

This document is an extract of a larger publication.

civilgrandjury.org is a project of UnGovr.org, a US-based 501(c)(3) nonprofit dedicated to government transparency and public accountability.



Jails and Holding Facilities **65**

Summary of Findings and Recommendations

Respondents:

Cindy Gustafson, Chairperson, Placer County Board of Supervisors
Jake Chatters, Court Administrative Officer, Placer County Superior Court
Wayne Woo for Devon Bell, Sheriff, Placer County Sheriff's Office

Juvenile Detention Facilities **75**

Summary of Findings and Recommendations

Respondents:

Rustin Banks, Chief, Rocklin Police Department

Truckee Tahoe Airport District **79**

Summary of Findings and Recommendations

Respondents:

Kathryn Rohlf, President, Board of Directors, Truckee Tahoe Airport District

Continuity and Accountability **83**

Summary of Findings and Recommendations

Respondents:

William Kahrl, Chairperson, Newcastle Fire Protection District
David Wiltsee, President, Midway Heights County Water District
Cheryl Hotaling, Chairperson, Penryn Fire Protection District
Peter Hills, President, Placer Hills Fire Protection District
Devon Bell, Sheriff, Placer County Sheriff's Office
Jim Henderson President, Talmont Resort Improvement District
Max Bailey, President, Heather Glen Community Services District
Gordon Ainsleigh, Chairperson, Auburn Area Recreation & Park District

City of Colfax - Citizen Complaint Process

The 2021-2022 Placer County Grand Jury received a citizen complaint alleging “harassment,” “bullying,” and “slander” by a City of Colfax elected official as described by the complainant on their completed Placer County Grand Jury Confidential Complaint Form. The citizen first addressed these concerns with the Placer County Assistant to the Undersheriff, was directed to the Colfax city manager, and then told to bring the concern to city council members or the grand jury. This was also detailed on the complainant’s grand jury complaint form.

California Penal Code § 919(c) states, in part, “The grand jury shall inquire into willful or corrupt misconduct in office of public officers of every description within the county.” The grand jury determined after interviews with the complainant and witnesses that the alleged behavior did not rise to the level of “willful or corrupt misconduct.” As a result of information uncovered in the course of this investigation, the grand jury instead focused on the city’s complaint process and not the alleged misconduct activity by any public official.

Findings

The grand jury found that:

- F1:** The City of Colfax has an incomplete complaint process.
- F2:** The City of Colfax does not provide training on its complaint process to city employees.
- F3:** The Colfax City Complaint Form is not easily accessible on the City of Colfax website and it is not clear on what happens to the complaint once filed.
- F4:** The city manager stated that he lacked knowledge of the city’s citizen complaint process, as he disclosed in his interview with the grand jury.

Recommendations

The grand jury recommends that:

- R1:** By October 1, 2022, the city manager and other City of Colfax officials shall review and publish documented policies and processes on managing citizens’ complaints.
- R2:** By October 1, 2022, the city shall provide training to management staff and city officials on the citizen complaint process and their responsibilities on how to handle complaints.
- R3:** By October 1, 2022, the City of Colfax shall make the complaint form and instructions easily accessible and available in a drop-down menu on the city’s main web page.

- R4:** By November 1, 2022 the Colfax City management will communicate the new complaint process and inform Colfax citizens about the process and how to file a complaint.
- R5:** By November 1, 2022, all complaints shall follow a written complaint process utilizing the confidential complaint form.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing bodies:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Wes Heathcock City Manager City of Colfax P.O. Box 702 Colfax, CA 95713	R1, R2, R3, R4, R5	October 1, 2022
Trinity Burruss Mayor City of Colfax P.O. Box 702 Colfax, CA 95713	R1	September 1, 2022



P. O. Box 702, Colfax, CA 95713

October 3, 2022

Barbara Ferguson
Madam Foreperson
Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RE: City of Colfax Citizen Complaint Process Response

Dear Ms. Ferguson:

The City of Colfax appreciates the opportunity to address the Grand Jury citizen complaint recommendations. Notably, the 2021 citizen complaint process the Grand Jury reviewed meets the city's guidelines for the public ability to file citizens complaint. However, the City of Colfax considers the Grand Jury recommendations as an opportunity to enhance the citizens complaint process. Please note the following Grand Jury recommendations and the City of Colfax action taken to address the guidance:

R1: By October 1, 2022, the city manager and other City of Colfax officials shall review and publish documented policies and processes on managing citizens' complaints.

The City of Colfax reviewed the citizen complaint policies on September 22, 2022. The City of Colfax citizen complaint policy has been posted to the City's website.

R2: By October 1, 2022, the city shall provide training to management staff and city officials on the citizen complaint process and their responsibilities on how to handle complaints.

The City of Colfax provided training for the citizen complaint process on September 22, 2022. The training included receiving complaints, action requirements, follow-up, and closure process.

R3: By October 1, 2022, the City of Colfax shall make the complaint form and instructions easily accessible and available in a drop-down menu on the city's main web page.

The City of Colfax has added the complaint form and instructions to the city's main web page on the Forms and FAQ's drop down menu, which improves the community accessibility. <https://colfax-ca.gov/forms-and-faqs/confidential-complaint-form/>

R4: By November 1, 2022 the Colfax City management will communicate the new complaint process and inform Colfax citizens about the process and how to file a complaint.

The City of Colfax will send out the complaint policies, instructions, and the form through our

Ph: (530) 346-2313
Fax: (530) 346-6214

Web: www.colfax-ca.gov
info@colfax-ca.gov

P. O. Box 702, Colfax, CA 95713

standard listserv email notification by November 1, 2022.

R5: By November 1, 2022 all complaints shall follow a written complaint process utilizing the confidential complaint form.

The City of Colfax implemented the guidelines of the enhanced written complaint process directly after the training on September 22, 2022. The City of Colfax will follow the enhanced citizen' complaint process.

Again, the City of Colfax appreciates the opportunity to improve the transparency with the citizens of the community through the Grand Jury's recommendations. Please let us know if you have any additional contributions to the interactive discussion.



Wes Heathcock
City Manager

cc: Trinity Burruss, Mayor
Marnie Mendoza, Mayor Pro Tem
Joe Fatula, Councilmember
Sean Lomen, Councilmember
David Ackerman, Councilmember

Ph: (530) 346-2313
Fax: (530) 346-6214

Web: www.colfax-ca.gov
info@colfax-ca.gov

Cybersecurity - Is Placer County Prepared for Cyber Threats?

Government entities and private businesses face the daily risk of cyber-attacks. In the Sacramento region, both the Lodi School District and Sierra College experienced system shutdowns in 2021 due to unauthorized access with resulting sabotage. The Placer County Grand Jury investigated the exposure that Placer County information systems might be facing. The grand jury found that the Placer County Information Technology (PCIT) department has an excellent program to protect their information systems. The effort is well staffed and well managed. The grand jury did identify some improvements that should be evaluated for adoption.

Findings

The grand jury found:

- F1:** Attendance at the quarterly meetings of the Security Working Committee is not a priority for all departments, and attendance is not 100 percent. As a result, strategies developed and implemented by the committee are not as robust as they could be.
- F2:** There is no formal requirement for report updates by the Security Working Committee to the Leadership Committee, resulting in a lack of prioritization by county departments and potential cybersecurity weaknesses.
- F3:** Placer County data, infrastructure, and applications are well protected from cybersecurity attacks.

Recommendations

The grand jury recommends:

- R1:** By October 1, 2022, the County Executive Officer shall create a policy requiring all departments to send a representative to all Security Working Committee meetings. If the department designated representative has a conflict, a substitute should be sent to the committee meeting.
- R2:** By November 1, 2022, the Chief Information Officer shall create a policy to require that the Chief Information Security Officer provide semiannual updates to the Leadership Committee on cybersecurity. These two semiannual updates should include a report on attendance to the quarterly meetings. In this way, the department executives would be confident that their department's concerns were represented in the Security Working Committee quarterly meetings.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing bodies:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Jane Christenson Acting County Executive Officer 175 Fulweiler Ave. Auburn, CA 95603	R1	October 1, 2022
Jarrett Thiessen Chief Information Officer 3091 County Center Dr. Suite 160 Auburn, CA 95603	R2	October 1, 2022



RECEIVED

SEP 06 2022

PLACER COUNTY
GRAND JURY

August 23, 2022
Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

Re: Grand Jury Final Report – Cyber Security: Is Placer County Prepared for Cyber Threats?

Dear Grand Jury,

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the *Grand Jury Final Report – Cyber Security: Is Placer County Prepared for Cyber Threats?*

FINDINGS

I agree with the findings F1, F2, F3.

RECOMMENDATIONS

R1. By October 1, 2022, the County Executive Officer shall create a policy requiring all departments to send a representative to all Security Working Committee meetings. If the department designated representative has a conflict, a substitute should be sent to the committee meeting.

In response to Recommendation #1, the Security Working Committee (SWC) charter was modified to include language requiring every County department to include a representative at the quarterly SWC meetings, per the County Executive Officer. The Leadership Committee reviewed and approved the SWC charter changes on July 28, 2022.

Sincerely,

Jane Christenson, Acting County Executive Officer
Placer County

Cc: Placer County Board of Supervisors
Karin Schwab, Placer County Counsel



SEP 03 2022

PLACER COUNTY
GRAND JURY

August 23, 2022
Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

Re: Grand Jury Final Report – Cyber Security: Is Placer County Prepared for Cyber Threats?

Dear Grand Jury,

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the *Grand Jury Final Report – Cyber Security: Is Placer County Prepared for Cyber Threats?*

FINDINGS

I agree with the findings F1, F2, F3.

RECOMMENDATIONS

R2. By November 1, 2022, the Chief Information Officer shall create a policy to require that the Chief Information Security Officer provide semiannual updates to the Leadership Committee on cybersecurity. These two semiannual updates should include a report on attendance to the quarterly meetings. In this way, the department executives would be confident that their department's concerns were represented in the Security Working Committee quarterly meetings.

In response to Recommendation #2, the Security Working Committee (SWC) charter was modified to include language requiring semi-annual cybersecurity updates to the Leadership Committee including a report on attendance for the quarterly SWC meetings. The SWC charter also now requires every County department to include a representative at the quarterly SWC meetings. The Leadership Committee reviewed and approved the SWC charter changes on July 28, 2022.

Sincerely,

Jarrett Thiessen
Jarrett Thiessen (Aug 24, 2022 11:58 PDT)

Jarrett Thiessen, Chief Information Officer
Placer County

Cc: Placer County Board of Supervisors
Karin Schwab, Placer County Counsel



Homelessness in Placer County

In Placer County, on any given night, approximately seven hundred unhoused men, women, and children sleep in tents, cars, shelters, or on sidewalks. Point-in-time (PIT) reports, together with Placer County Health and Human Services (HHS) data, indicate that the majority fall into the category of chronic homelessness of one year or more.

Since 2019, the DeWitt Center in Auburn has been home base for a group of individuals living on these county owned grounds. This tent encampment is home to approximately one-hundred men and women, and thirty pets. The impromptu campground consists of over sixty occupied informal tent-like homesteads, twenty abandoned tents, five porta-potties, a dumpster, mounds of trash, used drug paraphernalia, and deposits of human and animal waste. The DeWitt Center is also the headquarters for county services such as HHS and The Welcome Center, as well as the non-profit program The Gathering Inn Mid-Placer's one-hundred bed shelter (currently housing ninety-two due to COVID-19 restrictions). Placer County Animal Services (PCAS) is located less than a half mile away. Although the DeWitt Center is the focal point of this investigation, it is an indicator of a county-wide problem. The grand jury set out to investigate the challenges experienced by the homeless and the barriers for individuals entering shelters and utilizing services available to them.

Findings

The grand jury found:

- F1:** There is no single entity, department, or individual providing oversight and leadership in Placer County for the homeless issue resulting in uncoordinated or overlapping services.
- F2:** Placer County officials were repeatedly unable to provide the grand jury with requested detail and information about the homeless problem, resulting in a lack of transparency.
- F3:** No Placer County official was able to provide the grand jury with accurate statistics related to costs, funding, and population of the homeless, making analysis of the homeless issue difficult.
- F4:** The Placer County Board of Supervisors allocated a \$195,000 contract with Moore Iacofano Goltsman to provide facilitation, planning, and technical assistance to a regional workgroup. Despite repeated requests for information gathered by the consultants, the grand jury was refused access to the draft report, revealing a lack of transparency.
- F5:** Martin v. Boise mandates that campers cannot be removed from their place of encampment if there are no adequate shelters available to house them, thus facilitating continued growth of hazardous encampments on county property.

- F6:** The creation of low barrier shelters would fulfill the requirements of Martin v. Boise and the Placer County Housing Element 2021 – 2029, HE-41. Low barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.
- F7:** A local non-profit entity proposes a facility that, if approved, might address some of the needs of the homeless in Placer County.
- F8:** The State of California Assembly Bill 2630 if passed, would require all cities and counties to declare all homeless funds received and how those funds were spent, which would force Placer County executives to be transparent about funding received and spent.
- F9:** The approved camping ordinance is inadequate in discouraging the continued use of encampments. As written, the “clean and clear” provision will allow the campers’ homesite to be improved with no cost or responsibility placed on the camper. Allowing the campers to remain without accountability deters them from seeking help through county services.
- F10:** The passing of this revised camping ordinance does not resolve the issue of how to reduce the number of campers and encampments in Placer County.
- F11:** Campers migrate to Placer County due to the lax camping ordinance. Only 55-60 percent of the campers in the PCGC encampment at the DeWitt Center are from Placer County, placing a burden on local taxpayers and public safety.
- F12:** The DeWitt Center encampment is rampant with crime including assaults, batteries, sales and usage of narcotics, domestic violence, and possession of deadly weapons, creating an unsafe environment.
- F13:** Not all homeless individuals make the choice to accept support services or enter shelters due to mental health or behavioral anomalies.
- F14:** There is a lack of leadership, responsibility, and accountability among Placer County officials in dealing with the homeless situation.
- F15:** The Placer County Sheriff’s Office Homeless Liaison Team is doing an effective job interacting with and controlling the situation at the DeWitt Center. The officers have excellent rapport and are caring and compassionate in dealing with the campers.
- F16:** The Placer County Sheriff’s Office Homeless Liaison Team would be strengthened with the addition of more deputies.
- F17:** All three of the previously contracted consultant reports, across nearly three decades and costing taxpayers hundreds of thousands of dollars, address the same issues and appear to have similar findings and recommendations, and have been ignored by previous and current county officials.

Recommendations

The grand jury recommends that:

- R1:** By January 1, 2023, Placer County Board of Supervisors shall designate a single homeless “czar” with the budget, authority, and resources to oversee the county’s services for the homeless. This position will provide leadership, oversight, and accountability in directing funds and resources allocated and expended for the homeless. This individual will report to the County Executive Officer.
- R2:** By January 1, 2023, the Placer County Board of Supervisors shall implement the provisions of proposed Assembly Bill 2630, requiring all unincorporated areas and cities in Placer County to be transparent on all funding received and expended on homelessness.
- R3:** By January 1, 2023, the Placer County Executive Officer shall create a transparent homeless expense report for the public. This report must include all county costs, expenses, and funding for all county programs relating to the homeless population. This report shall be published semi-annually on January 1 and July 1 of each year and shall be placed prominently on the county website.
- R4:** By January 1, 2023, and to meet the obligations of the Martin v. Boise decision and the requirements of the Placer County Housing Element 2021 - 2029, HE-41, the Placer County Board of Supervisors shall immediately seek and obtain funding to create low barrier shelters throughout Placer County.
- R5:** By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.
- R6:** By October 1, 2022, in compliance with of the Placer County Housing Element 2021 - 2029, HE-41, the Placer County Board of Supervisors shall seek out and approve a multi-service, including low-barrier, facility within Placer County.
- R7:** By January 1, 2023, the Placer County Board of Supervisors shall pass an effective and enforceable ordinance to manage and remove unsanctioned camping on Placer County property.
- R8:** By September 1, 2022, the Placer County Board of Supervisors and the Placer County Sheriff’s Office shall increase staffing and funding for the Homeless Liaison Team.
- R9:** By October 1, 2022, the Placer County Board of Supervisors shall compare and evaluate the two prior homeless consulting reports (2004 and 2015) with the current 2022 report to determine why little or no action has been taken on the previous and almost identical report recommendations. No further consultants should be hired or compensated until previous recommendations have been implemented.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing bodies:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Cindy Gustafson Chairperson Placer County Board of Supervisors 175 Fulweiler Avenue Auburn, CA 95603	R1, R2, R4, R6, R7, R8, R9	September 1, 2022
Devon Bell Sheriff Placer County Sheriff's Office 2929 Richardson Drive Auburn, CA 95603	R8	September 1, 2022
Jane Christenson Acting County Executive Officer Placer County Executive Office 175 Fulweiler Avenue Auburn, CA 95603	R1, R3	October 1, 2022
Dominick Casey City Manager City of Roseville 316 Vernon St Roseville, CA 95678	R5	October 1, 2022
Aly Zimmerman City Manager City of Rocklin 3970 Rocklin Rd Rocklin, CA 95677	R5	October 1, 2022
Sean Scully City Manager City of Lincoln 600 Sixth Street Lincoln, CA 95648	R5	October 1, 2022

John W. Dunlevy, Jr.
City Manager
City of Auburn
1225 Lincoln Way
Auburn, CA 95603

R5

October 1, 2022

Sean Rabé
Town Manager
Town of Loomis
P.O. Box 1330
Loomis, CA 95650

R5

October 1, 2022

Wes Heathcock
City Manager
City of Colfax
P.O. Box 702
Colfax, CA 95713

R5

October 1, 2022

County of Placer Board of Supervisors

175 FULWEILER AVENUE
AUBURN, CALIFORNIA 95603
530-889-4010 • FAX: 530-889-4009
PLACER CO. TOLL FREE # 800-488-4308

BONNIE GORE
District 1

ROBERT M. WEYGANDT
District 2

JIM HOLMES
District 3

SUZANNE JONES
District 4

CINDY GUSTAFSON
District 5



August 23, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RECEIVED

SEP 06 2022

PLACER COUNTY
GRAND JURY

Re: Grand Jury Final Report – Homelessness in Placer County

Dear Grand Jury,

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Homelessness in Placer County.

RESPONSES TO GRAND JURY FINDINGS

I agree with the findings numbered: F7, F10, F13, F15, F16.

I partially disagree with the findings numbered: F1, F6, F8, F11, F12.

I disagree wholly with the findings numbered: F2, F3, F4, F5, F9, F14, F17.

Finding No. 1: There is no single entity, department, or individual providing oversight and leadership in Placer County for the homeless issue resulting in uncoordinated or overlapping services.

I partially disagree with this finding. There is no single entity, agency, or individual that is solely responsible for addressing homelessness in Placer County—or any municipality—because homelessness is a cross-jurisdictional, multi-faceted issue that involves local, state, and federal government agencies, in addition to a myriad of private entities and agencies.

Within the scope of its jurisdiction, Placer County has dedicated considerable, coordinated resources to addressing homelessness and related issues through county-specific programs and services. These efforts involve multiple divisions, such as Health and Human Services, Probation, and the Sheriff's Office, to name a few. Collectively, these actions and the leadership of Placer County officials and staff have resulted in Placer County having one of the lowest rates of homelessness in California.

One example of Placer County's coordinated approach to providing services is reflected through its centralized gateway to housing resources. Individuals experiencing homelessness can call 1-833-3PLACER to determine eligibility for various housing programs.

E-mail: bos@placer.ca.gov – Web: www.placer.ca.gov/bos

Regarding regional coordination, Placer County is a member of the Homeless Resource Council of the Sierras (HRCS), the CA-515 Continuum of Care and a private nonprofit partnership working to ensure comprehensive, regional coordination of efforts and resources to reduce the number of persons who are homeless and the number of persons at risk of homelessness. The local Continuum of Care is the entity required by the U.S. Department of Housing and Urban Development to carry out certain responsibilities related to homelessness, including the management of the Homelessness Management Information System.

In addition, in September of 2020, Placer County convened the Regional Homelessness Ad Hoc Committee, a cross-jurisdictional body to develop strategic objectives, review emerging state and federal funding opportunities, and develop regional recommendations.

Finding No. 2: Placer County officials were repeatedly unable to provide the grand jury with requested detail and information about the homeless problem, resulting in a lack of transparency.

I disagree with this finding. Placer County is committed to transparency. Given the broad and multidisciplinary nature of the homeless issue, it may be challenging to ascertain aggregate financial or statistical information through the Grand Jury's confidential individual interview process.

