with Boys and Girls Club of Napa Valley to provide after-school programming to high school students. The partnership in 2023-2024 increased after-school services to high school students from 69 students to 114 students. During this time, high school students are receiving academic supports and career-aligned learning to help them succeed and thrive so that they can have the full complement of life choices they deserve.

Finally, we are always open to additional opportunities and partnerships community organizations, nonprofits, and other individuals and groups that can help our students.

Napa County Office of Education (NCOE)

As mentioned in response to Recommendation 1, the Napa County Office of Education partners with all school districts to provide Out of School time expanded learning programming (before, after; and intersession). NCOE provides programming to TK-8th grade students directly operating the COOL School and ACE programs at 10 school sites in Napa County. We partner with the Boys and Girls Club of Napa to support programming at 5 additional sites in Napa. We also partner with the Boys and Girls Club of Calistoga/ St Helena to provide programming at 5 Up Valley sites. Expanded Learning programs are offered until 6PM each day and are available to all students, regardless of family income level. Additionally, 30 days of intersession programming (during school breaks) are available and open from 8AM-6PM. Our programs offer a balance of academic intervention and enrichment plus physical activities throughout the regular school year and summer. We pride ourselves on delivering engaging programming that supports student growth by following the 12 after school quality standards.

There are numerous organized sports programs operated by groups outside the school system that include soccer, baseball, and tennis, among others. An issue with expanding these programs, or even keeping them alive, is the lack of available land for suitable fields. While the school districts may have suitable property, there are issues of safety, liability, school district priority, and supervision that make the districts reluctant to open them to outside groups after school, on weekends and in the summer. Purchasing land in Napa County is prohibitively expensive, and there is often resistance by nearby residents of any identified property to the additional noise, traffic, and litter that turning empty fields into sports arenas for children may bring. We hope that by gathering all relevant parties to a meeting on September 5 we can develop a plan to overcome the resistance. Additional opportunities for engagement in afterschool activities might take place in the public libraries, which may be able to offer programs that will bring more children to organized activities, and businesses may be willing to offer additional internships, job shadows, or employment opportunities in the service of reducing the allure of gangs.

R4. By December 31, 2024, Napa Valley Unified School District and Napa County Office of Education establish a bi-annual meeting between the Napa Valley Unified School District, Napa County Office of Education and business community organizations such as Rotary, Elks, Moose, Napa Chamber of Commerce, and the Napa County Hispanic Chamber of Commerce to create job opportunities, internships, and training for credits.

Napa Valley Unified School District (NVUSD)

The Superintendent, administrative team, and NVUSD Board of Education Trustees leverage various opportunities to engage with the local agencies and organizations when possible and as necessary. For example, and most recently, the district engaged in a yearlong process to produce its 15-year strategic vision (Vision 2040) and 2024-2029 action plan where community members, from a variety of local organizations, were invited to participate and provide feedback on its development. In fact, the district gathered approximately 70,000 data points through this yearlong engagement process that informed the development of the vision and plan. The district leverages and appreciates many opportunities such as this one, to proactively engage and

partner with local agencies and community-based organizations while it aims to continuously improve the school system for all students.

In the 2023-2024 school year, the district launched its first industry advisory for the Agriculture Science Innovation Program, where industry experts consult with District personnel to help ensure that we better prepare students for the 21st century workplace. We have approximately 15-20 industry and community partners who advise District staff on current industry standards. Additionally, NVUSD staff established foundational partnerships with economic, workforce and educational partners, such as the Economic Development Division of Napa, Workforce Alliance of the North Bay, Yountville and Napa Chamber of Commerce during the 2023-2024 school year. The Executive Director of the Workforce Alliance of the North Bay is a member of the NVUSD College and Career Readiness Leadership Team that meets monthly.

NVUSD will formalize these relationships through the development and launch of the Economic, Employment, Education Collaborative (“E3 Collaborative”). The E3 Collaborative brings industry partners, commerce, workforce, K-14 education together in support of a shared vision to create a talent pipeline in high wage, high demand local and regional industries and support students' career goals.