Homeless expenditures in many communities, including Placer County, span multiple departments, funds, and grant programs from state and federal agencies. This is reflected in a multi-faceted response that covers the broad needs of homeless individuals from crisis intervention to mental and behavioral health services and ultimately to stable housing placement.

It appears much of the requested information is contained in public documents, most of which are available online. For example, fiscal information is often reflected in board-approved contracts, staff reports, and budget documents. Information regarding the homeless population is available in the 2022 Point in Time Count (PITC).

To provide some helpful information, the County has included several attachments with this response. The first attachment reflects Placer County budgeted funds directly and solely addressing homelessness. This data does not include costs associated with programs serving broader populations, including individuals with mental illness or substance use disorders. The second attachment is the 2022 PITC, which is also available online.

Finding No. 3: No Placer County official was able to provide the grand jury with accurate statistics related to costs, funding, and population of the homeless, making analysis of the homeless issue difficult.

I disagree with this finding. See response to Finding No. 2.

Finding No. 4: The Placer County Board of Supervisors allocated a \$195,000 contract with Moore Iacofano Goltsman to provide facilitation, planning, and technical assistance to a regional workgroup. Despite repeated requests for information gathered by the consultants, the grand jury was refused access to the draft report, revealing a lack of transparency.

I disagree with this finding. Moore Iacofano Goltsman's (MIG) draft report was a product of a cross-jurisdictional process and was released to the public on March 11, 2022, consistent with the understanding of the regional Ad Hoc Committee.

Finding No. 5: Martin v. Boise mandates that campers cannot be removed from their place of encampment if there are no adequate shelters available to house them, thus facilitating continued growth of hazardous encampments on county property.

I disagree with this finding. The finding of *Martin v. Boise* is more nuanced, and this area of law is constantly evolving as judicial rulings continue to be issued by courts. *Martin v. Boise* prohibited the criminalization of homelessness, absent practically available shelter. However, as the courts have affirmed, individuals do not have the right to indefinitely occupy public property. Public entities can require a homeless individual who is camping on public property to leave for a variety of reasons, even if shelter space is not practically available. As one example, encampments may generally be cleared due to health and safety concerns, upon proper notice and if seized personal property is stored. Placer County's ordinance allows encampments to be removed from public property, even if no shelter is publicly available, consistent with federal law.

Finding No. 6: The creation of low barrier shelters would fulfill the requirements of Martin v. Boise and the Placer County Housing Element 2021 – 2029, HE-41. Low barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.

I partially disagree with this finding. *Martin v. Boise* did not require the establishment of low barrier shelters. Housing Element Program HE-41 was related to zoning code amendments that would allow—but not require—emergency shelter, supportive housing, and related services for persons experiencing homelessness. Thus, neither *Martin v. Boise* nor Housing Element Program HE-41 impose affirmative requirements regarding low barrier shelters.

Low barrier shelters may resolve some of the homeless problems in Placer County, however some communities remain concerned about the implementation and impact of those shelters. Therefore, this issue requires additional analysis by the Regional Homelessness Ad Hoc Committee.

Finding No. 8: The State of California Assembly Bill 2630 if passed, would require all cities and counties to declare all homeless funds received and how those funds were spent, which would force Placer County executives to be transparent about funding received and spent.

I partially disagree with this finding, insofar as it implies Placer County is not being transparent about funding. See response to Finding No. 2.

In addition, Assembly Bill 2630 was not enacted in the California legislature due to the cost estimate (\$150,000 per jurisdiction) and due to the fact that it would be a duplication of effort because jurisdictions that apply for the Homeless Housing Assistance and Prevention (HHAP) Program will have prepared a report that meets the requirements of this bill.

Finding No. 9: The approved camping ordinance is inadequate in discouraging the continued use of encampments. As written, the “clean and clear” provision will allow the campers’ homesite to

be improved with no cost or responsibility placed on the camper. Allowing the campers to remain without accountability deters them from seeking help through county services.

I disagree with this finding. The ordinance as written is consistent with current federal law and provides flexibility to explore constructive solutions. As noted in response to Finding No. 5, individuals experiencing homelessness do not have the right to occupy public property indefinitely and encampments can be removed consistent with federal law. The Penal Code and other public health and safety regulations are still fully enforceable. The current ordinance reflects this. In addition, engagement in supportive services has increased since the ordinance's implementation.

Finding No. 10: The passing of this revised camping ordinance does not resolve the issue of how to reduce the number of campers and encampments in Placer County.

I agree with this finding. The ordinance is one part of a multi-pronged approach to address the needs of the unhoused and to mitigate the concerns sometimes created by the homeless community. Best practices suggest that building relationships with homeless individuals is the most effective way to engage them in services that help achieve changes in behavior.

Finding No. 11: Campers migrate to Placer County due to the lax camping ordinance. Only 55-60 percent of the campers in the PCGC encampment at the DeWitt Center are from Placer County, placing a burden on local taxpayers and public safety.

I partially disagree with this finding. The current ordinance allows the prohibition of camping on county properties with posted notice and 'clean and clears,' which appear to be the maximum enforcement abilities available under current federal law.

Respondent also notes that Dr. Marbut's report concluded that adult homelessness in Placer County is "homegrown." Dr. Marbut noted that 34% of individuals went to high school in Placer County; 50% of individuals have or had family in Placer County; 55% of individuals had a job in Placer County before becoming homeless; and 82% of individuals became homeless while living in Placer County.

As of August 2, 2022, approximately 30%, or 14 individuals out of 45 of the individuals currently camping on the Placer County Government Center, are from outside of Placer County. However, consistent with the Marbut report findings, many of those individuals report having family ties to Placer County.

Finding No. 12: The DeWitt Center encampment is rampant with crime including assaults, batteries, sales and usage of narcotics, domestic violence, and possession of deadly weapons, creating an unsafe environment.

I partially disagree with this finding. Since passage of the ordinance, installation of lights and cameras, and expanding coverage by the Homeless Liaison Team at the camp criminal activity reports have reduced.

Finding No. 13: Not all homeless individuals make the choice to accept support services or enter shelters due to mental health or behavioral anomalies.

I agree that in some instances, an unhoused individual may not accept services or enter a shelter, and sometimes that decision is due to mental health or behavioral issues.

Finding No. 14: There is a lack of leadership, responsibility, and accountability among Placer County officials in dealing with the homeless situation.

I disagree with this finding. See response to Finding No. 1.

Finding No. 15: The Placer County Sheriff's Office Homeless Liaison Team is doing an effective job interacting with and controlling the situation at the DeWitt Center. The officers have excellent rapport and are caring and compassionate in dealing with the campers.

I agree with this finding and note that this finding conflicts with Finding No. 12. In addition, the efforts on the Placer County Government Center are multidisciplinary. Staff from Probation, Health and Human Services, Environmental Health, and Code Enforcement are also doing an effective job assisting with the encampment on the Placer County Government Center.

Finding No. 16: The Placer County Sheriff's Office Homeless Liaison Team would be strengthened with the addition of more deputies.

I agree with this finding and note that various staffing teams involved in homeless outreach and response would be strengthened by additional staff resources, such as Code Enforcement, Probation, and Health and Human Services. As with all county programs and services, the need for staff resources must be balanced against available funding and other staffing priorities.

Finding No. 17: All three of the previously contracted consultant reports, across nearly three decades and costing taxpayers hundreds of thousands of dollars, address the same issues and appear to have similar findings and recommendations, and have been ignored by previous and current county officials.

I wholly disagree with this finding. The current shelter at the Placer County Government Center and the focus on chronically homeless through strengthening behavioral health services and supportive housing across the county for this population are all direct results of past consultant reports. Funding opportunities, legislation, and best practices have all evolved significantly over the past decade underscoring the importance of staying focused on current legislation and funding opportunities.

The "Placer Consortium on Homelessness and Affordable Housing: Ten Year Plan to End Homelessness in Placer County 2004-2014" referenced in the Grand Jury's report was the strategic plan for the countywide Continuum of Care. The Homeless Resource Council of the Sierras creates this plan on a regular basis, as is required of all CoCs to guide their approach. If desired, the county can request that HRCS provide the Grand Jury with copies of the current and past plans.

The Marbut report resulted in notable progress on several fronts: Most notably, the creation of the emergency shelter in North Auburn. In alignment with long-standing policies of the South Placer nomadic shelter and out of respect for community concerns, the mid-Placer shelter also excludes guests

who are intoxicated. Yet even with that policy and the doubling of the number of mid-Placer shelter beds from 50 to 100, the shelter has remained near capacity throughout most of its seven-year history. The shelter serves approximately 100 persons on a given night.

The Marbut report's focus on chronic homelessness also influenced the county's historic investments in this area over the last several years; most notably, supporting the \$20 million Whole Person Care pilot program that launched in 2017 and provided intensive case management to the most at-risk, chronically homeless individuals, housing over 200 clients. Placer has been recognized as a state and nationwide model for this work, and the program now operates as Enhanced Care Management (ECM). The Homeless Liaison Team was also created in the wake of the Marbut report.

Finally, Marbut's recommendations around data improvements and housing inventory have also resulted in benefits. The HMIS is now used more broadly by providers, with the support of HRCS, and the county also launched a Coordinated Entry system – a single point of entry for homeless housing resources where clients are screened and referred to programs most suiting their needs – in 2018. Additionally, the county's inventory of permanent housing beds has grown dramatically, including with the recent addition of 82 units at a converted hotel in Roseville.

However, the Marbut report was the work of a single consultant and the current Regional Working Group process supported by MIG represents a fundamentally different approach: one intended to bring inter-jurisdictional elected and appointed officials together to align our strategy going forward as a community and assess how we might best leverage historic state and federal investments into homelessness. The strategies listed in the Phase 1 report are not final recommendations, but a range of approaches that the group is exploring in more depth in the second phase as we work toward collective action. Buy-in from regional partners will help improve the likelihood of success of future efforts.

RESPONSES TO GRAND JURY RECOMMENDATIONS

RI. By January 1, 2023, Placer County Board of Supervisors shall designate a single homeless "czar" with the budget, authority, and resources to oversee the county's services for the homeless. This position will provide leadership, oversight, and accountability in directing funds and resources allocated and expended for the homeless. This individual will report to the County Executive Officer.

Recommendation No. 1 will not be implemented because it is not reasonable.

The Board of Supervisors remains committed to a regional and interjurisdictional approach to addressing homelessness in Placer County and believes that no single jurisdiction or government entity can effectively address this issue alone. Additionally, no county employee can direct the activities of elected officials, such as the Sheriff's Office and District Attorney's Office, who have active roles in a comprehensive approach.

Placer County has already established a staff task force, led by a Deputy County Executive Officer in coordination with elected and appointed officials, which meets regularly to address homelessness issues at the Placer County Government Center.

As noted above, Placer County is leading a regional effort through the Regional Homelessness Ad Hoc Committee, comprised of elected officials from each jurisdiction in Placer County. A Phase 2 report is expected in 2023. Also as noted above, Placer County is a member of HRCS. The County will continue its regular participation in that entity's activities.

R2. By January 1, 2023, the Placer County Board of Supervisors shall implement the provisions of proposed Assembly Bill 2630, requiring all unincorporated areas and cities in Placer County to be transparent on all funding received and expended on homelessness.

Recommendation No. 2 will not be implemented because it is not reasonable.

As noted above, Assembly Bill 2630 was not enacted because it was costly and duplicative of efforts public entities are already required to fulfill. Furthermore, it is not feasible to fully capture all county costs, expenses, and funding for all county programs relating to the homeless population. Homeless services overlap with or are embedded in a wide variety of other county programs, projects, and services. For example, as mentioned above, many county services are targeted towards individuals with mental illness or substance abuse. These services benefit many unhoused individuals, but the funding is not tracked in a way to identify of which of those funds are benefitting unhoused individuals. The County has already provided an estimate of investments focused on addressing homelessness, and that information is attached for your convenience.

R4. By January 1, 2023, and to meet the obligations of the Martin v. Boise decision and the requirements of the Placer County Housing Element 2021 - 2029, HE-41, the Placer County Board of Supervisors shall immediately seek and obtain funding to create low barrier shelters throughout Placer County.

Recommendation No. 4 will not be implemented because it is not reasonable.

As noted above, neither *Martin v. Boise* nor Housing Element Program HE-41 require the creation of low barrier shelter throughout Placer County. Furthermore, seeking and obtaining funding for new shelters is not feasible by January 1, 2023.

The Regional Homelessness Ad Hoc Committee is exploring options for low barrier shelters and expects to make final recommendations in February 2023. A low-barrier shelter is recognized as an emerging strategy of the regional working group requiring additional testing and is addressed in Recommendation 5 of the Phase 1 report. While low-barrier shelters may provide another short-term housing option, some remain concerned on how they are implemented and potential community impacts, and thus require additional analysis by the Regional Homelessness Ad Hoc Committee. The Regional Committee is exploring funding and siting possibilities and are awaiting recommendations that are supported by a consensus of regional partners related to construction and on-going maintenance and services provision funding.

- R6. By October 1, 2022, in compliance with of the Placer County Housing Element 2021 - 2029, HE-41, the Placer County Board of Supervisors shall seek out and approve a multi-service, including low-barrier, facility within Placer County.**

Recommendation No. 6 will not be implemented because it is not warranted or reasonable.

See response to Recommendation No. 4.

- R7. By January 1, 2023, the Placer County Board of Supervisors shall pass an effective and enforceable ordinance to manage and remove unsanctioned camping on Placer County property.**

Recommendation No. 7 will not be implemented because it is not warranted or reasonable.

Ordinance 6132-B allows for the removal or prohibition of unauthorized camping on county property, consistent with current law. The ordinance provides the flexibility to devise collaborative, best-practice solutions for unhoused individuals camping at the Placer County Government Center and other locations throughout unincorporated Placer County. We consider the ordinance to provide the necessary framework for effective intervention. Since its implementation, many more homeless individuals have engaged in supportive and rehabilitative services.

- R8. By September 1, 2022, the Placer County Board of Supervisors and the Placer County Sheriff's Office shall increase staffing and funding for the Homeless Liaison Team.**

Recommendation No. 8 will not be implemented because it is not reasonable.

This recommendation would require the Board of Supervisors to increase the Sheriff's Office personnel allocations and budget; however, even if those allocations were granted, it would not be possible to recruit, hire, and train the new deputies prior to September 1, 2022.


- R9. By October 1, 2022, the Placer County Board of Supervisors shall compare and evaluate the two prior homeless consulting reports (2004 and 2015) with the current 2022 report to determine why little or no action has been taken on the previous and almost identical report recommendations. No further consultants should be hired or compensated until previous recommendations have been implemented.**

Recommendation No. 9 will not be implemented because it is not warranted or reasonable.

Many important services have been implemented or expanded following the conclusion of prior consultant reports, including a focus on chronic homelessness, expansion of behavioral health services and establishing the current shelter operated by The Gathering Inn on the Placer County Government Center, all of which have contributed to Placer County's position as having the lowest rate of homelessness in Northern California. Given the evolution of state and federal funding opportunities along with new approaches recognized as best-practices over the past several years, Placer County will focus future actions on the recommendations developed by the Regional Ad Hoc Committee.

Grand Jury Response
Homelessness in Placer County
Page 9 of 9

Sincerely,



Cindy Gustafson, Chair
Placer County Board of Supervisors

Cc: Placer County Board of Supervisors
Karin Schwab, Placer County Counsel

Attachments: Current Investments to Address Homelessness – June 14, 2022
2022 Point in Time Count Results Press Release
Placer Regional Homelessness Response Emerging Strategies – Phase One Report

Attachments can be found at:

<https://www.placer.ca.gov/documentcenter/view/59123/Final-Placer-Homelessness-Response-Emerging-Strategies-Phase-One-Report>

www.placer.ca.gov/DocumentCenter/View/62346/Investments-in-Homelessness



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

August 23, 2022

RECEIVED

AUG 30 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

PLACER COUNTY
GRAND JURY

Dear Grand Jury Members,

After carefully reviewing the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Homelessness in Placer County.

FINDINGS

I (we) agree with the findings, numbered F5, F9, F10, F11, F13, F15, and F16.

I (we) disagree wholly or partially with finding F6 and F12.

- **F6.** The creation of low barrier shelters would fulfill the requirements of Martin v. Boise and the Placer County Housing Element 2021-2029, HE 41. Low barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.

We partially disagree with this finding in that low barrier shelters could **potentially** resolve **some** of the homeless problems Placer County and local jurisdictions are faced with today.

- **F12.** The DeWitt Center encampment is rampant with crime, including assaults, batteries, sales, and usage of narcotics, domestic violence, and possession of deadly weapons, creating an unsafe environment.

We partially disagree with this finding; the term rampant implies that these issues are “flourishing unchecked.” A better term is prevalent, meaning widespread. Our 4 HLD deputies routinely patrol the area and take adequate action to handle the prevalent criminal matters in the DeWitt Center. However, we agree that the prevalent crime creates an unsafe environment.

Please note that findings F1, F2, F3, F4, F7, F8, F14, and F17 are issues that should be addressed by the Placer County Board of Supervisors and/or the Department of Health and Human Services.

HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 886-7800

AUBURN MAIN JAIL
2778 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BARN ROAD, SUITE D
ROSEVILLE, CA 95660
(916) 852-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 469-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

RECOMMENDATIONS:

- **R8.** By September 1, 2022, the Placer County Board of Supervisors and Placer County Sheriff's Office shall increase staffing and funding for the Homeless Liaison Team.

Response: Recommendation numbered R8 will not be implemented because it is not reasonable.

This recommendation would require the Board of Supervisors to increase the Sheriff's Office personnel allocations and budget; however, even if those allocations were granted, it would not be possible to recruit, hire, and train the new deputies prior to September 1st, 2022.

I want to thank the members of the Grand Jury for their dedication to the community and their arduous work.

Sincerely,

Wayne Woo
Sheriff-Coroner-Marshal

cc: Placer County Board of Supervisors
Karen Schwab, Placer County Counsel
Placer County Grand Jury

• HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOKINS, CA 95660
(916) 662-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 400-6100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 591-6300



August 23, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

Re: Grand Jury Final Report – Homelessness in Placer County

Dear Grand Jury,

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Homelessness in Placer County.



RECEIVED

SEP 06 2022

PLACER COUNTY
GRAND JURY

RESPONSES TO GRAND JURY FINDINGS

I agree with the findings numbered: F7, F10, F13, F15, F16.

I partially disagree with the findings numbered: F1, F6, F8, F11, F12.

I disagree wholly with the findings numbered: F2, F3, F4, F5, F9, F14, F17.

Finding No. 1: There is no single entity, department, or individual providing oversight and leadership in Placer County for the homeless issue resulting in uncoordinated or overlapping services.

I partially disagree with this finding. There is no single entity, agency, or individual that is solely responsible for addressing homelessness in Placer County—or any municipality—because homelessness is a cross-jurisdictional, multi-faceted issue that involves local, state, and federal government agencies, in addition to a myriad of private entities and agencies.

Within the scope of its jurisdiction, Placer County has dedicated considerable, coordinated resources to addressing homelessness and related issues through county-specific programs and services. These efforts involve multiple divisions, such as Health and Human Services, Probation, and the Sheriff's Office, to name a few. Collectively, these actions and the leadership of Placer County officials and staff have resulted in Placer County having one of the lowest rates of homelessness in California.

One example of Placer County's coordinated approach to providing services is reflected through its centralized gateway to housing resources. Individuals experiencing homelessness can call 1-833-3PLACER to determine eligibility for various housing programs.

Regarding regional coordination, Placer County is a member of the Homeless Resource Council of the Sierras (HRCS), the CA-515 Continuum of Care and a private nonprofit partnership working to ensure comprehensive, regional coordination of efforts and resources to reduce the number of persons who are homeless and the number of persons at risk of homelessness. The local Continuum of Care is the entity required by the U.S. Department of Housing and Urban Development to carry out certain responsibilities related to homelessness, including the management of the Homelessness Management Information System.

In addition, in September of 2020, Placer County convened the Regional Homelessness Ad Hoc Committee, a cross-jurisdictional body to develop strategic objectives, review emerging state and federal funding opportunities, and develop regional recommendations.

Grand Jury Response
Homelessness in Placer County
Page 2

Finding No. 2: Placer County officials were repeatedly unable to provide the grand jury with requested detail and information about the homeless problem, resulting in a lack of transparency.

I disagree with this finding. Placer County is committed to transparency. Given the broad and multidisciplinary nature of the homeless issue, it may be challenging to ascertain aggregate financial or statistical information through the Grand Jury's confidential individual interview process.

Homeless expenditures in many communities, including Placer County, span multiple departments, funds, and grant programs from state and federal agencies. This is reflected in a multi-faceted response that covers the broad needs of homeless individuals from crisis intervention to mental and behavioral health services and ultimately to stable housing placement.

It appears much of the requested information is contained in public documents, most of which are available online. For example, fiscal information is often reflected in board-approved contracts, staff reports, and budget documents. Information regarding the homeless population is available in the 2022 Point in Time Count (PITC).

To provide some helpful information, the County has included several attachments with this response. The first attachment reflects Placer County budgeted funds directly and solely addressing homelessness. This data does not include costs associated with programs serving broader populations, including individuals with mental illness or substance use disorders. The second attachment is the 2022 PITC, which is also available online.

Finding No. 3: No Placer County official was able to provide the grand jury with accurate statistics related to costs, funding, and population of the homeless, making analysis of the homeless issue difficult.

I disagree with this finding. See response to Finding No. 2.

Finding No. 4: The Placer County Board of Supervisors allocated a \$195,000 contract with Moore Iacofano Goltsman to provide facilitation, planning, and technical assistance to a regional workgroup. Despite repeated requests for information gathered by the consultants, the grand jury was refused access to the draft report, revealing a lack of transparency.

I disagree with this finding. Moore Iacofano Goltsman's (MIG) draft report was a product of a cross-jurisdictional process and was released to the public on March 11, 2022, consistent with the understanding of the regional Ad Hoc Committee.

Finding No. 5: Martin v. Boise mandates that campers cannot be removed from their place of encampment if there are no adequate shelters available to house them, thus facilitating continued growth of hazardous encampments on county property.

I disagree with this finding. The finding of *Martin v. Boise* is more nuanced, and this area of law is constantly evolving as judicial rulings continue to be issued by courts. *Martin v. Boise* prohibited the criminalization of homelessness, absent practically available shelter. However, as the courts have affirmed, individuals do not have the right to indefinitely occupy public property. Public entities can require a homeless individual who is camping on public property to leave for a variety of reasons, even if shelter space is not practically available. As one example, encampments may generally be cleared due to health and safety concerns, upon proper notice and if seized personal property is stored. Placer County's ordinance allows encampments to be removed from public property, even if no shelter is publicly available, consistent with federal law.

Grand Jury Response
Homelessness in Placer County
Page 3

Finding No. 6: The creation of low barrier shelters would fulfill the requirements of *Martin v. Boise* and the Placer County Housing Element 2021 – 2029, HE-41. Low barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.

I partially disagree with this finding. *Martin v. Boise* did not require the establishment of low barrier shelters. Housing Element Program HE-41 was related to zoning code amendments that would allow—but not require—emergency shelter, supportive housing, and related services for persons experiencing homelessness. Thus, neither *Martin v. Boise* nor Housing Element Program HE-41 impose affirmative requirements regarding low barrier shelters.

Low barrier shelters may resolve some of the homeless problems in Placer County, however some communities remain concerned about the implementation and impact of those shelters. Therefore, this issue requires additional analysis by the Regional Homelessness Ad Hoc Committee.

Finding No. 8: The State of California Assembly Bill 2630 if passed, would require all cities and counties to declare all homeless funds received and how those funds were spent, which would force Placer County executives to be transparent about funding received and spent.

I partially disagree with this finding, insofar as it implies Placer County is not being transparent about funding. See response to Finding No. 2.

In addition, Assembly Bill 2630 was not enacted in the California legislature due to the cost estimate (\$150,000 per jurisdiction) and due to the fact that it would be a duplication of effort because jurisdictions that apply for the Homeless Housing Assistance and Prevention (HHAP) Program will have prepared a report that meets the requirements of this bill.

Finding No. 9: The approved camping ordinance is inadequate in discouraging the continued use of encampments. As written, the “clean and clear” provision will allow the campers’ homesite to be improved with no cost or responsibility placed on the camper. Allowing the campers to remain without accountability deters them from seeking help through county services.

I disagree with this finding. The ordinance as written is consistent with current federal law and provides flexibility to explore constructive solutions. As noted in response to Finding No. 5, individuals experiencing homelessness do not have the right to occupy public property indefinitely and encampments can be removed consistent with federal law. The Penal Code and other public health and safety regulations are still fully enforceable. The current ordinance reflects this. In addition, engagement in supportive services has increased since the ordinance’s implementation.

Finding No. 10: The passing of this revised camping ordinance does not resolve the issue of how to reduce the number of campers and encampments in Placer County.

I agree with this finding. The ordinance is one part of a multi-pronged approach to address the needs of the unhoused and to mitigate the concerns sometimes created by the homeless community. Best practices suggest that building relationships with homeless individuals is the most effective way to engage them in services that help achieve changes in behavior.

Grand Jury Response
Homelessness in Placer County
Page 4

Finding No. 11: Campers migrate to Placer County due to the lax camping ordinance. Only 55-60 percent of the campers in the PCGC encampment at the DeWitt Center are from Placer County, placing a burden on local taxpayers and public safety.

I partially disagree with this finding. The current ordinance allows the prohibition of camping on county properties with posted notice and 'clean and clears,' which appear to be the maximum enforcement abilities available under current federal law.

Respondent also notes that Dr. Marbut's report concluded that adult homelessness in Placer County is "homegrown." Dr. Marbut noted that 34% of individuals went to high school in Placer County; 50% of individuals have or had family in Placer County; 55% of individuals had a job in Placer County before becoming homeless; and 82% of individuals became homeless while living in Placer County.

As of August 2, 2022, approximately 30%, or 14 individuals out of 45 of the individuals currently camping on the Placer County Government Center, are from outside of Placer County. However, consistent with the Marbut report findings, many of those individuals report having family ties to Placer County.

Finding No. 12: The DeWitt Center encampment is rampant with crime including assaults, batteries, sales and usage of narcotics, domestic violence, and possession of deadly weapons, creating an unsafe environment.

I partially disagree with this finding. Since passage of the ordinance, installation of lights and cameras, and expanding coverage by the Homeless Liaison Team at the camp criminal activity reports have reduced.

Finding No. 13: Not all homeless individuals make the choice to accept support services or enter shelters due to mental health or behavioral anomalies.

I agree that in some instances, an unsheltered individual may not accept services or enter a shelter, and sometimes that decision is due to mental health or behavioral issues.

Finding No. 14: There is a lack of leadership, responsibility, and accountability among Placer County officials in dealing with the homeless situation.

I disagree with this finding. See response to Finding No. 1.

Finding No. 15: The Placer County Sheriff's Office Homeless Liaison Team is doing an effective job interacting with and controlling the situation at the DeWitt Center. The officers have excellent rapport and are caring and compassionate in dealing with the campers.

I agree with this finding and note that this finding conflicts with Finding No. 12. In addition, the efforts on the Placer County Government Center are multidisciplinary. Staff from Probation, Health and Human Services, Environmental Health, and Code Enforcement are also doing an effective job assisting with the encampment on the Placer County Government Center.

Finding No. 16: The Placer County Sheriff's Office Homeless Liaison Team would be strengthened with the addition of more deputies.

I agree with this finding and note that various staffing teams involved in homeless outreach and response would be strengthened by additional staff resources, such as Code Enforcement, Probation, and Health and Human Services. As with all county programs and services, the need for staff resources must be balanced against available funding and other staffing priorities.

Grand Jury Response
Homelessness in Placer County
Page 5

Finding No. 17: All three of the previously contracted consultant reports, across nearly three decades and costing taxpayers hundreds of thousands of dollars, address the same issues and appear to have similar findings and recommendations, and have been ignored by previous and current county officials.

I wholly disagree with this finding. The current shelter at the Placer County Government Center and the focus on chronically homeless through strengthening behavioral health services and supportive housing across the county for this population are all direct results of past consultant reports. Funding opportunities, legislation, and best practices have all evolved significantly over the past decade underscoring the important of staying focused on current legislation and funding opportunities.

The "Placer Consortium on Homelessness and Affordable Housing: Ten Year Plan to End Homelessness in Placer County 2004-2014" referenced in the Grand Jury's report was the strategic plan for the countywide Continuum of Care. The Homeless Resource Council of the Sierras creates this plan on a regular basis, as is required of all CoCs to guide their approach. If desired, the county can request that HRCS provide the Grand Jury with copies of the current and past plans.

The Marbut report resulted in notable progress on several fronts: Most notably, the creation of the emergency shelter in North Auburn. In alignment with long-standing policies of the South Placer nomadic shelter and out of respect for community concerns, the mid-Placer shelter also excludes guests who are intoxicated. Yet even with that policy and the doubling of the number of mid-Placer shelter beds from 50 to 100, the shelter has remained near capacity throughout most of its seven-year history. The shelter serves approximately 100 persons on a given night.

The Marbut report's focus on chronic homelessness also influenced the county's historic investments in this area over the last several years; most notably, supporting the \$20 million Whole Person Care pilot program that launched in 2017 and provided intensive case management to the most at-risk, chronically homeless individuals, housing over 200 clients. Placer has been recognized as a state and nationwide model for this work, and the program now operates as Enhanced Care Management (ECM). The Homeless Liaison Team was also created in the wake of the Marbut report.

Finally, Marbut's recommendations around data improvements and housing inventory have also resulted in benefits. The HMIS is now used more broadly by providers, with the support of HRCS, and the county also launched a Coordinated Entry system – a single point of entry for homeless housing resources where clients are screened and referred to programs most suiting their needs – in 2018. Additionally, the county's inventory of permanent housing beds has grown dramatically, including with the recent addition of 82 units at a converted hotel in Roseville.

However, the Marbut report was the work of a single consultant and the current Regional Working Group process supported by MIG represents a fundamentally different approach: one intended to bring inter-jurisdictional elected and appointed officials together to align our strategy going forward as a community and assess how we might best leverage historic state and federal investments into homelessness. The strategies listed in the Phase 1 report are not final recommendations, but a range of approaches that the group is exploring in more depth in the second phase as we work toward collective action. Buy-in from regional partners will help improve the likelihood of success of future efforts.

Grand Jury Response
Homelessness in Placer County
Page 6

RESPONSES TO GRAND JURY RECOMMENDATIONS

- R1. By January 1, 2023, Placer County Board of Supervisors shall designate a single homeless "czar" with the budget, authority, and resources to oversee the county's services for the homeless. This position will provide leadership, oversight, and accountability in directing funds and resources allocated and expended for the homeless. This individual will report to the County Executive Officer.**

Recommendation number 1 will not be implemented because it is not warranted or reasonable.

The Board of Supervisors remains committed to a regional and interjurisdictional approach to addressing homelessness in Placer County and believes that no single jurisdiction or government entity can effectively address this issue alone. Additionally, no county employee can direct the activities of elected officials, such as the Sheriff's Office and District Attorney's Office, who have active roles in a comprehensive approach.

Placer County has already established a staff task force, led by a Deputy County Executive Officer in coordination with elected and appointed officials, which meets regularly to address homelessness issues at the Placer County Government Center.

As noted above, Placer County is leading a regional effort through the Regional Homelessness Ad Hoc Committee, comprised of elected officials from each jurisdiction in Placer County. A Phase 2 report is expected in 2023. Also as noted above, Placer County is a member of HRCS. The County will continue its regular participation in that entity's activities.

- R3. By January 1, 2023, the Placer County Executive Officer shall create a transparent homeless expense report for the public. This report must include all county costs, expenses, and funding for all county programs relating to the homeless population. This report shall be published semi-annually on January 1 and July 1 of each year and shall be placed prominently on the county website.**

Recommendation number 3 will not be implemented because it is not reasonable.

It is not feasible to fully capture all county costs, expenses, and funding for all county programs relating to the homeless population. Homeless services overlap with or are embedded in a wide variety of other county programs, projects, and services. For example, as mentioned above, many county services are targeted towards individuals with mental illness or substance abuse. These services benefit many unhoused individuals, but the funding is not tracked in a way to identify of which of those funds are benefitting unhoused individuals. The County has already provided an estimate of investments focused on addressing homelessness, and that information is attached for your convenience.

Sincerely,



Jane Christenson, Acting County Executive Officer
Placer County

Cc: Placer County Board of Supervisors
Karin Schwab, Placer County Counsel

Attachments: Current Investments to Address Homelessness – June 14, 2022
2022 Point in Time Count Results Press Release
Placer Regional Homelessness Response Emerging Strategies – Phase One Report

Attachments can be found at:

<https://www.placer.ca.gov/documentcenter/view/59123/Final-Placer-Homelessness-Response-Emerging-Strategies-Phase-One-Report>

www.placer.ca.gov/DocumentCenter/View/62346/Investments-in-Homelessness

RECEIVED

SEP 29 2022

PLACER COUNTY
GRAND JURY

RESOLUTION 2022 - 227

RESOLUTION OF THE CITY COUNCIL OF LINCOLN APPROVING
THE ATTACHED RESPONSE TO PLACER GRAND JURY REPORT
"HOMELESSNESS IN PLACER COUNTY" RECOMMENDATION #5

WHEREAS, the Placer Grand Jury has issued a report titled "Homelessness In Placer County";

WHEREAS, the report contains a number of findings and recommendations. The Placer Grand Jury has requested that the City of Lincoln response to Recommendation #5; and

WHEREAS, Recommendation #5 states "*By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities*"; and

WHEREAS, staff have drafted a response to recommendation which is attached to this resolution; and

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF LINCOLN AS FOLLOWS:

Section 1. The City Council hereby approves the attached response to the Placer Grand Jury report and hereby authorizes the City Manager to execute the response and transmit it to the Placer Grand Jury and Presiding Judge.

PASSED AND ADOPTED this 27th day of September, 2022:

AYES: COUNCILMEMBERS: Joiner, Silhi, Karleskint, Lauritsen, Andreatta

NOES: COUNCILMEMBERS:

ABSENT: COUNCILMEMBERS:


Holly Andreatta, Mayor

ATTEST:


Gwen Scanlon, City Clerk



August 27, 2022

The Honorable Alan V. Pineschi
Presiding Judge of the Superior Court
County of Placer
P. O. Box 619072
Roseville, CA 95661

RE: Response to 2021-2022 Placer County Grand Jury Report
Homelessness in Placer County

Dear Judge Pineschi:

The City of Lincoln has reviewed the 2021-2022 Placer County Grand Jury Report section titled "Homelessness in Placer County", and hereby submits its response to Recommendation 5 (R5) of the Grand Jury as requested.

R5: By January 1, 2023 all cities and jurisdictions within Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.

Response to R5: The City does not agree with this recommendation, and it will not be implemented at this time. The recommendation is not reasonable in nature. There are a variety of reasons for this:

First, the strategy recommended assumes that somehow the City would be able to apply for, be awarded, and receive grant funds for the establishment of a municipal low barrier shelter by January 1, 2023. This is simply not feasible. Besides the fact that each and every distinct grant program has different requirements and grant timelines, a variety of other practical issues exist that require time to identify and resolve. These include location, operational responsibility, fiscal sustainability beyond any grant funding period, and quantifiable metrics that define success or lack thereof etc. Additionally, it should be noted that low barrier shelter services are only one piece to an overall achievable strategy and should be part of a more robust housing continuum that address housing homeless individuals beyond their initial time at a low barrier shelter.

City Hall
600 Sixth Street
Lincoln, CA 95648
(916) 434-2400
www.lincolnca.gov

City Manager's Office • Community Development • Engineering • Fire
Library • Recreation • Police • Public Works • Support Services

Second (and perhaps most importantly), the Lincoln City Council has not made a decision about whether a low barrier shelter is the appropriate strategy for providing shelter to Lincoln's homeless population. Lincoln has been fully involved in regional discussions with other Placer jurisdictions (the Regional Ad Hoc Committee) on what might be the most effective way to address homelessness from both a regional and local perspective. The "one size fits all" approach of low barrier shelter is successful in some communities and not successful in others. Homeless individuals are as diverse as our overall communities are, and as such, their needs are similarly diverse. There are a variety of other models that have been implemented throughout the Country that are being evaluated in an ongoing basis. It is critically important that Lincoln as a community determine what strategy and services are the best fit for Lincoln's homeless population, which is the very reason why Lincoln has been fully engaged in regional homeless discussions.

Third, while establishment of a low barrier shelter may allow enforcement of camping ordinances, this alone would not necessarily address homelessness within Lincoln. Wrap around services that are designed to lift individuals into transitional housing and then onto permanent housing (supportive or otherwise) is an equally important component. Any plan that may be conceived will need to be braided in with other local and regional services.

Finally, it should also be noted that traditionally and historically, social-type services are usually a County responsibility and role. The homelessness crisis has caused some shift of this Statewide, however it is important to recognize, that generally small to medium sized cities are not experienced in providing these types of services historically. In order to absorb some of these responsibilities significant planning and appropriate staffing is required to establish a system that has a chance of success.


Given these various criteria, a January 1, 2023 deadline is not feasible (practically, financially and operationally), but it may not be the most appropriate strategy for Lincoln and its homeless residents. With that said, the City of Lincoln has been engaged in working toward sustainable long-term solutions. Additionally, the City has been fortunate to have partnerships with community groups all of whom are working to find solutions and provide aid to the homeless. One such example would be Lincoln's Adopt a Creek group who started with the mission of clearing trash and debris from the areas of homeless encampments along the Auburn Ravine within City limits. This effort has evolved into a very effective program that builds relationships with the homeless community and has frequently acted as bridge to connecting homeless individuals within these areas to currently available services and resources. In some cases, this has actually led to homeless individuals achieving long term sustainable housing.

It should also be noted that the City has recently been exploring new and innovative affordable (and attainable) housing developments. Given the rapid growth of Lincoln the City recognizes that housing for all income levels is an important component to our ongoing growth.

The City of Lincoln appreciates the desire from the Grand Jury to identify and advocate for solutions to homelessness within Placer County. We hope that the Grand Jury and the broader community appreciate the significant work that has been completed toward this effort and the City of Lincoln's ongoing commitment to finding solutions and support for this vulnerable population.

This concludes the City's response to the Grand Jury's recommendations from its 2021-2022 report regarding "Homelessness in Placer County". Please do not hesitate to contact me at 916-434-2490 if you have questions regarding this response.

Sincerely,



Sean Scully,
City Manager

cc: Lorena Simms, Foreperson
2021-2022 Placer County Grand Jury
Lincoln City Council



City Council
311 Vernon Street
Roseville, California 95678

September 21, 2022

The Honorable Alan V. Pineschi
Presiding Judge
Superior Court County of Placer
P.O. Box 619072
Roseville, CA 95661

The Honorable Suzanne I. Gazzaniga
Advising Grand Jury Judge
Superior Court County of Placer
P.O. Box 619072
Roseville, CA 95661

Lorena Sims
Foreperson
2021-2022 Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

**Re: Response to 2021-2022 Grand Jury Final Report
Homelessness in Placer County**

Dear Honorable Judge Pineschi, Honorable Suzanne I. Gazzaniga, and Placer County Grand Jury:

We would like to thank the Placer County Grand Jury for your continued dedication to the citizens of Placer County. We are pleased to submit our response to the 2021-2022 Grand Jury Final Report: Homelessness in Placer County.

Report Title: Homelessness in Placer County
Report Date: Released to the public on June 30, 2022
Response By: Krista Bemasconi, Mayor and Dominick Casey, City Manager

FINDINGS

The 2021-2022 Grand Jury Final Report: Homelessness in Placer County contains 17 specific findings. Pursuant to Penal Code §933(c), we provide the following responses to those findings "pertaining to matters under the control" of ourselves and the City of Roseville. For those findings that are not "pertaining to matters under the control" of ourselves or the City of Roseville, the response will note that.

We agree with the finding numbered: F13.

We partially disagree with the findings numbered: F1, F5, F6, F7, F8.

As to findings numbered F2, F3, F4, F9, F10, F11, F12, F14, F15, F16, F17 we are unable to provide a response because the matter is not under the control of ourselves or the City of Roseville (per Penal Code § 933(c)) and we lack personal knowledge as to the findings.

916.774.5362 • Fax • 916.774.5485 TDD 916.774.5220 • citycouncil@roseville.ca.us • www.roseville.ca.us

F1: There is no single entity, department, or individual providing oversight and leadership in Placer County for the homeless issue resulting in uncoordinated or overlapping services.

We agree with the initial part of the findings that says: “[t]here is no single entity, department, or individual providing oversight and leadership in Placer County for the homeless issue”, but disagree with the statement that this has resulted in “uncoordinated or overlapping services”.

Within the scope of its jurisdiction, the City of Roseville has coordinated with local non-profits, governmental stakeholders, including Placer County, businesses, and other community groups to provide a multitude of services, including mental health and substance abuse services, food and housing, veteran services, and transportation services (see response to recommendation R5 below for specific details). While some of these services do overlap, it is intentional, so as to ensure these critical services are available to the unsheltered.