Napa County Office of Education (NCOE)

The Napa County Office of Education launched the Napa County Collaborative (NCC), in 2022, a regional partnership composed of K-12 partners, higher education, local government, business and community partners. The committee formed to align career readiness and workforce development with the goal of building a relationship infrastructure for ongoing work together. By braiding our approaches and combining resources we will meet the needs of our region and expand diverse opportunities for students. The NCC meets bi-monthly and hosts a yearly meeting to review CTE pathways and labor market information as well as make suggested changes to curriculum and equipment that meets labor market needs. We will continue to expand this work, incorporating additional community partners and ensuring we are addressing the needs of all students with engaging hands-on opportunities and internships. A new opportunity has become available to introduce middle school students to trade careers such as electrical, plumbing, HVAC, welding, and others. A non-profit established by former State Superintendent of Public Instruction Tom Torlakson will provide field trips to eighth graders, so that they can learn about the opportunities in these careers, including apprenticeships, while they are studying to learn the trade so that they leave after completing their studies with a certification AND a bank account, instead of debt accrued during 4 or more years of college. This is an attractive option for many students and families, and an option they may not be aware of. We piloted this program in the spring by taking 7th and 8th graders from Howell Mountain and Pope Valley to the electrical apprenticeship program in Napa. The students were very excited about being there, and they left with a great deal of information about the program and the salaries earned by certified electricians! The directors of these apprenticeship programs have offered to speak to parent groups so that parents understand the economics of being certified in a trade, so that the parents don't automatically discourage their children who express interest in these career fields.

We appreciate this recommendation, as it will bring in employers of small businesses, who may not have been involved when we try to develop internships. This will open up a greater variety of career areas as well.

R5. By September 30, 2024, the Napa County Board of Supervisors and Napa City Council identify financial resources to support community efforts to help families in need.

Napa City Council

This recommendation requires further analysis during the City's annual budget process. The recommendation is not clear on which programs named in the Grand Jury report require additional financial support from the City of Napa. Additionally, the City's budget is adopted on a fiscal year (July 1-June 30) basis. Requests for expanded or new programming would be best identified through the established budget process which will begin again in early 2025 with adoption of the fiscal year 2025-26 budget by the City Council in June 2025. The City of Napa can be immediately supportive of existing programs through additional communication via the Youth Services Bureau of the Napa Police Department, the School Resource Officers (SROs), Napa Police Department's Special Enforcement Unit (SEU), Homeless Intervention Coordinator, and the City of Napa's various social media platforms.

Napa County Board of Supervisors

The recommendation has been implemented.

In addition to implementing the recommendation, further analysis is required.

Throughout the year, Napa County and the State of California may develop additional financial resources to support families in need.

Below is a current list of resources available to help families:

1. **CalWORKS:** Temporary Cash assistance to eligible families with or expecting children
2. **General Assistance:** Short-term financial assistance in the form of a loan for low-income residents without children
3. **Cash Assistance Program for Immigrants (CAPI):** Cash assistance for aged, blind, or disabled non-citizens who are not eligible for SSI/SSP solely due to their immigration status
4. **Medi-Cal:** Medical assistance program for low-income individuals that offers free or low-cost health coverage for children and adults
5. **Covered California:** For persons not eligible to Medi-Cal, there is financial assistance through Covered California
6. **County Medical Services Program:** Limited-term health coverage for uninsured low-income adults between ages 21-64 who are not eligible for Medi-Cal or Covered California
7. **CalFresh:** Supplemental monthly food benefits to assist low-income households
8. **CalWORKS Housing Program:** Assists CalWORKS families that are homeless or at risk of losing their housing, obtain sustainable housing
9. **Bringing Families Home:** Assists Child Welfare Services families that are homeless or at risk of losing their housing to obtain sustainable housing