F5: Martin v. Boise mandates that campers cannot be removed from their place of encampment if there are no adequate shelters available to house them, thus facilitating continued growth of hazardous encampments on county property.

We partially disagree with this findings because Martin v. Boise expressly says that individuals can be moved in many situations. Specifically, the Court held: “Naturally, our holding does not cover individuals who *do* have access to adequate temporary shelter, whether because they have the means to pay for it or because it is realistically available to them for free, but who choose not to use it. Nor do we suggest that a jurisdiction with insufficient shelter can *never* criminalize the act of sleeping outside. Even where shelter is unavailable, an ordinance prohibiting sitting, lying, or sleeping outside at particular times or in particular locations might well be constitutionally permissible.” *Martin v. Boise* (2019) 920 F.3d 584, fn8.

F6: The creation of low barrier shelters would fulfill the requirements of Martin v. Boise and the Placer County Housing Element 2021 – 2029, HE-41. Low barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.

We partially disagree with this finding insofar as it suggests low barrier shelters would fulfill the requirements of Martin v. Boise. What qualifies as acceptable shelter under Martin v. Boise is still an open and unsettled question of law. The Court in Martin v. Boise made clear that if a condition for staying at a shelter “functionally limits access” to that shelter, then that shelter cannot count towards the number of shelter beds required under Martin v. Boise. Meaning, if a low-barrier shelter has conditions that require Placer County residency, being clean and sober, etc., those conditions likely result in the shelter space not counting towards the required shelter under Martin v. Boise.

Additionally, because of this lack of ability to place conditions on a shelter, we partially disagree with the finding insofar as it says, “[l]ow barrier shelters could resolve many of the homeless problems Placer County and local jurisdictions are faced with today.” It is likely you are trading one issue for another, without elimination of the root issues.

Lastly, with regard to the reference to Placer County’s Housing Element 2021-2029, HE-41, we are unable to provide a response because the matter is not under the control of ourselves or the City of Roseville (per Penal Code § 933(c)) and we lack personal knowledge as to the findings.

F7: A local non-profit entity proposes a facility that, if approved, might address some of the needs of the homeless in Placer County.

We disagree with this response, insofar as it states that the proposed facility "might address some of the needs of the homeless in Placer County". There has been no final plan or concept provided for this facility in order for the City of Roseville to evaluate what needs it may or may not ultimately address (and whether it will create new issues and needs). At this point in time it is premature to comment on whether the proposed facility will address needs, and so we disagree insofar as it assumes the facility will adequately address needs of the homeless.

F8: The State of California Assembly Bill 2630 if passed, would require all cities and counties to declare all homeless funds received and how those funds were spent, which would force Placer County executives to be transparent about funding received and spent.

We partially disagree with this finding, insofar as it implies Placer County is not being transparent about funding. In addition, Assembly Bill 2630 was not enacted in the California legislature this session and has not advanced in any final form to allow for comment about what it will or will not do.

RECOMMENDATIONS

R5 – By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.

Response to R5 – The recommendation will not be implemented because it is not reasonable. This response assumes that the Grand Jury is recommending that the grants to be identified, applied for, and allocated, are specific to operation of a low barrier facility. This clarification is made because the City of Roseville actively identifies grants, applies for grants, and allocates those funds to issues related to homelessness. Specifically, the City of Roseville has actively sought and applied Rapid Rehousing and Homeless Prevention grant funds, Community Development Block Grant Funds (CDBG), Permanent Local Housing Allocation funds, and many other State and Federal grant funds towards homelessness.

The reason that this recommendation is not reasonable is because, legally and fiscally, it is not possible to apply for, receive, and allocate, mid-budget year, the funding necessary to operate a municipal low barrier facility of any size, especially by January 1, 2023. Even if all funding for the "establishment" of such a municipal low barrier facility was secured before the end this calendar year (which is mid-fiscal year) there is no allocation of funding for ongoing operation of such a municipal facility (as no grant fund source can guarantee funding for indefinite future years).

Additionally, a municipally operated low barrier facility does not have historical success at addressing the long-term nature of homelessness (based on national and statewide data). There has historically been unwillingness by those experiencing homelessness to access congregate shelter models, as noted in the Grand Jury Final Report itself. For this reason, many years ago the City of Roseville invested in and allowed the land use and zoning for, Permanent Supportive Housing ("PSH"). PSH is a proven housing method that reduces homelessness and allows for permanent housing, not just temporary shelter. The Roseville Housing Division grants approximately \$700,000 annually to local service providers who support those experiencing homelessness or are at risk of homelessness and invest in capital improvement projects, many of which provide emergency and PSH to formerly homeless individuals.

Furthermore, the Roseville Housing Division works closely with the Placer Built for Zero (BFZ) team to address the top 100 persons who had been on the Veteran's By Name List (BNL) the longest. The BNL is a comprehensive list of every veteran in Placer County experiencing homelessness. The intention of the list is to remove barriers and permanently house every person, using supportive services as necessary. This goal is to reduce both the average length of stay in homelessness and the number of those on the list who are chronically homeless. The list is updated monthly at team meetings. As of spring 2022, at least 24 individuals have been permanently housed.

Moreover, the Roseville Housing Authority oversees the Housing Choice Voucher Program (HCV) to ensure safe and affordable housing for residents. Through monthly rental assistance payments, the HCV invests over \$7 million into the local rental economy annually. With the addition of Emergency Housing Vouchers (EHVs), the Roseville Housing Authority currently has authorization to lease up to 815 vouchers. Special vouchers currently equal 168 EHVs, VASH (which are for veterans), and Mainstream vouchers and must serve those who are homeless or at risk of homelessness.

Roseville's Development Services Department processes the entitlements, which result in the production of both affordable and market rate housing opportunities. An average of 100 affordable units and 900 market-rate single-family homes are produced annually. While production remains close to average, the City has seen a significant increase in applications for affordable housing projects in the past year. In the 2021 calendar year, the City processed plans/building permit applications for a total of 560 affordable rental units. During the same period the City processed applications for 2,240 market rate housing units. The affordable housing projects were processed through the City's new Objective Design Standards process, which is a streamlined ministerial process. Based on last year's data, affordable housing represents 20% of the total approved units when comparing affordable units to market rate single-family units, which is a much higher share than typical.

In addition to these strong housing programs aimed at addressing the long term success of those experiencing homelessness and working to keep people from becoming homeless in the first place, the City of Roseville focuses its efforts on wrap-around services, addressing all aspects of homelessness, not just housing.

For example, the Roseville Police Department maintains a Social Services Unit (SSU), which is a Problem-Oriented Policing (POP) Unit. SSU consists of two full-time POP Officers, a practitioner, multiple embedded county liaisons and one full-time Sergeant. Individuals who are at high risk with mental health needs, substance use, or chronic offenders, are often referred to SSU. The goal of SSU is to proactively address various issues in our community through innovation, collaboration, and solution-focused policing methods, while striving for long-term and meaningful results. SSU uses a blended model of enforcement and services to create impactful results throughout the community.

In 2020, the Roseville Police Department created two Homeless Outreach positions to work with the SSU, whose focus is linking homeless individuals to services throughout the county. The project was funded through CDBG funds, and the Downtown Roseville Partnership (DRP). There were no General Fund dollars used for this project. The contract provides two part-time Homeless Outreach Workers from Placer County Health and Human Services that are embedded within the SSU.

This collaborative social worker/police team contact the highest-risk community members each month to increase the potential for their participation in housing, programs and services that will help them overcome homelessness or other challenges they may have.

The Roseville Police Department and Code Enforcement work in partnership with enforcement of the City's municipal codes and controlling blight. We have embedded a Code Enforcement Inspector within the SSU. The City is now more effective in handling quality of life issues and homeless-related concerns. In the first three months of the program, 75 code enforcement and blight related issues were addressed.

The Parks, Recreation & Libraries Department (PRL) continues to balance the needs of those experiencing homelessness in our community with daily maintenance duties, in an effort to provide safe spaces for all Roseville residents and to protect Roseville's natural resources. PRL's efforts are primarily based on addressing the results of homelessness, rather than the prevention.

PRL has been very successful conducting homeless camp debris cleanup. PRL's success is due to its excellent partnership with the Roseville Police Department's SSU and patrol division. This is done through GIS technology and a mobile application to track data. Adopting this technology has improved efficiencies and assists with data collection. The SSU then coordinates with the PRL Open Space team to clean the identified location after all required outreach and legal notices are completed.

Some location cleanups require coordination with outside agencies, including Caltrans, Placer County Sheriff's Office and Placer County Probation. Communication with these outside agencies provides efficiencies through the sharing of information and a better understanding of each agency's methods for addressing homelessness impacts.

Since the legal landscape is a factor in what options local government has to address homelessness, the Roseville City Attorney's Office is constantly monitoring the ever changing laws that impact our daily life and ensuring that Roseville complies with those laws and avails itself of all options available to it.

Roseville's Government Relations team has a robust state and federal legislative advocacy program which continues to actively support legislation that provides resources to programs for those experiencing homelessness and their families. Over the past 3 years this effort has included advocating on more than 62 bills and attending more than 39 meetings with state and federal representatives, departments, and agencies.

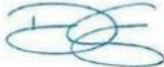
The efforts also include working with the Invest Health team that is focused on finding innovative solutions to the issues facing the city's core neighborhoods. The Invest Health team is working collaboratively with service providers, health care systems, non-profits, schools and others to address the impacts of homelessness in community parks and the surrounding neighborhoods.

As you can see from the programs and services provided above, the City of Roseville takes the issue of homelessness very seriously. It has implemented a multi-faceted approach to addressing homelessness and the issues caused by homelessness. We again would like to thank the 2021-2022 Placer County Grand Jury for its report and service to the City of Roseville.

Sincerely,



Krista Bernasconi
Mayor



Dominick Casey
City Manager

Cc: Roseville City Council
Roseville City Attorney
Roseville City Clerk
Placer County Board of Supervisors
Placer County Executive Officer



RECEIVED

SEP 30 2022

PLACER COUNTY
GRAND JURY

October 1, 2022

The Honorable Alan V. Pineschi
Presiding Judge
Superior Court County of Placer
P.O. Box 619702
Roseville CA 95661

The Honorable Suzanne I. Gazzaniga
Advising Grand Jury Judge
Superior Court County of Placer
P.O. Box 619702
Roseville CA 95661

Lorena Sims
Foreperson
2021-2022 Placer County Grand Jury
11532 B Avenue
Auburn CA 95603

RE: Response to 2021-22 Grand Jury Final Report: Homelessness in Placer County

Honorable Judge Pineschi, Honorable Judge Gazzaniga, and Placer County Grand Jury,

I would like to thank the Placer County Grand Jury for your dedication and service. Below please find my response to the 2021-2022 Grand Jury Final Report: Homelessness in Placer County, Recommendation 5, as requested in the report.

RECOMMENDATION 5: By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.

City Response: This recommendation will not be implemented because it is not reasonable. This is due to a number of issues that must be considered as the City of Rocklin strives to address homelessness in our community.

The City of Rocklin takes very seriously its commitment to addressing homelessness. Beginning in 2018 and to date, the City of Rocklin Community Development Department and Police Department staff have been actively organizing and participating in annual Point In Time (PIT) Count surveys conducted throughout the City Limits resulting in a higher level of data collection for our jurisdiction than had previously been conducted. Our Police Department and Code Compliance Division have also been proactively working together on data gathering regarding

CITY OF ROCKLIN, CITY MANAGER'S OFFICE

3970 Rocklin Road, Rocklin, CA 95677

rocklin.ca.us | P. 916.625.5000 | F. 916.625.5095 | TTY. 916.632.4013

encampment locations and developing relationships with Rocklin homeless to help improve the accuracy of and homeless individual's participation in City court efforts.

For more than 10 years, the City has allocated funds to The Gathering Inn (TGI) for Homeless Prevention/Rapid Rehousing (HPRR), resulting in more than \$460,000 invested. The current annual appropriation to TGI is \$60,000 for HPRR services. In addition, the City has provided annual funds over the last several years to local social service providers, such as the Salvation Army, through Community Development Block Grant (CDBG) funding, to support unhoused residents and/or those at risk of experiencing homelessness through emergency rental assistance programs. In addition to annual CDBG social service funds, the City has also invested the following CDBG-CARES Act funds (CDBG CV-1 and CV-3) to support activities that serve homeless individuals impacted by Coronavirus (COVID 19):

- \$207,464 – TGI for counseling, medical clinic, shelter and services
- \$45,000 – KidsFirst for rental/mortgage/utility assistance program to prevent homelessness
- \$92,713 – St. Vincent De Paul for rental/mortgage/utility assistance program to prevent homelessness
- \$59,000 – Salvation Army for emergency rental assistance programs

Finally, in FY 2022/2023, the City allocated \$15,000 in Low Mod Housing Asset Funding to St Vincent De Paul to conduct another HPRR/emergency rental assistance program. All told, the City of Rocklin's financial investment in homelessness services since 2010 stands at more than \$875,000.

The City of Rocklin also works closely with law enforcement and social service partners, including Placer County's recently formed Probation Outreach Vehicle (POV) that provides weekly visits in Rocklin to continue efforts to reach all unhoused residents and provide them needed services and support. The purpose of the POV is to provide a weekly location with consistent services and check in opportunities for Rocklin individuals experiencing homelessness. Probation Officers and an HHS Homeless Liaison run the POV which has the ability to connect subjects to homeless services, provide opportunities for Placer County Probation check in, and (in the future) provide an opportunity for mobile court.

At this time, The City of Rocklin is actively participating with other Placer County jurisdictions in the County's Regional Ad Hoc Homelessness Committee, and we consider a regional approach to establishing shelter facilities to be the most practical and feasible approach to this. As such, a deadline of January 1 2023 would not be reasonable as the Committee's work will continue into Calendar Year 2023.

Since 2018 the City of Rocklin's Point in Time Count has varied between 36 and 67 total unhoused residents (combination of sheltered and unsheltered). Given this, it makes sense that the City would partner with other cities and/or the County in the provision of shelter facilities. Therefore, we intend to continue our efforts to work with the County's Ad Hoc Committee to determine appropriate emergency shelter locations, and will endeavor to provide our fair share of funding and other resources to these efforts, whether through grants or other funding sources.

Finally, the recommendation does not provide sufficient time for any jurisdiction to apply for, be awarded and allocate grant funds. It is not practical for the City of Rocklin to pursue grant funding

specifically for shelter facilities when we are investing in the regional partnership model that is being spearheaded by the County.

Thank you for the opportunity to provide a response to the Placer County Grand Jury's report **2021-22 Grand Jury Final Report: Homelessness in Placer County**. If you or any members of the Grand Jury have questions please contact me.

Respectfully Submitted,



Aly Zimmermann
City Manager

C: Rocklin Mayor and City Councilmembers
Sheri Chapman, Rocklin City Attorney
Placer County Board of Supervisors
Jane Christenson, Acting Placer County Executive Officer
Placer County Grand Jury
Dr. Robert Oldham, Placer County Health and Human Services Director



1225 Lincoln Way, Auburn, CA 95603 • (530)823-4211 • Fax (530)823-4209
www.auburn.ca.gov

September 27, 2022

RECEIVED

SEP 29 2022

PLACER COUNTY
GRAND JURY

The Honorable Alan V. Pineschi
Presiding Judge of the Superior Court
County of Placer
P.O. Box 619072
Auburn, CA 95603

RE: City Response to Grand Jury Final Report- Homelessness in Placer County

Dear Judge Pineschi:

On behalf of the City of Auburn I would like to submit our response to the **Grand Jury Final Report- Homelessness in Placer County**. I appreciate your consideration.

We are also providing a narrative regarding the City's efforts related to homelessness to give a more global perspective to our attention on this critical issue.

Requested Response to the Grand Jury:

The Grand Jury has requested that I specifically respond to Recommendation R5:

By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier shelter.

For sheltering, the City of Auburn currently works with the Gathering Inn which operates a 100 bed shelter in the north area of Auburn. This is an ideal location which provides access to a multitude of supportive services and conveniences. It is our goal to maintain this arrangement through a proactive and supportive arrangement in cooperation with our partners in dealing with homelessness which includes many service organizations, the Gathering Inn and Placer County. Our position is to continue this because it makes the most sense from a logistical standpoint versus the creation of a separate City operated shelter as suggested in the Report. Dividing and initiating competing resources within such a close proximity is not seen as beneficial in our area.

"Endurance Capital of the World"

In regards to grants and funding, the City will seek all available funding avenues which become available. Funding is a very dynamic process at the moment and into the future. The City will certainly seek all available resources to support homeless services.

Our Response to Martin v. Boise:

The Auburn Police Department, in cooperation with our partners at Placer County Health and Human Services and the sheltering with the Gathering Inn have established protocols for the housing of homeless individuals in the event that they may be required to vacate a public space and remain in compliance with Martin v. Boise. The primary shelter used by Auburn Police is the Gathering Inn located at 11442 E Ave, Auburn, CA 95603 and it currently holds almost 50 beds. We see no issues in complying with Martin v. Boise within the scope of our current homeless population in the City of Auburn.

The Auburn Police Department response to Martin v. Boise is as follows:

The Martin v. Boise decision focused on the criminalization of sleeping, sitting, or lying in all public spaces, if there was no adequate sleeping available. The Auburn Police Department has continued to maintain a fair and balanced approach to addressing our community's homelessness concerns, including the unhoused community members themselves. We recognize enforcement alone will not effectively address our community's homeless needs, but in some cases can exacerbate the situation. Our continued approach emphasizes the need of connecting individuals with services through our regional government and non-government organizations.

Auburn Response to Homelessness:

In 2019, the City of Auburn enacted a three-year Homelessness Strategic Plan which focused on statistical data to identify issues and needs of the homeless population within the City. We established a collaborative "Community Action Team" consisting of law and code enforcement personnel, Placer Probation Department and Placer County Health and Human Services along with representatives from other social service agencies within our community. We have experienced an almost 50% reduction in our overall chronic homeless population through these efforts with our Placer partners. The reports have been presented quarterly to our City Council and are available on the City's website.

Advocacy for Regional and Wrap Around Services:

On March 14, 2022, the Auburn City Council unanimously approved a resolution in support of the "Campus of Hope" concept for Placer County. The overall idea for a combination of low and no barrier sheltering with permanent supportive housing units and emergency sheltering which is supported by wrap around services is viewed as a desirable option for the addressing homelessness. The City did not take a position on the location but is supportive of the pursuit of this type of concept and facility in Placer County.

Participation in the Regional Solution:

The City of Auburn is an active participant in the overall planning and collaboration for the development of plans and programs for homelessness for Placer County. The City currently participates as follows:

- **Placer Ad Hoc Homelessness Task Force:** Two City Council members are assigned and participate on the Placer County Homelessness Task Force.
- **Homelessness Program Committee:** As part of the Placer County facilitation, both the City Manager and Police Chief are members and participate with the Program Committee which evaluates data on services and demand, coordinates collaboration on policy development and supports they key parts which will flow into the eventual Placer County Homelessness Plan.
- **Committee on Permanent and Supportive Housing:** The City Manager sits on and provides expertise to the Placer County Committee examining options for the development of permanent and supportive housing throughout Placer County.

We plan to continue our participation to see effective plans, programs and polices enacted to address this critical issue within all of our communities.

Summary:

The City Council has made addressing homelessness a priority within our community through the Three-Year Strategic Plan, our support of local and regional shelters, our advocacy for genuine housing with support services and our very real participation in the regional planning efforts. We will continue these efforts.

If you have any questions, please do not hesitate to contact me.

Sincerely,


Sandy Amara
Mayor


John W. Donlevy, Jr.
City Manager

CC: City Council
Placer County Grand Jury- 11532 B Avenue, Auburn CA 95603

TOWN OF LOOMIS



RECEIVED

SEP 23 2022

**PLACER COUNTY
GRAND JURY**

September 20, 2022

The Honorable Alan V. Pineschi Presiding Judge of the Superior Court
County of Placer
P.O. Box 619072
Roseville, CA 95661

Honorable Judge Pineschi,

The Town of Loomis and Town Manager Sean Rabé has received the 2021-2022 Placer County Grand Jury report titled, "Homelessness in Placer County." The Town Manager was requested to submit a response to Recommendation #5 of the report no later than October 1, 2022.

Recommendation #5 reads:

By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.

The Town of Loomis Town Manager has determined Recommendation #5 will not be implemented, as it is not reasonable. Placer County's Point-of-Time homeless count showed only one unhoused individual within the Town of Loomis (see attachment). Furthermore, the Town of Loomis – with just 13 fulltime staff members and a budget of only \$5.1 million – does not have the resources to operate a homeless facility. Given the above, the establishment of a municipal low barrier facility in Loomis is not reasonable.