10. **WIC:** Nutrition program that helps individuals who are pregnant and/or have children up to age 5
11. **Refugee Cash Assistance:** Refugee Cash Assistance is available to certain groups and is available for up to 12-months from date of admission to the U.S.
12. **CalFresh Market Match:** Doubles benefits with using CalFresh at local Farmers Markets
13. **Food Banks:** The CANV Food Banks provides nutritious food to low-income individuals throughout Napa County
14. **Free Produce Markets:** Free produce markets at various locations throughout the month providing farm fresh produce
15. **CANV Silver Fox:** Provides food to low-income residents over 60 years of age
16. **Meals-On-Wheels:** Delivers meals to homebound seniors
17. **Congregate Lunch Sites:** Napa Senior Center, South Napa Shelter, and the Salvation Army provide congregated lunch and/or grab and go meals on various days
18. **Napa County Resource Guide 2023:** Community Resources available to workers to provide customers as needed.

The Board of Supervisors agrees with the Grand Jury's points regarding the impact of poverty as a significant factor influencing gang activity. Further work is needed to partner with local municipalities on housing, public safety support and addressing issues such as stress and poverty to help families create a welcoming and safe environment free of gang activity. The Board of Supervisors commends the Grand Jury for its work. However, the Board would like to note that the report did not appear to include interviews with current or former gang members. Individuals with lived experience with gangs could have provided valuable insights into addressing this ongoing community concern.

The Board of Supervisors would also like to request that Grand Jury's reports note the source of their facts. While the Board understands the confidentiality of Grand Jury interviews, the sources of the Grand Jury's facts can be useful to further understanding the report's subject matter.

R6. Beginning July 1, 2024, the Napa County Board of Supervisors and Napa City Council support legislation to roll back decriminalizing drug and theft crime.

Napa City Council

This recommendation will not be implemented because it is not reasonable.

While there may be specific legislative efforts related to strengthening drug and theft crime laws that the city chooses to support, it is unreasonable to have a blanket statement of support for legislation without first reviewing proposals. The city is guided by both Policy Resolution R2019-083 and an annually adopted Legislative Platform to guide the process for supporting or opposing legislation or other legislative actions.

For example, in May 2024 the city sent letters of support for AB 1772, AB 2934, AB 1960, AB2814, AB 3209, SB 1242, AB 982, AB 1802, AB 1972 and other legislation strengthening organized retail theft enforcement and penalties. These letters of support were sent only after careful consideration of the impacts to the City of Napa and its residents, as well as

conformance with R2019-083 and the 2024 Legislative Platform. The city would similarly review and act in accordance with those policy guidance documents for any support or opposition of future legislation proposing roll backs to decriminalizing drug and theft crime.

Napa County Board of Supervisors

The recommendation requires further analysis.

The Board took several positions in support of legislation to increase penalties for the possession or distribution of fentanyl in 2023. In December 2023, the Board of Supervisors adopted a legislative and regulatory platform setting its priorities for 2024. In addition to emphasizing the protection of victims' rights, the Board focused on youthful offenders: "Napa County supports the overarching goal of providing early interventions to reduce the causes of crime among individuals under the age of 26. The County should nonetheless retain local authority to impose appropriate consequences when early interventions prove ineffective." This language covers the recommendation specific to drug and theft crimes and other legislation addressing youth crime and reducing repeated instances of victimization, including by theft. For 2024 and into the future, implementation of this recommendation will require ongoing analysis of existing and future legislation. Based on the Board's direction set forth above, staff currently track proposals related to theft and drug crimes introduced in the Legislature. The legislative process in California is ongoing for the 2024 session. Staff continue to analyze relevant measures based on Board direction and provide updates to the Board as appropriate. The Board will consider this analysis when formally taking positions on legislation relevant to decriminalization drug and theft crimes.

Further analysis of proposed measures will be required to implement this recommendation. For this reason, the Board anticipates retaining similar language in future legislative and regulatory platforms. The Board and staff will monitor future legislative proposals related to the decriminalization of drug and theft crime, conduct analysis, hear staff recommendations, and take positions as it finds appropriate.

R7. By December 31, 2024, the Napa Valley Unified School District and the Napa County Office of Education strengthen the current stakeholder task force (law enforcement and schools) including non-profits which specialize in gang prevention and intervention and local industries.

Napa Valley Unified School District (NVUSD)

The School District is aware of the recent decision by the City of Santa Rosa to relaunch its gang crimes team in 2023 to curb street violence and understands from recent incidents in our own community, as well as from the conclusions of this Report, that gang violence is on the rise in our county. However, the district believes that the strengthening of the Gang Violence Task Force, which was initiated in the early to mid-2000's, is best served by law enforcement, not the schools. While we are happy to participate in the work of the task force, as a school district, our primary objective is not to resurrect or "strengthen" a gang task force, but to educate children. Below, we have listed the existing partnerships that we have with law enforcement and other community groups to address safety concerns and gang prevention in our schools.

Collaborative Partnerships with Law Enforcement Agencies & Community Groups

The district has extensive collaborative partnerships with law enforcement agencies across the county, including with the Napa County Sheriff Department, American Canyon Police Department, City of Napa Police Department, the Napa County Probation Department as well as with the District's School Resource Officers, the Napa County Office of Education, mental health advocates and experts, school counselors, and social workers. NVUSD hosts School Law which is a monthly meeting between NVUSD Student Services Staff and NPD and ACPD to support ongoing communication and partnership.

In addition, the district consults with numerous other community experts in an effort to address key issues facing our students and to provide additional resources and support for them.

Some of those key partnerships include:

1. **FOCUS Program:** The district participates in the Focusing on Children Under Stress ("FOCUS") Program, led by the Napa County Office of Education, which supports children who may have experienced trauma, including being victims or witnesses of violence such as gang-related incidents. This program enhances communication between law enforcement and other first responders, schools, and community-based organizations ("CBOs"). Law enforcement and other first responders initiate notifications that are sent to designated school officials and include only the name and school of the student, without disclosing specific details of the incident. This process enables the monitoring of any potential effects on the student and ensures that appropriate support is provided as needed.
2. **411 Tip Line:** The district also collaborates with law enforcement to manage the anonymous tip texting line, Tip 411. This service allows students and others to confidentially report suspicious activities, such as bullying, gang related acts such as planned fights, graffiti tagging, or bringing weapons on school grounds. Additionally, the district utilizes a digital footprint program to evaluate and address students who may pose a threat to themselves or others, ensuring that any incident is handled with utmost seriousness.

District Coordinator of Safety & Emergency Services

The School District has appointed a full-time Coordinator of Safety & Emergency Services, who will actively collaborate with law enforcement and first responders to develop comprehensive emergency response protocols and safety measures to ensure school security. The Coordinator is working closely with the Superintendent and leadership to establish a district-wide incident command team, which will provide support to individual school incident command teams during emergencies and crises and facilitate internal communication within the District. Additionally, the Coordinator will oversee the support and implementation of comprehensive school safety plans, conduct safety assessments, and provide training and support to ensure preparedness. These efforts also include participation in a county-wide initiative aimed at strengthening support and response relationships among all six school districts, law enforcement, and first responders, fostering a robust countywide collaboration.

Further efforts led by the Coordinator will involve the establishment of school multidisciplinary teams to conduct behavioral threat assessments. Behavioral threat assessments are evaluations designed to identify individuals who may pose a threat of violence and to intervene

with appropriate resources to prevent such violence. To ensure these assessments are unbiased, the teams will comprise individuals with diverse backgrounds and expertise across various disciplines. The goal of these assessments is to detect when an individual may be on a path towards violence and to guide them onto a new, positive path by providing necessary support and resources, ultimately preventing violence in schools.