The Town has participated in the Placer County Homelessness Outreach process since its inception, and will continue to do so.

Sincerely,

Sean Rabé
Town Manager
Town of Loomis

CC: Town of Loomis Town Council, Town Clerk

P.O. Box 1330, Loomis, CA 95650
Phone: 916-652-1840 Fax: 916-652-1847

Placer County Grand Jury

2021-2022 Final Report

RESPONSE TO GRAND JURY REPORT FORM

Report Title: Homelessness in Placer County

Report Date: July 1, 2022

Response By: Sean Rabe' Title: Town Manager

FINDINGS

- I (we) agree with the findings, numbered: _____.
- I (we) disagree wholly or partially with the findings, numbered: _____.

(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered _____ *have been implemented.*
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ *have not yet been implemented but will be implemented in the future, with a target date of _____.*
(Per Penal Code § 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ *require further analysis.* This analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered R5 *will not be implemented because they are not warranted or are not reasonable.*
(Describe here or attach an explanation.)

Date: September 20, 2022

Signed: _____

Number of pages attached 2

2022 POINT IN TIME COUNT	Number
Total Number of Homeless Persons Counted	1
Total Number Sheltered	0
Total Number Unsheltered	1
Total Number of Families	0
Total Number of Persons in Families	0
Total Number of Persons in Adult Only Households	1
Total Number of Persons in Children Only Households	0
Under 18	0
18 - 24	0
Over 24	1
Male	1
Female	0
Gender not singularly male or female	0
Transgender	0
Non-Hispanic/Non-Latin(a)(o)(x)	1
Hispanic/Latin(a)(o)(x)	0
American Indian, Alaska Native, or Indigenous	0
Asian or Asian American	0
Black, African American, or African	0
Native Hawaiian or Pacific Islander	0
White	1
Multiple Races	0
Chronically Homeless	0
Veteran	0
Substance Use Disorder	1
Mental Health Disability	0
Has AIDS or an HIV-related illness	0
Currently Experiencing Domestic Violence, Sexual Assault, Human Trafficking, or a Stalking Situation	0
Ever Lived in Foster Care	0
Involved in the Justice System in the Last Year	1
Received Special Education Services for a Year or More	0
Number of Times Homeless	
First Time	0
Less than 4	1
More than 4	0

Length of Time Living in Placer County Prior to Homelessness	
Less than 1 week	0
1 week to 1 month	0
30 to 90	0
91 to one year	1
1 to 5 years	0
5+ years	0
Reason for Staying in Placer County	
To be close to family	0
From here	0
Enjoy Community	0
Access to Services	1
Job Opportunities	0
Legal Issues	0
Homelessness caused by a COVID related issue	
Yes	0
No	1



P. O. Box 702, Colfax, CA 95713

October 5, 2022

Barbara Ferguson
Madam Foreperson
Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RE: City of Colfax Homelessness in Placer County Response

Dear Ms. Ferguson:

The City of Colfax appreciates the opportunity to address the Grand Jury Homelessness in Placer County recommendations. Please note the following Grand Jury recommendations and the City of Colfax response to address the guidance below:

RS: By January 1, 2023, all cities and jurisdictions in Placer County shall identify and apply for grants, allocate funds, and establish their own municipal low barrier facilities.

The City of Colfax regularly identifies and applies for grants to support its operations. Most grants require some level of local fund contribution. Colfax is a city of approximately 2,000 residents with a general fund revenue of approximately \$2.4 million, therefore, it does not have the revenue or funding sources to provide a local contribution to low barrier facility grants that provide less than one-hundred percent funding. Colfax certainly does not have sufficient resources without receiving grant funding to establish a low barrier facility, or any homeless shelter facility. Moreover, the point in time count for this year is one person, which does not warrant the development of a community program. For these reasons, the recommendation is unwarranted and unreasonable as it pertains to Colfax and will not be implemented.

The City of Colfax has participated and will continue to participate in the Placer County Homelessness working group to find regional solutions to address this important need.

Again, the City of Colfax appreciates the opportunity to respond to the Grand Jury's recommendations. Please let us know if you have any additional contributions to the interactive discussion.

Sincerely,

A handwritten signature in blue ink, appearing to read "Wes", is written over a horizontal line.

Wes Heathcock
City Manager

Ph: (530) 346-2313
Fax: (530) 346-6214

Web: www.colfax-ca.gov
info@colfax-ca.gov

P. O. Box 702, Colfax, CA 95713

cc: Trinity Burruss, Mayor
Marnic Mendoza, Mayor Pro Tem
Joe Fatula, Councilmember
Sean Lomen, Councilmember
David Ackerman, Councilmember

Ph: (530) 346-2313
Fax: (530) 346-6214

Web: www.colfax-ca.gov
info@colfax-ca.gov

2022 POINT IN TIME COUNT	Number
Total Number of Homeless Persons Counted	750
Total Number Sheltered	342
Total Number Unsheltered	408
Total Number of Families	36
Total Number of Persons in Families	98
Total Number of Persons in Adult Only Households	652
Total Number of Persons in Children Only Households	0
Under 18	59
18 - 24	43
Over 24	648
Male	467
Female	279
Gender not singularly male or female	3
Transgender	1
Non-Hispanic/Non-Latin(a)(o)(x)	640
Hispanic/Latin(a)(o)(x)	110
American Indian, Alaska Native, or Indigenous	19
Asian or Asian American	14
Black, African American, or African	61
Native Hawaiian or Pacific Islander	6
White	615
Multiple Races	35
Chronically Homeless	256
Veteran	42
Substance Use Disorder	275
Mental Health Disability	369
Has AIDS or an HIV-related illness	8
Currently Experiencing Domestic Violence, Sexual Assault, Human Trafficking, or a Stalking Situation	76
Ever Lived in Foster Care	121
Involved in the Justice System in the Last Year	187
Received Special Education Services for a Year or More	139
Number of Times Homeless	
First Time	331
Less than 4	215

More than 4	99
Length of Time Living in Placer County Prior to Homelessness	
Less than 1 week	52
1 week to 1 month	8
30 to 90	17
91 to one year	57
1 to 5 years	151
5+ years	359
Reason for Staying in Placer County	
To be close to family	195
From here	159
Enjoy Community	150
Access to Services	54
Job Opportunities	34
Legal Issues	31
Homelessness caused by a COVID related issue	
Yes	53
No	648



Lincoln, California – A City in Transition

The city of Lincoln is a rapidly growing city. Its population increased 282.1 percent between 2000 and 2010, making it the fastest growing city with over 10,000 people in the United States. As a result of this significant growth, Lincoln is at a crossroads.

The confluence of events potentially impacting Lincoln's financial stability are (1) citizen mistrust of its government, and (2) urban sprawl that has farmers at odds with city council. A 2019 state auditor's report on the city of Lincoln, titled *Fiscal Mismanagement, Insufficient Accountability and Lax Oversight Threaten the City's Stability* (the state auditor's report), pinpoints many issues of this fast-growing city.

In the past few years, Lincoln has made noticeable changes to its city government with the election of new city council members, a commitment to greater government transparency, and more recently, hiring a new, experienced city manager. Despite these advances, some residents and a few generational farmers are at odds with the Lincoln City Council (LCC) and the Lincoln Planning Commission (LPC). Other citizens have pointed out continuing concerns that have not been addressed. These include financial issues, lack of transparency, prior grand jury reports, the current city plan, and overall approach to growth and other governing problems.

Findings

The grand jury found that:

- F1:** Lincoln has significant financial issues and needs to find additional ways to increase revenue
- F2:** City government has failed to act on previous recommendations.
- F3:** Lincoln has an opportunity to raise some revenue through the airport fees but have not acknowledged there is needed action, as stated in the *Lincoln News Messenger* article.
- F4:** Placer County has granted up to \$11,700,000 additional funds to Lincoln to aid in its current financial situation to support public safety infrastructure.
- F5:** Lincoln is attempting to resolve some of the problems caused by past mismanagement.
- F6:** The new city manager seems capable and aware of the issues facing the city.
- F7:** Lincoln lacks sufficient commercial and retail establishments needed to increase its tax base.
- F8:** Lincoln lacks the demographic parameters that draw large retailers to a city.
- F9:** The city has had significant turnover in city management positions including city manager, police chief, and fire chief.
- F10:** The police and fire departments are greatly understaffed for the current population of the city.

- F11:** The city’s general plan needs to be updated to reflect population growth and the state of the city.
- F12:** Lincoln’s sales tax rate is 7.25 percent.
- F13:** Building more houses will not generate enough property tax revenue to solve the city’s financial issues.

Recommendations

The grand jury recommends that:

- R1:** By October 1, 2022, the Lincoln City Council shall approve a raise in the sales tax.
- R2:** By January 1, 2023, the Lincoln City Council shall establish a new task force to develop a plan to bring more retail and commercial businesses into the city.
- R3:** By January 1, 2023, the Lincoln City Manager shall conduct a thorough financial review to set goals to meet the city’s needs based on realistic planned growth and funding levels.
- R4:** By January 1, 2023, the Lincoln City Manager shall utilize the formal update process to amend the city plan to reflect the current and forward looking situation of the city.

Request for Response:

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing bodies:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Holly Andreatta, Mayor City of Lincoln Lincoln City Hall 600 Sixth Street Lincoln, CA 95648	R1 ,R2, R3, R4, R5, R6	September 1, 2022
Sean Scully, Lincoln City Manager Lincoln City Hall 600 Sixth Street Lincoln, CA 95648	R1, R2, R3, R4, R5, R6	October 1, 2022

RECEIVED

SEP 16 2022

2021-2022 Final Report

PLACER COUNTY
GRAND JURY

Placer County Grand Jury

RESPONSE TO GRAND JURY REPORT FORM

Report Title: Lincoln, CA - A City In Transition
 Report Date: June 27, 2022
 Response By: Sean Scully Title: City Manager

FINDINGS

- I (we) agree with the findings, numbered: _____.
- I (we) disagree wholly or partially with the findings, numbered: X.

(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered _____ have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future, with a target date of _____.
(Per Penal Code § 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. This analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered 1-4 will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 8/8/22 Signed: [Signature]

Number of pages attached 5



August 5, 2022

The Honorable Alan V. Pineschi
Presiding Judge of the Superior Court
County of Placer
P. O. Box 619072
Roseville, CA 95661

RE: Response to 2021-2022 Placer County Grand Jury Report
Lincoln, CA – "A City in Transition"

Dear Judge Pineschi:

The City of Lincoln has reviewed the 2021-2022 Placer County Grand Jury Report regarding the City of Lincoln – "A City in Transition," and hereby submits its response to the recommendations of the Grand Jury as requested.

R1: By October 1, 2022, the Lincoln City Council shall approve a raise in the sales tax.

Response to R1: The City does not agree with this recommendation, and it will not be implemented at this time. Article XIII C, section 2 of the Constitution provides, in subdivision (b), that local agencies cannot "impose, extend, or increase" any general tax unless and until that tax is submitted to the electorate and approved by a majority vote. Subdivision (d) provides those local agencies cannot "impose, extend, or increase" any special tax unless and until that tax is submitted to the electorate and approved by a two-thirds vote.

Government Code section 53724, subdivision (a), states that any new tax "shall be **proposed** by an ordinance or resolution of the legislative body of the local government or district." (Emphasis added.) If a general tax is proposed, the ordinance or resolution must be approved by "a two-thirds vote of all members of the legislative body of the local government or district." (Gov. Code § 53724, subd. (b).) Councilmembers should vote on any such proposed ordinance or resolution based upon what is in the best interests of their constituents.

City Hall

600 Sixth Street
Lincoln, CA 95648
(916) 434-2400
www.lincolncalifornia.gov

City Manager's Office • Community Development • Engineering • Fire
Library • Recreation • Police • Public Works • Support Services

RE: Response to 2021-2022 Placer County Grand Jury Report
Lincoln, CA – "A City in Transition"
August 5, 2022

Special taxes require additional procedures. An ordinance or resolution proposing a tax must state the type of tax, the tax rate, the method of collection, and the election date. (Gov. Code § 53724, subd. (a).) If a special tax is proposed, the ordinance or resolution must state "the purpose or service for which its imposition is sought." (Gov. Code § 53724(a).) Additional procedural requirements for special taxes appear at Government Code sections 50075.1–50075.3 and 50077.

Nothing in this recommendation by the Grand Jury contemplates whether the electorate will approve the ordinance raising sales taxes during a general election. As a practical matter, if the City Council decides to propose a sales tax measure, it will do so in its own time taking into consideration a variety of circumstances impacting its residents, including rising fuel prices, utility costs, and inflation, for example.

Finally, the last day a ballot measure may be submitted to the Placer County Elections Office to ensure placement on the November ballot was July 6, 2022. That deadline has passed, rendering this recommendation moot.

R2: By January 1, 2023, the Lincoln City Council shall establish a new task force to develop a plan to bring more retail and commercial business into the city.

Response to R2: The City does not agree with this recommendation, and it will not be implemented. The City of Lincoln has an active Economic Development Committee established pursuant to Lincoln Municipal Code chapter 2.62. Section 2.62.020 provides the "EDC shall be an advisory body to the city council on matters related to the attraction and retention of businesses; development and review of plans, programs, and strategies that relate to job creation; property and sales tax generation; and to serve as a source of local input into economic development." The EDC recently developed and presented a hotel incentive program to the Council, which was adopted on June 28, 2022.

One of the City's strategic goals, by which all projects and actions are measured, is "strategic investments that ensure long term fiscal sustainability via growth of jobs and local revenues." The EDC has proven a valuable partner in advancing this goal.

The City also works closely with the Lincoln Chamber of Commerce, Downtown Lincoln Association, Placer Valley Tourism and the Greater Sacramento Economic Council to support local businesses and encourage businesses to establish in Lincoln.

R3: By January 1, 2023, the Lincoln City Manager shall conduct a thorough financial review to set goals to meet the city's needs based on realistic planned growth and funding levels.

Response to R3: The City does not agree with this recommendation, and it will not be implemented. The City Council sets goals for the City Manager, not the other way around. The City Council has established a goal of "sound financial management,

RE: Response to 2021-2022 Placer County Grand Jury Report
Lincoln, CA – “A City in Transition”
August 5, 2022

sound accounting policies and procedures, being good stewards of the public's money, and being transparent with the City's financials.”

In the implementation of this established goal, the City Manager, in conjunction with the Director of Finance, conducts thorough financial reviews regularly, not the least of which is the preparation of a comprehensive annual budget, with quarterly and mid-year reviews and adjustments. The City Manager and his staff also regularly monitor expenses and revenues for enterprise funds, landscape and lighting district zones, community facility districts, park fees, property tax revenues, etc.

Further, the City has an elected Treasurer, whose duties of oversight are enumerated at Lincoln Municipal Code section 2.65.030:

(1) The city treasurer shall act as general auditor of all municipal finances, and shall chair and make a quarterly report to the Fiscal and Investments Oversight Committee regarding the adequacy of existing internal controls, including reporting whether assets are being properly used, fairly stated and accounted for, and whether all liabilities and fund balances are fairly stated. Once the report is approved by the committee, the city treasurer shall submit the report to the city council for consideration.

(2) With the assistance of the finance director and outside finance professionals, the city treasurer shall ensure funds deposited are compliant with Government Code sections 53630—53683.

(3) The city treasurer shall annually propose an investment policy to the city council for its consideration and approval.

Nothing in section 2.65.030 dispenses with internal control procedures or the annual or special audits otherwise provided for under California or federal law.

Lastly, chapter 2.54 of the Lincoln Municipal Code establishes the Fiscal and Investments Oversight Committee, a committee comprised of seven members of the Lincoln community. The FIOC is an advisory body to the City Council on all financial, fiscal and investment matters. The committee assists the City Council in fulfilling its oversight responsibilities by:

(1) Ensuring correct and complete financial records are maintained to accurately reflect the total financial position of the city.

(2) Supporting the city's efforts to provide accurate, timely and meaningful financial statements.

(3) Supporting the budgeting process with review, analysis and recommendations for improvement and transparency.

RE: Response to 2021-2022 Placer County Grand Jury Report
Lincoln, CA – "A City in Transition"
August 5, 2022

(4) Safeguarding the organization's assets by making conservative and prudent financial planning recommendations consistent with an adopted investment policy.

(5) Reviewing fund balances and reserves and offering recommendations to ensure healthy cash flow and appropriate long-term planning.

The city council may task the FIOC with additional responsibilities.

In short, there are multiple individuals, City employees, elected officials and community volunteers, already tasked with conducting and performing thorough financial reviews and evaluating the City's goals in order to meet the City's needs.

R4: By January 1, 2023, the Lincoln City Manager shall utilize the formal update process to amend the city plan to reflect the current and forward looking situation of the city.

Response to R4: The City does not agree with this recommendation, and it will not be implemented at this time.

The recommendation is unclear as to the "city plan" to be amended. The City's General Plan 2050 was adopted by the City Council in 2008 after substantial community outreach, consultant expense, and staff time. The General Plan serves as a long-term policy guide for physical, economic and environmental growth, providing the community's forward looking vision of the City's ultimate growth. The General Plan informs specific area plans, the zoning code, zoning and land uses such as development intensity and siting and compatibility standards.

State law requires every city prepare and adopt a long-range plan to serve as a guide for the development of the community. The City may only amend a General Plan four times per calendar year. Land use allocations, annexations, zoning, subdivision and design review, redevelopment and capital improvements must be consistent with the General Plan.

A Specific Plan is a complete planning and zoning document for a defined geographic region of the City. It provides for the orderly and systematic development of a defined area by identifying development policies, plan area setting, elements for specific land uses, circulation, public facilities, utilities, public services, resource management, and implementation. Council approved Specific Plans can be found on the City's website at <https://www.lincolncalifornia.gov/en/business-and-development/specific-plans-and-general-development-plans.aspx#Approved-Specific-Plans>

A General Development Plan is an implementation tool that takes the elements detailed in the Specific Plan and provides more detail. A General Development Plan provides and establishes details for land uses, primary circulation corridors, public facilities,

RE: Response to 2021-2022 Placer County Grand Jury Report
Lincoln, CA – "A City in Transition"
August 5, 2022

development standards, design guidelines, and implementation criteria. Council approved General Development Plans can be found on the City's website at <https://www.lincolnca.gov/en/business-and-development/specific-plans-and-general-development-plans.aspx#Approved-General-Development-Plans>

In summary, the City is regularly asked to review and adopt plans, and amends its general plan when necessary, to reflect the current and changing face of development.

Although the City was asked to respond to Recommendations 5 and 6, there were no stated R5 or R6.

This concludes the City's response to the Grand Jury's recommendations from its 2021-2022 report regarding the City of Lincoln – "A City in Transition." Please do not hesitate to contact me at 916-434-2490 if you have questions regarding this response.

Sincerely,



Sean Scully,
City Manager

cc: Lorena Simms, Foreperson
2021-2022 Placer County Grand Jury

Holly Andreatta, Mayor

Livestreaming of Classes

Rapid Response from Schools During the COVID-19 Pandemic

The COVID-19 pandemic that began in 2020 forced Placer County public schools to readjust how students were to be taught. Superintendents, principals, teachers, students, and parents participated in the necessary shift from in-class learning to distance learning, coordinated by the Placer County Office of Education. Numerous obstacles were overcome by the persistence and ingenuity of all involved. The experience and knowledge gained by Placer County educators will be useful if and/or when future disasters occur, such as fires, floods, and disease outbreaks.

The pandemic brought to focus the need for developing and increasing the use of technology in the education of students, not only in a classroom setting, but in off-site settings as well. Livestreaming of neighborhood school classes during the pandemic months demonstrated it to be a workable learning option. Once students returned to the school setting, the use of this technology, was discontinued. The Placer County Grand Jury (PCGJ) researched how Placer County school districts handled implementation of alternative teaching methods during the pandemic and if livestreaming of a neighborhood campus is subsequently being considered as an alternative mode of instruction available to students who choose to continue to study at home but still be a part of the local campus.

Findings

The grand jury found that:

- F1:** Placer County school districts are commended for their swift response to the pandemic shutdown of in-class learning. Their quick implementation of live-streaming classes, the educators' willingness to embrace a new way of instructing students, and the districts' generosity in providing laptops to ensure that no student is left behind, shows the dedication of all those involved in the educational field.
- F2:** While technology is available to livestream neighborhood classes for students who must quarantine or for those students who might desire to attend neighborhood school classes via livestreaming, funding is not available to support the continuation of this type of teaching method. Average Daily Attendance funding is only allotted to Independent Study students and those that have "butts-in-seats."

Recommendations

The grand jury recommends that:

None. There are no recommendations, therefore no responses were required.