Napa County Office of Education (NCOE)

NCOE has created or is connected to several programs and coalitions that focus on prevention and intervention, but we agree with the recommendation and the need to expand and focus our efforts. To address school climate and safety, NCOE created a network called Napa Connection and Resilience to Empower Students ("CARES") that unites non-profits, Local Education Agencies ("LEAs"), and Community-Based Organizations ("CBOs") to address the needs of Napa's youth through holistic, wraparound services. This initiative facilitates effective communication between the school districts and multiple agencies, resulting in streamlined and increased access to services for youth and their families. By providing individualized support through an intensive case management approach, Napa CARES enhances early intervention and violence prevention. This is achieved by offering youth and families facing challenges comprehensive services tailored to their unique situations.

NCOE has also brought the FOCUS Program to Napa County after seeing its success in other areas of the state. The Focusing On Children Under Stress ("FOCUS") Program supports children who may have experienced trauma, including being victims or witnesses of violence such as gang-related incidents. This program enhances communication between law enforcement and other first responders, schools, and community-based organizations ("CBOs"). Law enforcement and other first responders initiate notifications that are sent to designated school officials and include only the name and school of the student, without disclosing specific details of the incident. This process enables the monitoring of any potential effects on the student and ensures that appropriate support is provided as needed, while maintaining student and family confidentiality.

Additionally, the CATALYST Coalition was formed in 2005 as an answer to the higher- than-average youth substance use rates in Napa County. CATALYST focuses on reducing and preventing underage alcohol, marijuana and tobacco use in Napa County with the collective strengths, expertise, and engagement of our broad collaborative of interested community members. Community members meet and collaborate on ways to prevent youth substance use in Napa County, including activities for Take Down Tobacco, Red Ribbon Week, Alcohol Awareness Month, student wellness fairs, Social Host Awareness campaigns, substance use treatment, counseling, parent support group and much more. We also partner closely with the UpValley Family Centers to do this work, as well as the Napa Opioid Safety Coalition to inform parents and students about the dangers of even casual drug use. As our work continues to evolve, we have developed two spin-off coalitions-Open Doors and Napa CARES. While focused on student wellness efforts, these groups are creating access to student and family support.

Napa County Office of education also has connections to several other groups who may be able to support these efforts. Although not directly related to gang involvement, a newly formed group called Pro-Inclusion Napa, whose aim is to reduce hate, is interested in becoming part of our task force. They have had students develop posters to counter the hate messages that have been seen around the county, and these posters were displayed in City Hall from July 2 through August 8th. Perhaps we can redirect some students to join the "Kindness" gang, and work with students in our elementary and middle schools to develop anti-hate campaigns.

R8. By September 30, 2024, the City of Napa Police Department create a succession plan for the Community Service Officer role in the Juvenile Diversion Program, including program expansion.

City of Napa

This recommendation will not be implemented because it is not reasonable.

The City of Napa Civil Services Rules govern how vacancies are filled and require a thorough, fair and competitive process, and therefore the City cannot pre-designate a replacement for any classified position. However, the City of Napa appreciates the Grand Jury's recognition of the importance of continuity in the Community Service Officer role in the Juvenile Diversion program and has created methods to document processes and procedures, and ensure that all program staff are knowledgeable about the services provided. Further, the City of Napa and the Police Department are supportive of professional growth for all employees and have expanded access to internal and external development trainings and will continue to do so to allow for multiple staff to seek promotion or transfer into the Juvenile Diversion Program as positions become available.

R9. By December 31, 2025, the Napa County Sheriff, the City of Napa Police Department, the City of St. Helena Police Department, the City of Calistoga Police Department, the District Attorney's office and the Napa County Probation Department create an integrated data collection system to improve the efficiency of trend monitoring associated with gangs and gang crimes.

City of Napa

This recommendation requires further analysis.