Placer County Jails and Holding Facilities Inspection Report 2021-2022

Placer County Grand Jury conducted required inspections at the seven Placer County jails and holding facilities in Roseville, Rocklin, Auburn, and Tahoe City between the months of July and November 2021. The grand jury found these facilities to be secure, orderly, and well-run.

Findings

The grand jury found:

- F1:** The Placer County jails appear to be well-run, efficient, and safe. There were some areas where cleanliness could be improved, notably the holding cell area at Placer County Main Jail.
- F2:** Jail personnel are well-trained, take pride in their work, and are very professional.
- F3:** Inmate health care appears to be well managed by WellPath.
- F4:** Staff is cooperative, knowledgeable, and courteous.
- F5:** The minimum security work program is a big incentive for the inmates. Programs such as this may reduce the length of sentences and improve inmate behavior and morale.
- F6:** The state deactivation of the inmate transfer facility at Deuel Vocational Institution has placed additional burdens on the county jail system.
- F7:** Debris in the sally port at the Auburn Historic Courthouse poses security and safety issues.
- F8:** A new security camera system at the Auburn Historic Courthouse has been installed and is completely operational. The system is unable to focus on vehicle license plates that were located in the parking lots, which is a potential security risk.
- F9:** The restricted parking area at Burton Creek is not secure, leaving it open to trespassers and potential loss of county property.
- F10:** The Burton Creek facility has outlived its functionality for the number of sheriff's personnel working in it.
- F11:** The Rocklin Police Department holding cells have been significantly underutilized over the past several years. As a result, the facility was requested to be decertified by the Board of State and Community Corrections.
- F12:** Placer County Main Jail is to be commended for the inspirational messages painted on various walls throughout the facility. These demonstrate a management attempt to maintain positive tone for inmates and staff alike.

F13: Implementation of AB109 has had an adverse effect on the inmate population and management of the Placer County jail system.

Recommendations

The grand jury recommends:

- R1:** By September 1, 2022, the Placer County Sheriff will institute improvement in the cleaning of the holding cells at the Auburn Main Jail.
- R2:** By September 1, 2022, the Court Administrative Officer and Placer County Sheriff will have the debris within the sally port removed at the Auburn Historic Courthouse.
- R3:** By January 1, 2023, the Court Administrative Officer and Placer County Sheriff shall enable the camera system to read license plates on vehicles in and around the parking lots at the Auburn Historic Courthouse.
- R4:** By May 1, 2023, the Court Administrative Officer, Placer County Sheriff, and the Placer County Board of Supervisors shall approve and fund the construction of a security fence and gates enclosing the restricted parking area at Burton Creek.
- R5:** By October 1, 2022, the Placer County Board of Supervisors shall provide a public update on the progress of a new substation to replace the Burton Creek facility.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing bodies:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Cindy Gustafson Chairperson Placer County Board of Supervisors 175 Fulweiler Avenue Auburn, CA 95603	R4, R5	October 1, 2022
Jake Chatters Court Administrative Officer P.O. Box 619072 Roseville, CA 95661	R2, R3, R4	October 1, 2022
Devon Bell Sheriff Placer County Sheriff's Office 2929 Richardson Dr. Auburn, CA 95603	R1, R2, R3, R4	September 1, 2022

County of Placer Board of Supervisors

175 FULWEILER AVENUE
AUBURN, CALIFORNIA 95603
530-889-4010 • FAX: 530-889-4009
PLACER CO. TOLL FREE # 800-488-4308

BONNIE GORE
District 1
ROBERT M. WEYGANDT
District 2
JIM HOLMES
District 3
SUZANNE JONES
District 4
CINDY GUSTAFSON
District 5



August 23, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RECEIVED

SEP 06 2022

PLACER COUNTY
GRAND JURY

Re: Placer County Jails and Holding Facilities: A Consolidated Report of Annual Inspections

Dear Grand Jury,

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Placer County Jails and Holding Facilities: A Consolidated Report of Annual Inspections.

RESPONSES TO GRAND JURY FINDINGS

I agree with the findings numbered F2 through F13.
I partially disagree with the findings number F1.

Finding No. 1: The placer County jails appear to be well-run, efficient, and safe. There were some areas where cleanliness could be improved, notably the holding cell area at the Placer County Main Jail.

I disagree partly with this finding. I agree that Placer County jails appear to be well-run, efficient, and safe. I disagree with the finding that there are some areas where cleanliness can be improved. Holding cells are cleaned, at a minimum, twice per day by inmate workers. It is likely that the Grand Jury's inspection fell at a time between the twice-daily cleanings. It is common for arrestees to leave trash in the holding cell or markup walls, which would have been visible between the cleaning sessions.

RECOMMENDATIONS

R4. By May 1, 2023, the Court Administrative Officer, Placer County Sheriff, and the Placer County Board of Supervisors shall approve and fund the construction of a security fence and gates enclosing the restricted parking area at Burton Creek.

The recommendation will not be implemented because it is not warranted or feasible. The Burton Creek station, and the surrounding property, are susceptible to elements, specifically heavy snow for several months each year. Snow removal is contracted with a private vendor who utilizes large pieces of equipment and security fences would not allow or the required space needed to operate this machinery.

E-mail: bos@placer.ca.gov – Web: www.placer.ca.gov/bos

In recognition of the concerns, the Sheriff's Office has previously mitigated unauthorized access to the rear parking lot through additional signage and have recently upgraded the video surveillance.

R5. By October 1, 2022, the Placer County Board of Supervisors shall provide a public update on the progress of a new substation to replace the Burton Creek facility.

The recommendation was implemented on June 28, 2022.

At the June 28th Board meeting, the Facilities Department provided an update on Burton Creek when they requested Board approval to enter into a Memorandum of Understanding with Judicial Council of California for preliminary project planning and feasibility for a potential Tahoe Justice Center and Tahoe City Courthouse, at 2501 North Lake Boulevard in Tahoe City, CA.

Sincerely,



Cindy Gustafson, Chair
Placer County Board of Supervisors

Cc: Placer County Board of Supervisors
Karin Schwab, Placer County Counsel



JAKE CHATTERS
COURT EXECUTIVE OFFICER
AND CLERK OF THE SUPERIOR COURT/
JURY COMMISSIONER
(916) 408-6186 FAX (916) 408-6188

Superior Court of the State of California
In and For The County of Placer
Roseville, California

RECEIVED

SEP 13 2022

**PLACER COUNTY
GRAND JURY**

September 9, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

with copy to:
Hon. Alan V. Pineschi, Presiding Judge
Superior Court of Placer County
Electronically transmitted.

Re: Response to the Grand Jury's Placer County Jails and Holding Facilities
Annual Inspection Report 2021-2022

Please accept this response to the Grand Jury's Placer County Jails and Holding Facilities Annual Inspection Report 2021-2022 (report). As the Court Executive Officer, I offer this response on behalf of the Superior Court of California, as requested by the Grand Jury as the Court Administrator.

The Grand Jury's charge, while generally excluding review of the superior court, includes the review and evaluation of court holding cells in each of the Placer County Superior Court facilities. Court Administration is pleased that the Grand Jury recognized the installation of the new camera system at the Historic Courthouse, implemented in part in response to the 2020-2021 Grand Jury report. We also appreciate the recognition by the Grand Jury that the Sheriff's Office Court Security personnel who operate those holding areas are "cooperative, knowledgeable, and courteous."

We offer no specific comments related to the findings listed in the report.

Before providing a specific response to each recommendation, as requested by the Grand Jury and as outlined in Penal Code §933.05(b), Court Administration wishes to express its overall support of the intent of Recommendations 2, 3 and 4 of the report.

Although Court Administration agrees with the intent of the three recommendations, Court Administration wishes to note that the Grand Jury's authority extends only to review and recommendation regarding the holding cells and related entry into court facilities, and not the operation or security of the court's facilities generally.

10820 JUSTICE CENTER DRIVE, ROSEVILLE, CALIFORNIA 95678
P. O. BOX 619072, ROSEVILLE, CALIFORNIA 95661

Court Administration provides the following specific comments, as required by Penal Code §933.05:

- Recommendation 2 – “By September 1, 2022, the Court Administrative Officer and Placer County Sheriff will have the debris within the sally port removed at the Auburn Historic Courthouse.”

Court Administration Response – This recommendation has been implemented.

- Recommendation 3 – “By January 1, 2023, the Court Administrative Officer and Placer County Sheriff shall enable the camera system to read license plates on vehicles in and around the parking lots at the Auburn Historic Courthouse.”

Court Administration Response – This recommendation will not be implemented. As noted in the report, Court Administration, with the assistance of the Judicial Council of California, replaced all interior and exterior cameras at the Auburn Historic Courthouse. This included the installation of new monitoring stations and recording systems. During implementation, Court Administration and Court Security had to make a decision between a camera with the ability to see a wide view of the front parking area and a camera with the ability to zoom sufficiently to view license plates. The operational security decision was to implement the ability to view more of the parking lot. As such, Court Administration disagrees with the specifics of Recommendation 3 as it would require the installation of an additional camera on the exterior of the Historic building.

- Recommendation 4 – “By March 1, 2023, the Court Administrative Officer, Placer County Sheriff, and the Placer County Board of Supervisors shall approve and fund the construction of a security fence and gates enclosing the restricted parking area at Burton Creek.”

Court Administration Response – The recommendation will not be implemented until the courthouse is replaced. While the court agrees with the intent of this recommendation, the courthouse is currently slated for replacement with site selection to occur in the 2024-2025 fiscal year, per the Judicial Branch Five-Year Infrastructure Plan for Fiscal Year 2023-2024 (<https://www.courts.ca.gov/documents/5year2324.pdf>). In addition, Placer County has already initiated the replacement of the new Sheriff Substation with various tasks already underway. As such, while security improvements would be beneficial, they are unlikely to yield sustained benefit given the near term replacement projects. A secure parking area will, however, be included in the design for the new courthouse.

Finally, on behalf of Court Administration, I wish to extend my appreciation and thanks to the entire Grand Jury for their diligence and commitment to serve the people of Placer County.

Sincerely,



Jake Chatters
Court Executive Officer

cc: Sheriff Wayne Woo, Placer County Sheriff
Ms. Jane Christensen, Acting Placer County Executive Officer



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

August 9, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RECEIVED

AUG 30 2022

PLACER COUNTY
GRAND JURY

Re: Response to the 2021-2022 Grand Jury Final Report – Placer County Jails & Holding Facilities – Annual Inspection Report

Dear Grand Jury Members:

After careful review of the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – 2021-2022 Placer County Jails & Holding Facilities -Annual Inspection Report.

FINDINGS:

I (we) agree with the findings, numbered F2 through F13.

I (we) disagree partially with finding number F1.

- **F1.** The Placer County jails appear to be well run, efficient, and safe. There were some areas where cleanliness could be improved, notably the holding cell area at Placer County Main Jail.

We partially disagreed with the finding that the Auburn Jail holding cells in booking were unclean. Holding cells are cleaned, at a minimum, twice a day by inmate workers.

In addition to twice daily cleanings, anytime an arrestee is removed from the holding cell for processing, housing in the jail after booking, or released, custody staff enters the cell to inspect and clean it with a hand-held spray gun, Victory Electrostatic Model #MGR20, that contains a liquid formula packet called ProKure V. ProKure V is a spray solution that deodorized, disinfects, and acts as a fungicide to sterilize the cell.

On the date that the Grand Jury inspected the holding cells, it is likely their inspection fell at a time between the twice-daily cleaning sessions. It is common for arrestees to leave trash in the holding cells or mark up walls, which would have been visible between the cleaning sessions.

RECOMMENDATIONS

HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-7900

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-9100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

- **R1.** By September 1, 2022, the Placer County Sheriff will institute improvement in the cleaning of the holding cells at the Auburn Main Jail.

Response: Recommendation numbered 1 has been implemented.

Inmate workers will now respond to booking after the lunch feeding service to clean the holding cells. This would accomplish a thorough cleaning three times within a 24-hour period.

- **R2.** By September 1, 2022, the Court Administrative Officer and Placer County Sheriff will have the debris within the sally port removed at the Auburn Historic Courthouse.

Response: Recommendation R2 has been implemented.

The debris and plant matter have been removed.

- **R3.** By January 1, 2023, The Court Administrative Officer and Placer County Sheriff shall enable the camera system to read vehicle license plates in and around the parking lots at the Auburn Historic Courthouse.

Response: Recommendation R3 will not be implemented because they are not warranted or not reasonable.

While our current camera system does not allow for high detail zoom capabilities, it was selected because of the increased coverage, breadth versus finite narrow coverage. The inability to identify license plates does not hinder court security operations.

- **R4.** By May 1, 2023, the Court Administrative Officer, Placer County Sheriff and the Placer County Board of Supervisors shall approve and fund the construction of a security fence and gates enclosing the restricted parking area at Burton Creek.

Response: Recommendations numbered R4 will not be implemented because they are not warranted or not reasonable.

The Burton Creek station and its surrounding property is susceptible to the elements, specifically heavy snow for several months each year. Snow removal is contracted with a private vendor who utilizes large pieces of equipment (tractors). Due to the size of the equipment and area where the snow must be pushed / stored, both the front and rear parking lots must remain free from obstruction. Security fencing would not allow for the required space needed to operate tractors or push/store snow.

HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-1889

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95650
(916) 852-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

While certain areas of the Burton Creek footprint can be fenced, without creating said obstructions, it seems counter-productive when unauthorized access would remain easy to achieve in those areas without fencing. Further, the installation of secured fencing would impact the operations of the Department of Public Works, as they share space on the Burton Creek property. Fencing certain areas of the property would hinder their ability to move equipment, most of which are large tractors, graders, and snowplows.

In recognition of these concerns, we have previously mitigated unauthorized access to the rear parking lot with the additional use of signage and newly upgraded video surveillance.

The Burton Creek station is slated for complete replacement in the coming years, and we continue to make positive progress in that endeavor. When completed, the station footprint will include security fencing and gates, encompassing the secured areas. To achieve our goal of maintaining station / exterior security, it will include overhead protection for its secured parking areas. Among other things, this protection will ensure a lack of snow accumulation in areas that would have previously required removal.

I wish to thank the members of the 2021-2022 Placer County Grand Jury for their dedication to the community, and for their work during the past year.

Sincerely,

WAYNE WOO
Sheriff-Coroner-Marshal

cc: Placer County Grand Jury
Board of Supervisors via Clerk of the Board
Jane Christenson, Interim Placer County Executive Officer
Karin Schwab, Interim Placer County Counsel

HEADQUARTERS
2525 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 869-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 681-8300



Placer County Juvenile Detention Facility and Rocklin Police Department and Juvenile Holding Facility

California grand juries are mandated by California Penal Code § 919(b) to inspect and report on juvenile detention facilities. The 2021-2022 grand jury inspected both the Rocklin Juvenile Detention Facility and the Placer County Juvenile Detention Facility (PCJDF) on September 15 and November 4, respectively. The grand jury found both facilities to be well-organized, neat, well maintained, and run by dedicated and knowledgeable staff. The grand jury was particularly impressed by the programs for juveniles in the PCJDF and the philosophy behind the programs.

Findings

The grand jury found:

- F1:** The Placer County Juvenile Detention Facility is well-run and well-organized by a dedicated, well-trained staff.
- F2:** Juveniles in the Placer County system have programs tailored by staff to their individual needs and aimed at helping them re-enter regular society, which is commendable.
- F3:** The Placer County Youth Program, keeps juveniles in or near their home communities, which is intended to make the transition at the end of their sentence easier. The inclusion of families in this program is also to be commended.
- F4:** The Positive Behavioral Intervention and Support program, focuses on the positive rather than the negative, and offers detainees some opportunity to control their lives within the rules of the system. There are rewards for good behavior and immediate consequences for negative behavior.
- F5:** The Placer County Juvenile Detention Facility is operating at significantly less than capacity, which is consistent with an admirable change in philosophy dealing with juveniles. Rather than adopting a punitive approach, staff is working to help juveniles re-enter their home communities and programs.
- F6:** The Rocklin Juvenile Detention Facility is underutilized and, therefore, is a waste of resources and space.

Recommendations

The grand jury recommends:

- R1:** By January 1, 2023, the Rocklin Police Department close the two cells that are maintained to hold juveniles and re-allocate the space as they did when the adult detention cells were closed.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Rustin Banks Chief Rocklin Police Department 4080 Rocklin Rd. Rocklin, CA 95677	R1	October 1, 2022



RECEIVED

AUG 30 2022

PLACER COUNTY
GRAND JURY

August 22, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RE: Response to Grand Jury's Placer County and Rocklin Police Department Juvenile Holding Facility Report

The following is the response from the Rocklin Police Department to the Findings and Recommendations in the Placer County Grand Jury's Placer County Juvenile Detention Facility and Rocklin Police Department Juvenile Holding Facility- Annual Inspection Report 2021-2022.

Grand Jury Findings

(F6 – page 7): *The Rocklin Juvenile Detention Facility is underutilized and, therefore, is a waste of resources and space.*

- Rocklin Police Department agrees with the findings numbered F6 (page 7).

With the evolution of California laws surrounding juveniles over the past decade, our Juvenile Detention Facility is no longer a necessity.

Grand Jury Recommendations

(R1 – page 7): *By January 1, 2023, the Rocklin Police Department close the two cells that are maintained to hold juveniles and re-allocate the space as they did when the adult detention cells were closed.*

- On August 22, 2022, I sent a letter to the Board of State and Community Corrections officially decertifying our Juvenile Holding Area effective September 1, 2022.

Thank you for this opportunity to respond to the Placer County Grand Jury's *Rocklin Police Department Juvenile Holding Facility Report*. If you or the Grand Jury members have any questions, please feel free to contact me.

A handwritten signature in blue ink, appearing to read "Rustin Banks".

Rustin Banks
Chief of Police

cc: Aly Zimmerman, City Manager – City of Rocklin
Placer County Grand Jury

RMB:lh

RUSTIN BANKS, Chief of Police
CITY OF ROCKLIN Police Department, 4080 Rocklin Rd. Rocklin, CA 95677
RocklinPD.com | P. 916-625-5400 | F. 916-625-5495 | TTY. 916-632-4093



Truckee Tahoe Airport District - A Model Airport

The Truckee Tahoe Airport District (TTAD) is one of the largest special districts in Placer County. The 2021 annual budget for the TTAD was \$18.9 million. The major funding sources include property taxes, fuel sales, and federal aviation subsidies. Although all homeowners pay property taxes, not all residents utilize the airport.

The Placer County Grand Jury investigated the budgeting process of the TTAD and was particularly interested in how funds were utilized that were received via property taxes. We found that the funds received were directed appropriately. The TTAD utilizes a transparent budget process which provides multiple opportunities for citizens to share concerns and suggestions on potential uses of these funds.

Findings

The grand jury found that:

- F1:** Federal Aviation Administration-related grant expenditures are not easily identifiable in the budget documents.
- F2:** The budget expenditures and processes are appropriate, transparent, and well managed.
- F3:** The Truckee Tahoe Airport District has a professional management team and an effective board of directors.
- F4:** The airport board publicizes a budget calendar that spans over several months and is very open to public comment.
- F5:** The Truckee Tahoe Airport District is sensitive to citizen concerns regarding property tax usage.
- F6:** The Truckee Tahoe Airport District recognizes and continually addresses the importance of noise abatement.

Recommendations

The grand jury recommends that:

- R1:** By December 31, 2022, the Truckee Tahoe Airport District Board of Directors will enhance the budget provided to the public by delineating the usage of the Federal Aviation Administration grant revenue.

Request for Response:

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following governing body:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
Kathryn Rohlf President, Board of Directors Truckee Tahoe Airport District 10356 Truckee Airport Rd. Truckee, CA 96161	R1	September 1, 2022

DocuSign Envelope ID: EE0FCCA0-3C71-4A9E-9455-A3FDF7E63041



TRUCKEE TAHOE AIRPORT DISTRICT
10356 Truckee Airport Rd.
Truckee, CA 96161
(530) 587-4119 tel
(530) 587-2984 fax
WWW.TRUCKEETAHOEAIRPORT.COM

DIRECTORS

DAVID DIAMOND
MARY HETHERINGTON
TERESA O'DETTE
KAT ROHLF
RICK STEPHENS

July 28, 2022

The Honorable Alan V. Pineschi
Presiding Judge of the Superior Court
County of Placer
P.O. Box 619072
Roseville, CA 95661

Re: Tahoe Truckee Airport District's Response to the Grand Jury Report Entitled
Truckee Tahoe Airport District - A Model Airport

Honorable Judge Pineschi:

On June 30, 2022, the Placer County Grand Jury issued its report entitled "Truckee Tahoe Airport District - A Model Airport" (the "Report"). The Report requests a response from the Tahoe Truckee Airport District's ("TTAD") Board of Directors to its Recommendation R1. This letter provides that response.

As an initial matter, the Board of Directors wishes to thank the Grand Jury and you for your dedicated service to the County and its residents. The Board further appreciates the Report's recognition of TTAD's transparent and well-managed budget and finance process. It further appreciates the Report's acknowledgement that TTAD has implemented effective management controls to receive and respond to public comment and concerns. Lastly, TTAD remains sensitive to the importance of noise abatement and will continue to identify and implement effective and practicable noise mitigation efforts.

In addition to the above, the Grand Jury notes that TTAD's budget documents may be improved by more easily identifying Federal Aviation Administration-related grant expenditures. The Grand Jury recommends that:

By December 31, 2022, the Tahoe Truckee Airport District Board of Directors will enhance the budget provided to the public by delineating the usage of the Federal Aviation Administration grant revenue.

TTAD provides the following responses to this Recommendation in accordance with Penal Code §933.05.

Recommendations:

DocuSign Envelope ID: EE0FCCA0-3C71-4A9E-9455-A3FDF7E63041



TRUCKEE TAHOE AIRPORT DISTRICT
10356 Truckee Airport Rd.
Truckee, CA 96161
(530) 587-4119 tel
(530) 587-2984 fax
WWW.TRUCKEETAHOEAIRPORT.COM

DIRECTORS

DAVID DIAMOND
MARY HETHERINGTON
TERESA O'DETTE
KAT ROHLF
RICK STEPHENS

1. By December 31, 2022, the Tahoe Truckee Airport District Board of Directors will enhance the budget provided to the public by delineating the usage of the Federal Aviation Administration grant revenue.

This recommendation will be implemented within the identified target date. While TTAD is not required to separately identify FAA grant expenditures, the Board of Directors strives for maximum transparency in its budget documents. Based on this, TTAD anticipates more explicitly identifying FAA grant expenditures in its Calendar Year 2023 budget that will be adopted prior to December 31, 2022.

We thank you for the opportunity to respond to the Report. Should you have any further questions or desire any further information, please contact me or [insert].

Sincerely,

DocuSigned by:

FD1E4AE3AE9C4BD...

Kathryn Rohlf, President

cc: Placer County Grand Jury
Robb Etnyre, Interim General Manager

Continuity and Accountability

The primary duty of the Placer County Grand Jury is to investigate the functions of city and county government, schools, and special districts. Each year in June, the grand jury issues its final report which includes reports on inspections and investigations done during the term.

The report provides findings and recommendations for each investigation and inspection. Traditionally, a response report is issued in the November timeframe by the grand jury containing the responses from the investigated entities to their respective recommendations.

The 2021-2022 grand jury believes it is important to verify that the responses were compliant with Penal Code § 933.05, which outlines what each response is to include. The intent of this report is to confirm that entities comply with the penal code. The Placer County Grand Jury produced its first continuity report in June 2021. This is the grand jury's second continuity report.

Findings

The grand jury found:

- F1:** Placer County Grand Jury wrote its first continuity report in 2020-2021 and is continuing that process this year, following up on noncompliant responses.
- F2:** Newcastle Fire Protection District does not have clickable links on its website to their current agenda, making it noncompliant with the Brown Act.
- F3:** Midway Heights Water District, Penryn Fire District, and Placer Hills Fire District all have links to their agendas, but the agendas posted are not current. This is noncompliant with the Brown Act.
- F4:** The Placer County Sheriff's Office response to the grand jury's report on continuity and accountability was noncompliant with Penal Code § 933.05. While the response indicated that the recommendation would be implemented in the future, no timeline for implementation was provided.
- F5:** Heather Glen Community Services District, Talmont Resort Improvement District, and the City of Lincoln did not provide responses that were compliant with Penal Code § 933.05. The response provided by these entities did not indicate agreement or disagreement with the pertinent findings.
- F6:** Auburn Recreation & Parks District did not provide a response that was compliant with Penal Code § 933.05. The response provided did not indicate agreement or disagreement with the pertinent findings, nor did it provide any response to the recommendation.

Recommendations

The grand jury recommends:

- R1:** By the time of each year's grand jury final report preparation, future Placer County Grand Juries shall continue to produce a continuity report each year. The grand jury shall follow up with any response that is not compliant with Penal Code § 933.05 and require an updated compliant response.
- R2:** By November 1, 2022, Newcastle Fire Protection District will insert on their website clickable links to their current agenda.
- R3:** By September 1, 2022, Midway Heights Water District, Penryn Fire District and Placer Hills Fire District will all update their agenda links to include current agendas.
- R4:** By September 1, 2022, the Placer County Sheriff's Office will provide an updated response to the recommendations from the 2019-2020 grand jury report, indicating a timeline for implementation in compliance with Penal Code § 933.05.
- R5:** By September 1, 2022, Heather Glen Community Services District and Talmont Resort Improvement District will provide updated responses to the recommendations from the 2020-2021 grand jury report, indicating agreement or disagreement with the pertinent findings in compliance with Penal Code § 933.05.
- R6:** By October 1, 2022, the City of Lincoln will provide an updated response to the recommendations from the 2020-2021 grand jury report, indicating agreement or disagreement with the pertinent findings in compliance with Penal Code § 933.05.
- R7:** By September 1, 2022, Auburn Recreation & Parks District will provide an updated response to the recommendations from the 2020-2021 grand jury report, indicating agreement or disagreement with the pertinent findings and a response to the pertinent recommendations in compliance with Penal Code § 933.05.

Request for Response

Pursuant to Penal Code § 933.05, the Placer County Grand Jury requests a response from the following:

	<u>Recommendations Requiring Response</u>	<u>Response Due Date</u>
William Kahrl Chairperson Newcastle Fire Protection District P.O. Box 262 Newcastle, CA 95658	R2	September 1, 2022

David Wiltsee President Midway Heights County Water District P.O. Box 596 Meadow Vista, CA 95722	R3	September 1, 2022
Cheryl Hotaling Chairperson Penryn Fire Protection District 7206 Church St Penryn, CA 95663	R3	September 1, 2022
Peter Hills President Placer Hills Fire Protection District P.O. Box 350 Meadow Vista, CA 95722	R3	September 1, 2022
Devon Bell Sheriff Placer County Sheriff's Office 2929 Richardson Dr Auburn, CA 95603	R4	September 1, 2022
Jim Henderson President Talmont Resort Improvement District P.O. Box 1294 Tahoe City, CA 96145	R5	September 1, 2022
Max Bailey President Heather Glen Community Services District P.O. Box 715 Applegate, CA 95703	R5	September 1, 2022
Gordon Ainsleigh Chairperson Auburn Area Recreation & Park District 471 Maidu Dr #200 Auburn, CA 95603	R7	September 1, 2022



AUBURN AREA RECREATION AND PARK DISTRICT

August 1, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95603

RECEIVED

AUG 01 2022

**PLACER COUNTY
GRAND JURY**

To whom it may concern,

Please find attached the Response to the Grand Jury Report Form and an attached statement from the Auburn Area Recreation and Park District. These documents are being sent in accordance with the instructions from the Placer County Grand Jury 2021/2022 Final Report.

Please feel free to contact me with any questions or to correct any errors or omissions with the reply. I can be reached at (530) 537-2186 or at kmuscott@auburnrec.com

Sincerely,

Kahl Muscott, District Administrator
Auburn Area Recreation and Park District

Customer Service: 123 Recreation Drive • Auburn, California 95603-5427 530 • 885-8461 FAX 530 • 823-0872
 District Office: 471 Maidu Drive, Suite 200 • Auburn, California 95603-5774 530 • 885-0611 FAX 530 • 885-0703

Placer County Grand Jury

2021-2022 Final Report

RESPONSE TO GRAND JURY REPORT FORM

Report Title: Auburn Area Recreation and Park District
 Report Date: June 2022
 Response By: Karl Muscott on behalf of Gordon Ainslie Title: District Administrator
Continuity and accountability

FINDINGS

- I (we) agree with the findings, numbered: _____.
- I (we) disagree wholly or partially with the findings, numbered: X.

(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered R7 have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future, with a target date of _____.
(Per Penal Code § 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. This analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 8/1/22 Signed: Karl S Muscott
 Number of pages attached 1

Kahl Muscott

From: Dr H Gordon Ainsleigh <drgordonmv@gmail.com>
Sent: Monday, August 1, 2022 3:13 PM
To: info@placergrandjury.org
Cc: Kahl Muscott; Mike Lynch
Subject: Auburn Recreation and Park District

From Gordon Ainsleigh, Board Chairman last year

Dear Members of the Placer County Grand Jury:

At the time I received notification that ARD was not in compliance with State law, I called our District Administrator, Kahl Muscott, who said that our agendas were easily available but it took 2 clicks. So I requested that he tell our webmaster that I wanted the website to be in compliance with State Law by the next Board meeting, which was two days hence. Kahl told that a correction was made before that Board meeting. Therefore:

---For two days I agreed with your finding that ARD was out of compliance.

---Two days later, and ever since, I have disagreed with your finding that ARD was not in compliance with State law because from that time onward, and ever since (to my knowledge) ARD has been in compliance with State law.

Sincerely, H Gordon Ainsleigh, 2021 Chairman of the Board of Directors, Auburn Area Recreation and Parks District.
Sent from [Mail](#) for Windows

HEATHER GLEN COMMUNITY SERVICES DISTRICT

Website:
www.HGCSD.net

Office: (530) 836-5261
Email: HeatherGlenCSD
@gmail.com

Mail:
P. O. Box 715
Applegate, CA 95703

October 22, 2021

The Honorable Alan V. Pineschi
Presiding Judge of the Superior Court
County of Placer
P. O. Box 619072
Roseville, CA. 95661

**Re: Grand Jury Final Report June 16, 2021
Independent Special Districts and the LAFCO**

Dear Sir,

I am writing to you in the absence of Max Bailey, President of the Heather Glen Community Services District (HGCSD), or (the "District."). I am Board Secretary of the District and have witnessed the following events.

When the District received original notification of the Grand Jury's Final Report, the Board of Directors immediately set out to create a website for the District that met the criteria laid out in the Final Report. They requested proposals from various website designers, evaluated alternatives for web hosting as well as website maintenance, and proceeded to comply. The site was created, was live and fully operational the week of August 23, 2021.

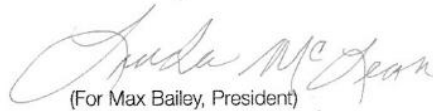
I apologize for the delay in returning the Response form. Max Bailey has been unavailable for some time due to illness. I made a naive assumption he would return to duties any day and continued to delay sending you the confirmation of compliance.

Unfortunately, Mr. Bailey has now been admitted to Sutter Roseville Hospital, and it is unclear exactly when he will return.

The address of the website is www.HGCSD.net. Attached are various screenshots showing that one can easily obtain (a) HGCSD contact information, (b) the names of the current board members, (c) the agendas and location of any scheduled board meetings, and (d) the Minutes and Resolutions that resulted from those meetings. We will continue to add documentation to the website and to consistently post the Agenda of any upcoming board meeting at least 72 hours in advance.

We hope the Grand Jury will be pleased with the outcome of their study. We expect Max Bailey will be in full health and back to work very soon. However, feel free to contact me any time if I can provide information or be of assistance.

Sincerely yours,



(For Max Bailey, President)

Linda McLean

Board Secretary

HEATHER GLEN COMMUNITY SERVICES DISTRICT

cc: Lorena Sims, Foreperson
2021-2022 Placer County Grand Jury

Response to Grand Jury Report Form

Report Title: Independent Special Districts and the LAFCO

Report Date: June 16, 2021

Response By: Max Bailey Title: President

FINDINGS

- I (we) agree with the findings, numbered: F2.
- I (we) disagree wholly or partially with the findings, numbered: _____.
(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

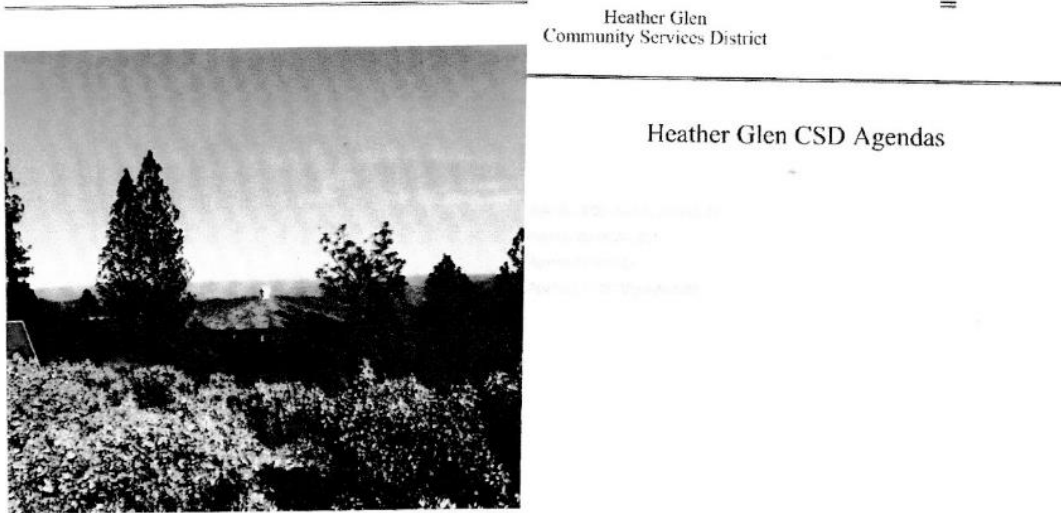
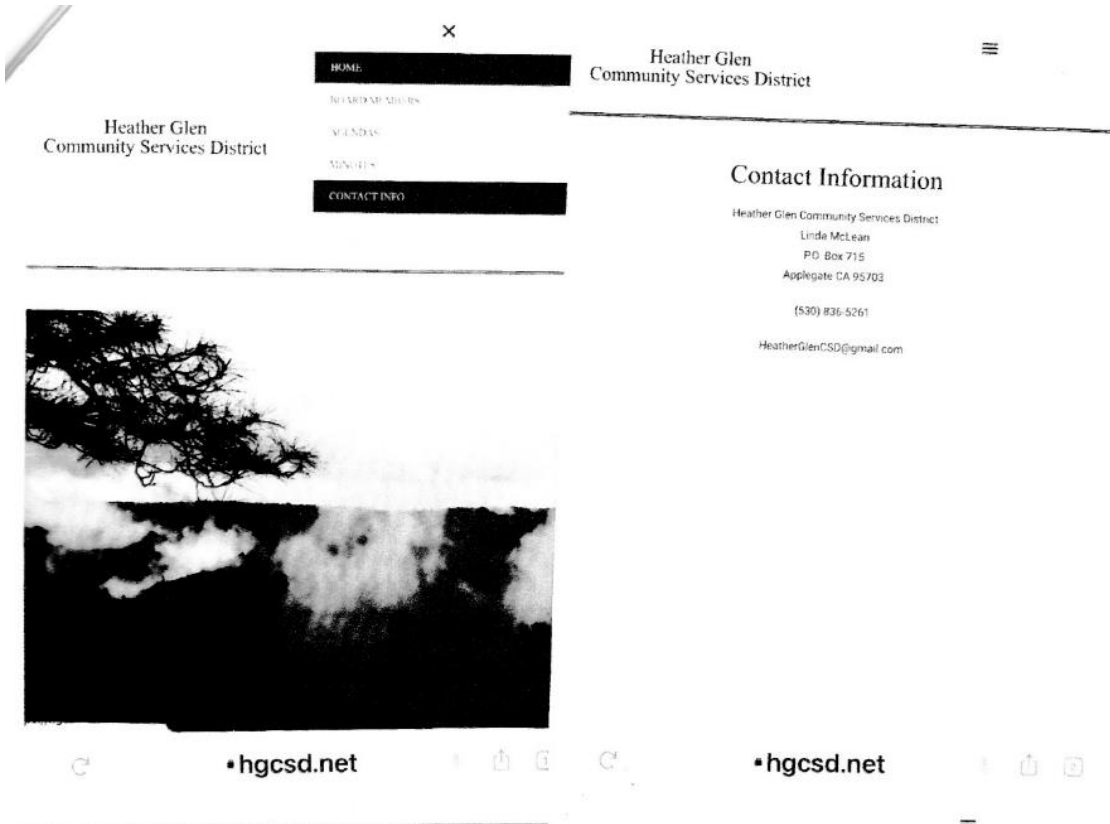
RECOMMENDATIONS

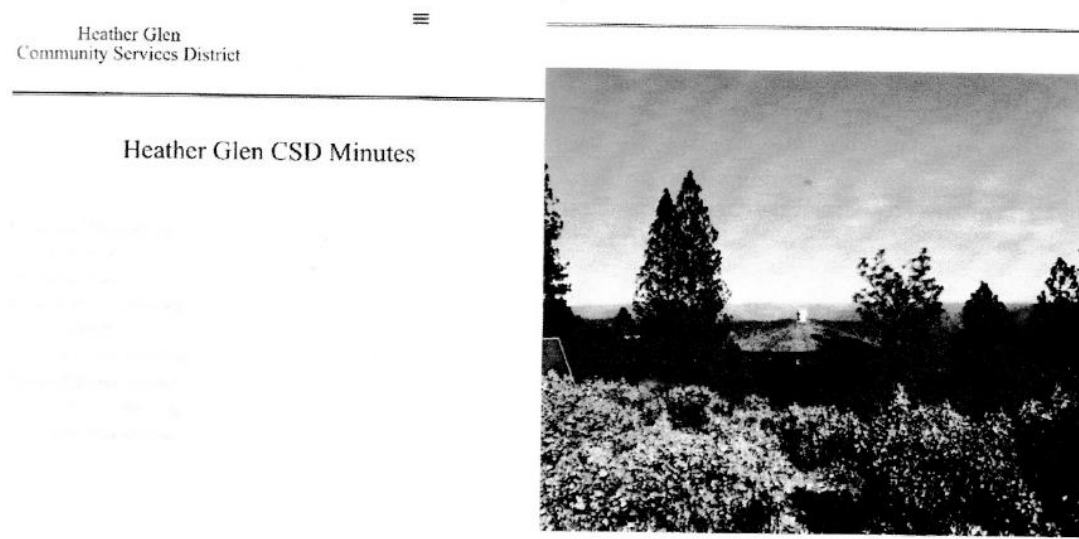
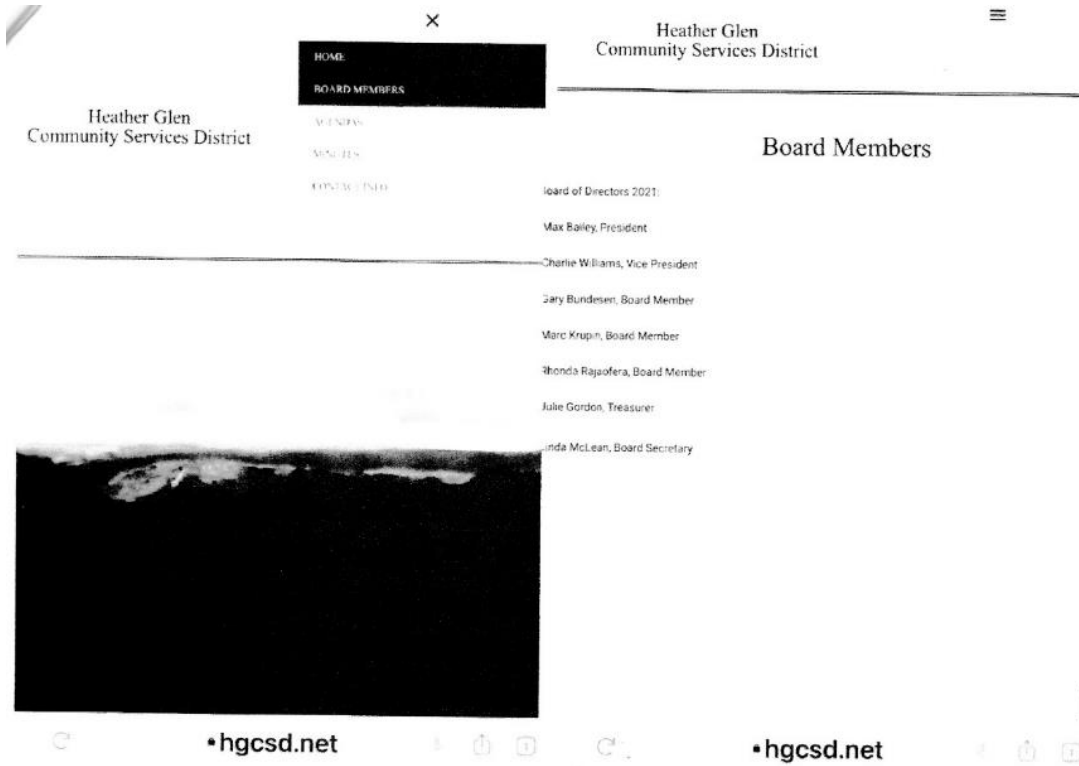
- Recommendations numbered R1 have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future.
(Per Penal Code 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: September 1, 2021 Signed: _____

Number of pages attached 1.