With the dissolution of the CALGangs data system (AB90 - 2017), each law enforcement agency in Napa County now maintains their own data on criminal behavior in each community. Currently, Napa Sheriff's Office and Napa Police Department share a records management system (Mark43) that allows law enforcement staff to see unrestricted criminal data. These agencies are the larger agencies in our County and account for most of the criminal and gang related activity. Other agencies maintain their own records, but information is also shared among all agencies as needed.

By October 1, 2024, the City of Napa Police Department will collaborate with partners at the Napa Sheriff's Office, St. Helena Police Department, Calistoga Police Department, District

Attorney's Office and Napa County Probation to review current data collection systems and develop a joint recommendation on options for replacement or improvements to assist law enforcement in monitoring gang activity trends. The Police Chief will report outcomes of this collaborative effort to the Napa City Council.

Napa County Sheriff and District Attorney

The District Attorney and Sheriff will not be able to implement this recommendation.

Creating an "integrated data system" for the purposes described by the Jury would meet the definition of a "shared gang database" as described in California Penal Code 186.34 (a) (4) and therefore trigger all of the restrictions and limitations created by the 2017 bill that became law, AB-90, including control from the California Department of Justice.

Further, it would fall under Part 23 of Title 28, Code of Federal Regulation which contains the onerous implementing standards for operating multijurisdictional criminal intelligence systems. California Penal Code section 186.34(c) (1) creates additional burdens on law enforcement wishing to utilize a shared gang database, including the requirement that, before designating or identifying a person in the database, the local law enforcement agency must "provide written notice to the person, and shall, if the person is under 18 years of age, provide written notice to the person and the person's parent or guardian, of the designation and the basis for the designation[.]" Each agency must also provide the person information on how to petition to have their information removed from the database. The statute additionally sets forth provisions related to information requests by designated persons as well as mandatory agency responses, including time limitations for agency response.

The administrative burdens and bureaucratic process of running such a system would place the agencies included by the Jury's recommendation in a costly and time-consuming endeavor that would be sure to create significant "intelligence gaps" of information, which defeats the purpose identified by the Jury. To put it simply, maintaining a legal shared gang database under the laws and regulations as they are today is a much more regulated, complicated and onerous task than it was in decades prior.

As mentioned in our response to Finding 7, however, the Napa County law enforcement community is relatively small and the relationships are well established, making collaboration and resource sharing an asset during any gang related criminal investigation. Like the Jury, the Napa County Sheriff's Office and District Attorney's Office are concerned about gang activity in Napa County. We are dedicated to addressing the issue of criminal gang activity, including that which involves Napa County youths, as well as to sharing information with all agency partners.

Napa County Probation Department

The recommendation will not be implemented because it is not warranted or is not reasonable. While Napa County Probation is dedicated to community safety and rehabilitation of offenders, legislative changes have shifted the landscape of data collection specific to gang activity. These changes include the dissolution of the CALGangs data system in 2017 with the passage of AB 90. In addition to dissolving CALGangs, AB 90 imposed increased restrictions and limitations on

data collection. An integrated data system, as recommended, is subject to the provisions of Penal Code Section 186.34(a)(4) and Part 23 of Title 28 of the Code of Federal Regulation, which aim to ensure the protection of constitutional rights (civil rights and civil liberties) and further an individual's reasonable expectation of privacy. The current laws and regulations require significant costly systems and procedural burdens that would be challenging to implement.

Napa County is unique in its collaboration between departments. Our law enforcement departments have built solid relationships over time that allow for effective communication and partnerships. Napa County Probation has a dedicated gang officer in both its adult and juvenile probation units, focusing on the accountability and rehabilitation of known gang offenders. These officers work in concert with local law enforcement regularly to share information, address issues and concerns that arise, and communicate about trends in gang activity. The Napa County Probation Department is grateful to our local law enforcement agencies, who regularly collaborate and participate in fieldwork with probation officers to enhance community safety as it relates to gang activity.

The Board of Supervisors agrees with the Chief Probation Officer.