Max Bailey
By: *Janet McLean*
Board Secretary





RECEIVED

SEP 03 2022

PLACER COUNTY
GRAND JURY

Response to Grand Jury Report Form

Report Title: Independent Special Districts & LAFCO
Report Date: 2020-2021
Response By: GILLIAN LOFRANO Title: DISTRICT MANAGER
PENRYN FIRE PROTECTION DISTRICT

FINDINGS

- I (we) agree with the findings, numbered: F3.
- I (we) disagree wholly or partially with the findings, numbered: _____.
(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered R2 have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future, with a target date of _____.
(Per Penal Code 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. The further analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 8/10/22

Signed: Gillian Lofrano

Number of pages attached 1.



PENRYN FIRE PROTECTION DISTRICT

PO Box 219, 7206 CHURCH ST., PENRYN, CA 95663
916-663-3389 FAX 916-663-1262

BOARD OF DIRECTORS

Susan Mahoney
Dennis Bergstrom
Cheryl Hotaling
Danielle Hardesty
Randy Nefer

An Organization Committed to Serving the Community of the Penryn Fire Protection District

CONTINUITY AND ACCOUNTABILITY 2020-2021 INDEPENDENT SPECIAL DISTRICTS AND LOCAL AGENCY FORMATION COMMISSION

August 10, 2022

RESPONSE TO GRAND JURY:

Findings F3: Agreed with Findings
Recommendation R2: Has been implemented

Contact was made with Placer County Grand Jury for clarification on how to respond to the report findings. Upon recommendation of the Grand Jury, Penryn Fire District has implemented the following:

Penryn Fire District has a prominent direct link to the current agenda on the website. The agenda will be left up on the website until it is replaced by a more current agenda.

RECEIVED

SEP 06 2022

Response to Grand Jury Report Form

PLACER COUNTY
GRAND JURY

Report Title: INDEPENDENT SPECIAL DISTRICTS + LAFCO

Report Date: 2020-2021

Response By: GILLIAN CORRANO Title: DISTRICT MANAGER
PLACER HILLS FIRE PROTECTION DISTRICT

FINDINGS

- I (we) agree with the findings, numbered: F4.
- I (we) disagree wholly or partially with the findings, numbered: _____.
(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered R3 have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future, with a target date of _____.
(Per Penal Code 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. The further analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 8/31/22

Signed: _____

Gillian Corrano

Number of pages attached 1.



Established 1949

PLACER HILLS FIRE PROTECTION DISTRICT

Prevention • Education • Protection

CONTINUITY AND ACCOUNTABILITY 2020-2021 INDEPENDENT SPECIAL DISTRICTS AND LOCAL AGENCY FORMATION COMMISSION

August 31, 2022

RESPONSE TO GRAND JURY:

Findings F3: Agreed with Findings

Recommendation R2: Has been implemented

Contact was made with Placer County Grand Jury for clarification on how to respond to the report findings. Upon recommendation of the Grand Jury, Placer Hills Fire District has implemented the following:

Placer Hills Fire District has a prominent direct link to the current agenda on the website. The agenda will be left up on the website until it is replaced by the subsequent agenda.

Ian Gow, Fire Chief • P.O. Box 350 • Meadow Vista, CA 95722
Tel: (530) 878-0405 • Fax: (530) 878-0959 • www.placerhillsfire.org



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

August 8, 2022

Placer County Grand Jury
11532 B. Avenue
Auburn, CA 95603

RECEIVED

AUG 30 2022

**PLACER COUNTY
GRAND JURY**

Dear Grand Jury Members,

After carefully reviewing the findings and recommendations of the Placer County Grand Jury, I am pleased to submit the following responses to the Grand Jury Final Report – Continuity and Accountability- Review of Placer County Grand Jury Reports from 2020-2021.

RECOMMENDATIONS:

R4 : By September 1, 2022, the Placer County Sheriff's Office will provide an updated response to the recommendations from the 2019-2020 grand jury report indicating a timeline for implementation in compliance with § 933.05.

ServSafe Program

On March 10, 2021, Summit Food Services agreed to assist the Placer County Sheriff's Office to create a ServSafe vocational education program for inmates. All food service workers in California must obtain a basic food handler certificate to work in the industry. This vocational program aims to offer a basic food handler certificate to inmates who take and pass the ServSafe course. The ServSafe basic food handler certificate is recognized nationally. Five correctional officers completed manager, instructor, and proctor certifications, allowing them to assist in hands-on training for inmates to pass the ServSafe food handler certification.

The Correctional Officers developed a customized curriculum for Placer County inmates to prepare for the final exam as a ServSafe basic food handler. As of July 28, 2021, the Correctional Officers have completed 8 ServSafe basic food handler courses and certified 37 inmates. They are currently awaiting test results on five recently tested inmates. It should be noted, the first five classes had a 100% pass rate, confirming the quality and structure of the curriculum developed onsite. Upon re-entry to the community, these inmates may work in the food industry immediately to help reduce recidivism due to unemployment challenges. The Placer County Sheriff's Office is currently working with PSA (Placer School for Adults) to certify the ServSafe program with an additional education certificate.

HEADQUARTERS
2529 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95670
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1719
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

Update 8/22- This program was implemented in June 2021 and has produced 186 graduates to date. There are currently 13 pending exam results, 19 inmates were released before program completion, and 8 inmates failed the exam.

Culinary Arts Program-

On March 10, 2021, Summit Food Services agreed to initiate their Pathways Educational Program to Placer County Inmates. Working with the Placer County Sheriff's Office kitchen officer in scheduling and facilitating the program Summit has proposed. For inmates working in the kitchen, Summit has agreed to provide a letter from their company certifying the inmate (not referenced as an inmate in the document) has completed a certain number of hours of apprenticeship with notations of ServSafe certification if applicable, and any other related certificates received while working in the kitchen. Summit's Pathways Educational Program is a propriety culinary vocational education program personalized for Placer County. There are three distinct levels of Summit Food Service, each requiring its' own certification. This program provides classroom and hands-on education to prepare inmates to work in various foodservice industry positions.

Summit Food Services has chefs, some of who fly in from other locations, to conduct the education for the inmates. This education is an incredible opportunity for our inmates without additional costs to Placer County. The Placer County Sheriff's Office is working with PSA to certify each level of the Pathways program with a further education certificate. The first Pathways Educational Program class will commence in Fall 2021.

Update 8/22- This program was implemented in 2021 and has produced 10 graduates to date. Our third class begins in August 2022. We were successful in obtaining further education certification for this program through PSA.

Graphic Arts Vocational Educational Program -

Before the pandemic, the Placer County Sheriff's Office was in the process of expanding the sewing program with the addition of a commercial-grade embroidery machine. The purchase was postponed due to the pandemic. In pursuing post-pandemic operations, the embroidery machine was re-visited. Due to social distancing and other opportunities to separate different inmate operations, Placer County Sheriff's Office staff identified a small storage building on the South Placer Jail site to consider conversion to a Graphic Arts Vocational Education building. Placer County Sheriff's Office Correctional Staff worked with Placer County Facility Services to determine the scope of converting the storage building to a viable graphic arts shop. The conversion began in April of 2021, with the final stages of transformation occurring shortly after this writing.

The Placer County Sheriff's Office is in the process of purchasing:

HEADQUARTERS
2925 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOGANS, CA 95663
(916) 657-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

- Two head commercial embroidery machine
 - ✓ Suitable for all commercial embroidery needs and can embroider caps, flats, bags, finished garments, and more.
- Direct to Garment (DTC) Printer
 - ✓ Allows printing of vibrant full-color graphics directly on light and dark garments in less than a minute.



The Placer County Sheriff's office is moving their vinyl and sticker-making printers to the new graphic arts building at the South Placer Jail. Placer County Sheriff's Office Correctional Officers have begun training in the operation of the vinyl machine. The vocational opportunities of operating these three graphic arts machines are just the beginning of the program. The design of the building is simulating a small business or store like what the inmate may work in once they re-enter the community, complete with a customer reception area with a counter to do business as well as a production area. Other skills and education our inmates will gain working in the graphic arts building include:

- General business operations
 - ✓ Customer interactions (Placer County or other government employees)
 - ✓ Preparing receipts
 - ✓ Production scheduling
 - ✓ Small business management
- Designing logos, shirts, and general computer operations

We anticipate these graphic arts vocational programs will commence in Fall 2021. The Placer County Sheriff's Office is working with PSA to certify components of the graphic arts vocational education program with additional education certificates.

Update 8/22

- *The Graphic Arts Vocational Building is now complete and in use.*
- *Two embroidery machines were purchased and have been operating since June 2022, providing the embroidered insignia for our Placer County Sheriff's Office hats and uniforms.*
- *The Direct to Garment printer was purchased and has been operating since May 2022. Since May, the program has provided participant t-shirts for many of our community outreach programs and events.*
- *The sticker machine is in its initial training phase. However, that program has not yet produced any projects. Training will be complete by Fall 2022 when the program will be in full swing.*

HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 859-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LUCAS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-8300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

We successfully obtained certification from PSA, which provides additional educational credits for specific components of the Graphic Arts Vocational Education Program.

Landscape Design and Maintenance Vocational Education Program

The Placer County Sheriff's Office has utilized inmates during different community beautification projects pre-pandemic, including homeless camp cleanups and cemetery landscape restorations. Outside inmate labor projects have been suspended during the pandemic; however, the Placer County Sheriff's Office has worked to augment the outdoor inmate labor opportunities to incorporate vocational education for post-pandemic operations.

Two Correctional Officers, experienced with landscaping and commercial landscape designs, are spearheading this program. These Correctional Officers volunteered to develop a curriculum for formal vocational training in several key areas. In March 2021, curriculum outlines were created and include:

- Yard maintenance equipment operation and safety protocols
- Yard maintenance equipment general repair and preventative maintenance
- Fundamentals of irrigation pipelines, design, and installation
- Fundamentals of sprinklers and automated systems for watering
- Soil and ground preparation for landscaping
- Landscape design and fundamentals of area-specific selection of plants, trees, shrubs, etc.
- Preparation for concrete walkways and basic concrete work for landscaping
- Design, site preparation, and installation of pavers and other alternatives to concrete
- Proper drainage, underground drainage, pipe design, and installation
- Small business considerations for starting or managing a landscaping business

In April 2021, The Placer County Sheriff's Office located a site at the South Placer Jail to improve with Conex boxes, water, and power to expand the inmate landscape vocational program. In July 2021, the Conex boxes arrived. Improvements are currently being finalized for this vocational program to start by Fall 2021. Additionally, the Placer County Sheriff's Office acquired a small trailer with a porta-potty. This trailer is being converted to a full-scale landscape by our onsite partner, CGL maintenance company. Once implemented, inmates will receive formalized vocational education and then perform various assignments in the community under the supervision of the Correctional Officers. The Placer County Sheriff's Office is working with PSA to certify components of the landscape design and maintenance vocational education program with additional education certificates.



HEADQUARTERS
2929 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 889-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE U
LOOKIUS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

Update 8/2022 This program was implemented in March 2022 and has three stages. Stage one is taught by PSA, and stages 2 & 3 are offered in class and taught by the Placer County Sheriff's Office. To date, 26 minimum security inmates are at varying stages. Training has been extended to inmates in the main facility in which 27 have participated and are also at different stages. Stage one of this program is certified through PSA for certificate credit. The trailer is now complete and outfitted; we are currently seeking the 1st outside landscape project.

Forklift Operator and Logistics Inmate Program

The Placer County Sheriff's Office has in-house staff trained to certify forklift operators. During the pandemic and in the process of implementing new program opportunities for inmates, the Placer County Sheriff's Office explored the feasibility of offering an elective program for an inmate forklift operator certification. We are currently in the process of selecting a cadre of instructors to obtain additional forklift instructor training. Upon certification, instructors of the new program will finalize the curriculum with an additional logistics component to prepare inmates for warehouse operations when they re-enter the community. Like other programs, the Placer County Sheriff's Office is working with PSA to certify this program for additional education certificates.

Updated 8/2022 – This program was implemented in 2002. To date, training has been provided to Summit Employees and two inmate workers. We were successful in obtaining further education certification for this program through PSA.

SB 844 Future Vocation Housing Unit

Currently, Placer County is in the final approval stages with the State of California to begin building the vocational housing unit utilizing \$30 million from SB 844 funds. This vocational housing unit is designed to include four different housing pods of 30 inmates for a total of 120 inmates. The individual 30 inmate pods are designed to accommodate either male or female inmates, giving flexibility based on specific inmate populations in this classification. Each pod has its own classroom to accommodate group classes throughout the day. The vocational housing unit will have four workshops with bay doors configured for individual vocations training programs. The workshops also have two small, shared classrooms attached to accommodate individual vocational training in conjunction with the hands-on training in the workshops. The pandemic has extended the final approval processes, but the Placer County Sheriff's Office is nearing the beginning of the design-build process with Placer County Facility Services.

Update 8/2022 Approval from the State and Placer County Board of Supervisors is now complete. We are in the final phase of design with architectural and construction firms. This project is estimated to be finished in late 2023 or early 2024.

RECOMMENDATIONS:

HEADQUARTERS
2829 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 659-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95668
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-5100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300



PLACER COUNTY SHERIFF'S OFFICE

WAYNE WOO
SHERIFF-CORONER-MARSHAL

SHAYNE WRIGHT
UNDERSHERIFF

R2: By October 1, 2020, replace the keyed gate to the Sallyport at the Historic Courthouse with a magnetic fob to allow for easier operation of the gate.

Response: The Sheriff's Office Security Supervisor met with the Council Facility Services Security Coordinator and Court CEO and discussed replacing the Sallyport keyed mechanism. Court Administration has followed up to determine if the judicial council intends to fund the additional locking mechanisms at hand; currently, there is no update. The current keypad remains operational and still does not pose any notable significant safety concern.

Update: 8/2022 This item has been addressed and approved; installation will occur by the end of 2022.

R3: By October 1, 2020, evaluate the surveillance cameras at the Historic Courthouse. Replace poorly functioning security cameras and add cameras in a few key areas. Install new cameras and surveillance improvements within 180 days of evaluation.

The Sheriff's Office Security Supervisor met with the Council Facility Services Security Coordinator and Court CEO and discussed replacing security camera systems at the Auburn Historic Courthouse. The Judicial Council of California advised they could replace the camera systems by the Fall of 2021

Update 8/2022 – these cameras were updated/upgraded on 11/29/21.

I want to thank the members of the Grand Jury for their dedication to the community and their hard work.

Sincerely,

Wayne Woo
Sheriff-Coroner-Marshal

cc: Placer County Board of Supervisors
Karen Schwab, Placer County Counsel
Placer County Grand Jury

HEADQUARTERS
2926 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 869-7800

AUBURN MAIN JAIL
2775 RICHARDSON DRIVE
AUBURN, CA 95603
(530) 745-8500

SOUTH PLACER STATION
6140 HORSESHOE BAR ROAD, SUITE D
LOOMIS, CA 95650
(916) 652-2400

SOUTH PLACER JAIL
11801 GO FOR BROKE ROAD
ROSEVILLE, CA 95678
(916) 409-8100

NORTH LAKE TAHOE STATION
P.O. BOX 1710
TAHOE CITY, CA 96145
(530) 581-6300

RESPONSE TO GRAND JURY REPORT FORM

Report Title: Grand Jury 2021-2022 Final Report – Continuity and Accountability

Report Date: 6/27/2022

Response By: Richard J. Goodwin **Title:** Board President, Midway Heights CWD

FINDINGS

- I (we) agree with the findings, numbered: F1 (in the 2020-2021 Report).
- I (we) disagree wholly or partially with the findings, numbered: F3 (in the 2021-2022 Report).

There is no way we can verify the Jury's test result documented by this finding. The required link from our Home Page programmatically displays the correct latest Agenda, is thoroughly tested and is fully compliant with the Brown Act requirements to the best of our knowledge.

RECOMMENDATIONS -- None applicable

- Recommendations numbered _____ *have been* implemented.
- Recommendations numbered _____ *have not yet been* implemented but will be implemented in the future, with a target date of _____.
- Recommendations numbered _____ *require further analysis*. This analysis will be completed by _____.
- Recommendations numbered _____ *will not be* implemented because they are not warranted or are not reasonable.

(Describe here or attach an explanation.)

Date: 8/19/2022

Signed:



Number of pages attached: (none)

Digitally signed by
Richard James Goodwin
Date: 2022.08.19 15:05:56
-07'00'
Adobe Acrobat version:
11.0.23

RECEIVED

SEP 07 2022

PLACER COUNTY
GRAND JURY

RECEIVED

SEP 23 2022

PLACER COUNTY
GRAND JURY

Response to Grand Jury Report Form

Report Title: Continuity & Accountability Review of Placer Co Grand Jury Report 2020-2021

Report Date: June 30, 2022

Response By: Kym Pipkin **Title:** Board Member-Talmont RID

FINDINGS

- I (we) agree with the findings, numbered: F3, F4.
- I (we) disagree wholly or partially with the findings, numbered: _____.
(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered R2 have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered _____ have not yet been implemented but will be implemented in the future, with a target date of _____.
(Per Penal Code 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. The further analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 9/19/22 **Signed:** Kym Pipkin

Number of pages attached 1.

Talmont Resort Improvement District

As of June 25, 2021, TRID modified its website to include a prominent, direct link to our agenda on the homepage of our website, which is searchable and downloadable.

RECEIVED

SEP 03 2022

PLACER COUNTY
GRAND JURY

Response to Grand Jury Report Form

Report Title: INDEPENDENT SPECIAL DISTRICTS & LAFCO

Report Date: 2020-2021

Response By: WILLIAM KAHL Title: CHAIR
NEWCASTLE FIRE PROTECTION DISTRICT

FINDINGS

- I (we) agree with the findings, numbered: F4.
- I (we) disagree wholly or partially with the findings, numbered: _____.
(Describe here or attach a statement specifying any portions of the findings that are disputed or not applicable; include an explanation of the reasons therefore.)

RECOMMENDATIONS

- Recommendations numbered _____ have been implemented.
(Describe here or attach a summary statement regarding the implemented actions.)
- Recommendations numbered R3 have not yet been implemented but will be implemented in the future, with a target date of DECEMBER 17, 2022
(Per Penal Code 933.05(b)(2), a time frame for implementation must be included. Describe here or in an attachment.)
- Recommendations numbered _____ require further analysis. The further analysis will be completed by _____.
(Describe here or attach an explanation and the scope and parameters of an analysis or study, and a timeframe for the matter to be prepared for discussion by the officer or director of the agency or department being investigated or reviewed, including the governing body of the public agency when applicable. This timeframe shall not exceed six (6) months from the date of publication of the grand jury report.)
- Recommendations numbered _____ will not be implemented because they are not warranted or are not reasonable.
(Describe here or attach an explanation.)

Date: 8/17/22 Signed: William Kahl

Number of pages attached 1.



NEWCASTLE FIRE PROTECTION DISTRICT

PO Box 262, 9211 CYPRESS ST, NEWCASTLE, CA 95658
916-663-3323 FAX 916-663-3907 WWW.NEWCASTLEFIRE.ORG

*DIRECTORS: Lawrence Bettencourt, Jonita Elder, Robin Enos, James Heisterkamp, William Kahrl
Fire Chief Ian Gow*

August 17, 2022

Placer County Grand Jury
11532 B Avenue
Auburn, CA 95661

Re: Independent Special Districts and the Local Agency Formation Committee

Finding 4: Agrees with the finding.

Recommendation 3: The recommendation has not yet been implemented but will be implemented in the next 120 days.

Contact was made with Placer County Grand Jury for clarification on how to respond to the report findings. Upon recommendation of the Grand Jury, Newcastle Fire District will implement the following:

The webmaster for the current Newcastle website has retired. Newcastle Fire is in the process of creating a new website that will fully comply with all the requirements of Assembly Bill 2257, codified in California Govt. Code Section 54954.2 and California Senate Bill 929. This process will be completed in the next 120 days.

Sincerely,

A handwritten signature in black ink that reads "William Kahrl". The signature is written in a cursive style.

Newcastle Fire Protection District